| PREMIER'S BRIEFING NOTE   | Tracking Folder No. TF/12/8118  |
|---|---|
| Governance  | Document No. DOC/12/69538   |
| To: THE PREMIER  Date: 16 April 2012  Subject: Review of the Ministerial Handbook and the provision of corporate support to the Office of the Leader of the Opposition.   | Approved / Not Approved / Noted  Premier  Date 174.2.0/2  Date Action Required by:/ |
|   | (If appropriate)  |
| • RECOMMENDATION  |   |
| <ul> <li>approve that a review be undertaken of the Ministerial corporate support to the Leader of the Opposition, in a terms of reference (Attachment 1)</li> <li>CTPI</li> <li>Sch. 3-2</li> <li>KEY ISSUES</li> <li>Ministerial Services provides corporate support to the I of the Leader of the Opposition. The overarching polici operations of these offices are contained in the Minister Queensland Opposition Handbook.</li> <li>The currency of the Ministerial Handbook (the Handbook as an issue. The Handbook sets out all ministering reasonable limits and examples.</li> </ul> | Ministerial Offices and the Office es and procedures for the rial Handbook and the  |
| Sch. 3-2  |   |

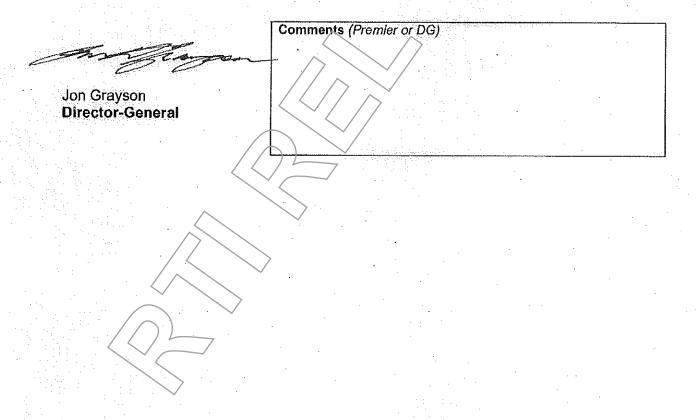
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| ı  | Sch 3 3  |          |     |   |
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- It is proposed that the review team be headed by the Executive Director (State Affairs) and consist of key staff from Executive Services and Ministerial Services.
- It is also noted that in the A Public Service to Serve Queensland policy announcement, a commitment was made to establishing a new Ministerial Code of Conduct.

| CTPI     |  |  |
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### CONSULTATION

Executive Services.



Action Officer: Ian Street Area: Ministerial Services Telephone: 322 46922 Approvals by Director /ED / DDG documented in notes in TRIM

Page 3 redacted for the following reason:

Schedule 3(2) - Cabinet information brought into existence on or after commencement

| This document has been released t   | under the RIGHT TO INFORMATION ACT                                    |
|---|---|
| PREMIER'S BRIEFING NOTE Governance  | Tracking Folder No. TF/12/8763  Document No. DØC/12/73128             |
| To: THE PREMIER  Date: 18 April 2012  Subject: Possible amendments to the Parliament of Queensland Act 2001   | Premier Date 2  |
| RECOMMENDATION It is recommended that you:  |   |
| Sch. 3-2  - sign the response(Attachment 1) to Mr Neil Laurie, Cler   | k of the Parliament, to letters he sent t                             |
| you on 29 March and 13 April 2012 (Attachments 2 and Parliament's portfolio committees and matters pertaining KEY ISSUES  |   |
| <ul> <li>Mr Laurie has provided the Department of the Premier an<br/>letters sent to you, and DPC discussed these issues with<br/>Wilson, and Mr Laurie on 13 April 2012.</li> </ul>  |   |
| <ul> <li>Arising from this discussion are the following proposed are         <ul> <li>increasing the size of the Parliament's portfolio composition so that six members are nominated by the members are nominated by the Leader of the Opposition</li> </ul> </li> </ul>                               | nittees to eight and altering their<br>ne Leader of the House and two |
| <ul> <li>including the position of Speaker on the Committee of possibly as chairperson in lieu of the Leader of the H</li> </ul>  | 그림 집에 집 그는 그를 어떤 점에 어떤 것이 그렇게 걸어 가는 그들을 갖춘 때, 그는 그림                   |
| <ul> <li>enabling the payment of an additional salary to the po<br/>Government Whip and Senior Government Whip</li> </ul>   | ositions of Leader of the House, Chief                                |
| CTPI  |   |
| The amendment altering the composition of the committee committees to be appointed and be referred Bills introduce the Bill would need to be introduced, debated and passed.  | ed at the first sitting. To achieve this,                             |
| <ul> <li>While the other proposed amendments are important, the case of the Leader of the House, Chief Whip and Senior \u00e4 made to be retrospective to ensure they receive their add appointed. This and the other amendments could follow in the Parliament in the more usual timeframe.</li> </ul> | Whip, as this amendment can be itional salary from the day they were  |
| Sch. 3-2  |   |
| CONSULTATION  The Clerk of the Parliament and the Parliamentary Liaison   | n Officer within DPC.   |
| Comments (Premier or DG)  |   |

Jon Grayson Director-General

Action Officer: Andrew Timperley Area: Executive Services Telephone: 322 45613

Approvals by Director /ED / DDG documented in notes in TRIM



# Premier of Queensland

For reply please quote: ES/AT-TF/12/8763 - DOC/12/73731

.26 APR 2012

Mr Neil Laurie The Clerk of the Parliament Parliament House George Street BRISBANE QLD 4000 Executive Building
100 George Street Brisbane
PO Box 15185: City East
Queensland 4002 Australia
Telephone +61 7 3224 4500
Facsimile +61 7 3221 3631
Email ThePremier@premiers.qld.gov.au
Website www.thepremier.qld.gov.au

Dear Mr Laurie / Leuk

Thank you for your letters of 29 March and 13 April 2012 concerning parliamentary committee membership and procedural and logistical issues arising from the composition of the 54th Parliament, matters pertaining to the base salary of Members of the Queensland Parliament, and the additional salary rate for certain new office bearers.

I note that you have met with my Deputy Chief of Staff, Ms Zoe Wilson, and officers of the Department of the Premier and Cabinet (DPC) to discuss these and other matters.

All of the matters and options you have raised are under consideration by the Government.

My office and DPC will continue to consult with you regarding the detail, development and timing of any related amendments to the Parliament of Queensland Act 2001, other legislation, and the Members' Entitlements Handbook.

Yours sincerely

CAMPBELL NEWMAN





# Queensland Parliamentary Service

THE CLERK OF THE PARLIAMENT

Parliament House George Street

Ph: 61 7 3406 7250 Fax: 61 7 3221 7475

Brisbane Qld 4000

email: ClerksOffice@parliament.qld.gov.au www.parliament.qld.gov.au

Your Ref:

Our Ref:

29 March 2012

Hon Campbell Newman Premier of Queensland PO Box 15185 CITY EAST QLD 4002

#### Dear Premier

I refer to our conversation yesterday regarding parliamentary committee membership and procedural and logistical issues arising in the light of the likely composition of the 54th Parliament and provide the following advice as requested.

According to media reports regarding the current state of counting of votes by the Electoral Commission, it appears there will be potentially 10 to 12 non-government members in the 54<sup>th</sup> Parliament. This relatively small number of non-government members has implications for the make-up of committees and the timing of meetings.

As at the end of the last parliament, there were 10 parliamentary committees:

- seven portfolio committees
- Committee of the Legislative Assembly
- Parliamentary Crime and Misconduct Committee
- Ethics Committee

The membership of the latter two committees was virtually identical, with members performing both roles.

Normally the Committee of the Legislative Assembly (CLA) would make recommendations regarding the committee system. However, given the timetables, full consideration by the CLA may be impractical.

#### Portfolio Committees

In 2011 a new portfolio committee system was established by the Parliament. This system was the product of unanimous recommendations of a bipartisan parliamentary committee which had reported in December 2010 (Committee System Review Committee). The ultimate reforms were also largely bipartisan. The new portfolio system operated from June 2011 to the dissolution of the Parliament in February 2012 and was largely seen as a success in achieving its outcomes of a more vigorous and relevant committee system. It was, in my submission, the most significant reform to Parliament since the abolition of the Legislative Council in 1922. I also submit that the new system is highly adaptable to the ever-changing balance between government and non-government seats that occurs in the Legislative Assembly from one Parliament to the next. It is in the interest of accountability that the new committee system continue but practicalities dictate that the numbers of members and balance of numbers in each committee will need to change to meet the circumstances that the electors of Queensland have decided.

Correspondence to be addressed to: The Clerk of the Parliament, Parliament House, Car Alice and George Sts, Brisbane QLD 4000 Australia

The Parliament of Queensland Act 2001 (the Act) specifies that portfolio committees must be established by standing orders. Standing orders are to state the name, portfolio areas of responsibility and number of members for each committee. The Act also specifies (sections 88 and 89) that there must be an even number of members, being at least six, with half nominated by the Leader of the House and half by the Leader of the Opposition. The Chair is appointed by the Leader of the House, and has a casting vote. A quorum is half the numbers plus one. [Standing Orders currently specify seven portfolio committees, each with six members.]

The current requirement for three government and three non-government members to be available to meet during committee time on a sitting Wednesday morning is not logistically sustainable given the small number of non-government members.

It is submitted that the likely composition of members in the House might best be accommodated without the need to amend the Act (at least immediately) by nominating eight members to the portfolio committees (six government and two non-government) provided agreement could be reached with the Leader of the Opposition to nominate two government members and two non-government members.

This would mean a total of 42 portfolio committee roles being filled by government members and 14 by non-government members. This would be an increase in the number of portfolio committee members from the last Parliament of 14 (two for each committee). The cost in terms of additional salaries for the two additional portfolio committee members per committee under current entitlement arrangements would be \$115, 038.00 (14 members at \$8,217.00 each).

However, the cost could be reduced further if members who were holders of other parliamentary offices were appointed, as they only receive one additional salary. For example if the Whip, Deputy Whips and Chairperson of Committees were also appointed to committees the cost could fall to \$73,953.

Further, given the likely number of non-government members, it is envisaged that at least three of the non-government members who will need to be appointed to committees will already be in receipt of additional salaries (Leader of the Opposition, Deputy Leader of the Opposition, Opposition Whip and Leader of a recognised Political Party), or on more than one committee. This would mean that the total cost is likely to be as low as a very modest \$24,651.

If such an agreement is not able to be negotiated, then it will be necessary to amend the Act to re-align the number of members nominated by the Leader of the House and the Leader of the Opposition. If the Act were to be amended I would suggest that each committee for the 54<sup>th</sup> Parliament consist of seven members and a formula be placed in the Act which indicates how many members there are for committees and how many members are government and non-government members, depending on the balance in the Assembly.

In the interests of promoting the accountability and scrutiny function performed by portfolio committees, it is recommended that the convention of the Deputy Chair of each portfolio committee being a non-government member be maintained.

#### Committee of the Legislative Assembly

The Act specifies the CLA membership to be the following six office-holders: Premier, Deputy Premier, Leader of the House (to be the Chair), Leader of the Opposition, Deputy Leader of the Opposition, and Manager of Opposition Business (or alternate in each case). The Speaker is a member when the CLA sits as a Standing Orders Committee. A quorum is four (excluding Speaker), all have an equal vote and there is no casting vote.

As per recent government policy statements reported in the media, it is noted that the Speaker will be appointed to the Committee of the Legislative Assembly. This will require an amendment to s.82 of the Act in due course. In the interim, the Premier could choose to nominate the Speaker as his delegate until the Act can be amended.

As the non-government members of the CLA are likely to be performing roles on portfolio committees on Wednesday mornings, it is recommended that the CLA meet, following Bill introductions in the morning, on sitting Tuesdays at 3.30pm.

#### Parliamentary Crime and Misconduct Committee

The Parliamentary Crime and Misconduct Committee (PCMC) is established by the Crime and Misconduct Act 2001. That Act specifies that the committee is to have seven members, four nominated by the Leader of the House and three nominated by the Leader of the Opposition, with the charperson nominated by the Leader of the House. [The current chairperson, Dr Alexander Douglas MP, was nominated as a non-government Chair pursuant to the Act.] A quorum is four, all have an equal vote and the Chair has a casting vote.

It is recommended that the current membership be maintained without the need for legislative amendment,

It is also recommended in the interests of accountability that the convention of nominating a non-government Chair of this committee be maintained.

As the non-government members are likely to be performing roles on portfolio committees on Wednesday mornings it is recommended that the PCMC meet at another time, such as 3.30pm on a sitting Wednesday.

#### **Ethics Committee**

The Act specifies that the Ethics Committee must have six members, three nominated by the Leader of the House and three by the Leader of the Opposition, with the chairperson nominated by the Leader of the House. A quorum is four, all have an equal vote and the Chair has a casting vote. In the last parliament, six of the PCMC members comprised the Ethics Committee membership (by resolution).

Due to the nature of the Ethics Committee's work in dealing with complaints involving members and others, it is important to maintain the all-party balance of its membership and accordingly it is recommended that the current membership requirements be maintained.

As the non-government members are likely to be performing roles on portfolio committees on Wednesday mornings and if the recommendation that the PCMC meet on Wednesday afternoon is accepted, it is recommended that the members convening an Ethics Committee meet at another time, such as 12pm on a sitting Thursday

I trust this advice will assist you in making decisions regarding committee membership and timing.

Should you have any queries, please don't hesitate to contact me on 3406 7185.

Yours sincerely

Neil Laurie

The Clerk of the Parliament

cc. Hon Jeff Seeney Hon Tim Nicholls



# Queensland Parliamentary Service

THE CLERK OF THE PARLIAMENT

Parliament House George Street

Ph; 61 7 3406 7250 Fax: 61 7 3221 7475

Brisbane Old 4000

email: CjerksOffico@parllament.qld.gov.au y/www.parllament.qld.gov.au

Your Ref:

Our Ref:

13 April 2012

Hon Campbell Newman Premier of Queensland PO Box 15185 CITY EAST OLD 4002

Dear Premier

I write in relation to the administration of salaries of Members of the Legislative Assembly, which is provided for in the Parliament of Queensland Act 2001 (the Act) and also in the Members' Entitlements Handbook (the Handbook).

While administration of the Handbook and the payment of salaries under the Act are the responsibility of the Clerk of the Parliament, variations to the Handbook are approved by the Governor in Council and the Minister responsible for the Act is the Premier.

There are two main issues I wish to raise with you;

#### 1. Salary increases for all Members

The Act currently provides for Members to be paid \$500 per annum less than a Federal Member of the House of Representatives. The nexus between the salaries of Queensland Members and Federal Members was first established in 1988 via the Parliamentary Members Salaries Act 1988 and has continued on through the current legislation.

Prior to October 2010, this nexus was maintained. However, in October 2010 and again in August 2011, the former Premier determined that increases for Federal Members would not be passed on in full to Queensland Members. Instead of receiving the percentage increases received by the Federal Members the former Premier determined that Queensland Members would receive 2.5% salary increases. These decisions resulted in (until quite recently) Queensland Members being paid \$3,761 per annum less than Federal Members, which is contrary to the relevant provision in the Act. Put another way, the base salary for Queensland Members is \$137,149 when it should according to the Act be \$140,410 (until 15 March 2012).

To exacerbate matters, the Remuneration Tribunal (Commonwealth) has recently published a new rate of salary for Members of the House of Representatives with the salary being adjusted to \$185,000 per annum as from 15 March 2012. The increase for Federal Members, which is \$44,090 per annum, follows a significant review of remuneration arrangements for Federal Parliamentarians conducted by the Commonwealth Remuneration Tribunal.

The review by the Remuneration Tribunal considered the totality of entitlements of Federal Members and included an evaluation of the work of Federal Members to establish a suitable base salary. In short, a number of Member and former Member entitlements were curtailed as a trade off for higher base remuneration.

Correspondence to be addressed to: The Clark of the Parliament, Parliament House, Africa and George Sts, Brisbane, QLD, 4000, Australia

Given the extent of the review undertaken by the Remuncration Tribunal and the size of the increase to the base salary of Federal Members, I think it is unlikely that the Government would want this increase to flow on to Queensland Members (as per the provisions of the Act). Further, it is also noted that the Commonwealth Remuncration Tribunal commented in its report that any linkages between State and Federal salaries should be severed as they are no longer appropriate.

Given the issues above, I have considered four options for your consideration.

# Option 1: Refer the matter to the Committee of the Legislative Assembly for advice

Under this option, the current salary rate for Queensland Members would be maintained and the Parliament could request the Committee of the Legislative Assembly (CLA) when it has been established, to conduct a review of the arrangements and make recommendations to the Government for a new mechanism to maintain Members salary rates.

The CLA could consider the matter itself or take advice from external experts to arrive at a new mechanism for determining Members salary rates.

| *    | <br><u> </u> | <br>• | <br>· · | <br> | · ': : |  |
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| CTPI |              |       |         |      |        |  |
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# Option 2: Link Members salary rates to public service (Senior Executive Service) salary rates

Under this option, the Parliament could link the Members salary rate to a rate in the Senior Executive Service (SES) of the Queensland public service, with any future increases in the SES rate being applied to Members rates.

Queensland Members currently receive \$137,149 per annum as a base salary. The nearest equivalent SES rate is SES level 2 package point 2.3 which currently has a superannuable salary rate of \$137,307 per annum.

The difference of \$158 per annum for all Members would equale to a total cost of \$14,062 for a full financial year. On costs to be added to this amount would include \$1,792 for employer superannuation contributions and \$670 for payroll tax.

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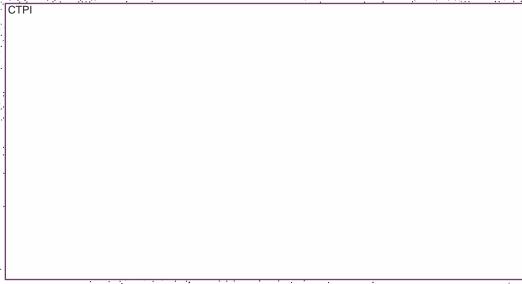
# Option 3: Link the base salary of a Queensland Member to a Federal Member with a greater variation

Under this option, the Parliament could continue to link the base salary to a Federal Member with a greater variation; effectively ignoring the recent large rise in Federal Members' salary. The Act could, for example, provide for Members to be paid \$45,000 per annum less than a Federal Member of the House of Representatives that is \$140,000.

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#### Option 4: Establish a remuneration tribunal for Members

Under this option either an existing tribunal could be referred the additional responsibility for establishing the salaries and allowances of Members or a special tribunal established for that purpose. The Judicial Remuneration Tribunal established under the Judicial Remuneration Act 2007 is an example.



Irrespective of which option is selected, the Act will require amendment to change the existing mechanism for determining and maintaining Members' salaries. CTPI

Finally, I note that superannuants under the old members' superannuation scheme that retired after December 2004 are linked to the base salary of Members. This means that those superannuants will also be affected by any changes to members' base salary, unless that linkage is also severed.

# 2. Salary rates for certain new effice bearers

The announcement you made on 30 March 2012 of the new Ministry also included information about appointments of Assistant Ministers, certain Parliamentary positions and Chairs of Parliamentary Committees.

Having reviewed the proposed appointments there are a number of matters that I wish to bring to your attention.

#### Leader of the House

I note from your announcement that Mr Ray Stevens is to be the Leader of the House. While the Act states that various positions, including the Leader of the House, are entitled to additional salary [s.112 (1) (a)], the Act does not specify the rates of additional salary payable to the various positions.

The previous legislation that provided for Members salaries, the Parliamentary Members Salaries Act 1988, included specific rates of pay for the various positions and these have been progressively updated and recorded in the Members' Entitlements Handbook at Schedule A.

The Parliamentary Members Salaries Act 1988 did not include a rate of additional salary for the position of Leader of the House and only included a rate for a Minister who is recognised as Leader of the House. As a consequence, there is no additional salary amount that can be paid to Mr Stevens as the Leader of the House.

Page 12 redacted for the following reason:

Contrary to Public Interest (CTPI)

| • | CTPI |  |
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### Government Whips / Deputy Whips

I note from your announcement that four whips are to be appointed including:

- a Chief Whip (Mr Vaughan Johnson)
- a Senior Whip (Mrs Rosemary Menkens) and
- two Deputy Whips (Mr Ted Sorenson and Ms Tarnya Smith),

The Act makes provision for additional salary to be paid to the "Government Whip" and "Deputy Government Whip". The Handbook (which provides additional entitlements for these office bearers) also reflects this terminology.

For the purposes of providing additional salary and other entitlements contained in the Handbook, I have interpreted your announcement as meaning that-

- the Government Whip will be Mr Johnson
- the Deputy Government Whips will be Mrs Menkens, Mr Sorenson and Ms Smith.

If my interpretation is not correct please advise me of what the preferred appointments are to be. It may well be that you are intending on creating a new tier "Senior Whip" which will also require amendments to the Act and Handbook.

Yours sincerely

Arch Eagric The Clerk of the Partininean

cc. Hon Jeff Seeney Hon Tim Nicholls Pages 14 through 16 redacted for the following reasons:

Schedule 3(2) - Cabinet information brought into existence on or after commencement

### **Tim Herbert**

From:

Tim Herbert

Sent:

Monday, 21 May 2012 4:35 PM

To:

'Zoe Wilson'

Subject:

meeting tomorrow afternoon - re: ministerial handbook

Zoe, how are you placed between 1.30 and 3.30pm tomorrow to have that meeting with Jane and me (and maybe lan) for a half hour or so to discuss the ministerial handbook review? Sch. 3-2

Sch. 3-2

Thanks

Tim

Tim Herbert Executive Director State Affairs

Department of the Premier and Cabinet

Ph: 340 43654

Email: Tim.Herbert@premiers.qld.gov.au

### **Tim Herbert**

From:

Tim Herbert

Sent:

Tuesday, 22 May 2012 8:20 AM

To:

Zoe Wilson

Cc:

lan Street; Jane E. Cameron

Subject:

Re: meeting tomorrow afternoon - re: ministerial handbook

Done, see you then.

Regards

Tim

On 22/05/2012, at 8:08 AM, "Zoe Wilson" < Zoe. Wilson@ministerial.qld.gov.au > wrote:

How would 1.30 suit you? In the office here?

From: Tim Herbert [mailto:Tim.Herbert@premiers.gld.gov.au]/

Sent: Monday, 21 May 2012 4:35 PM

To: Zoe Wilson

Subject: meeting tomorrow afternoon - re: ministerial handbook

Zoe, how are you placed between 1.30 and 3.30pm tomorrow to have that meeting with Jane and me (and maybe lan) for a half hour or so to discuss the ministerial handbook

review? Sch. 3-2

Sch. 3-2

**Thanks** 

Tim

Tim Herbert Executive Director State Affairs

Department of the Premier and Cabinet

Ph: 340 43654

Email: Tim.Herbert@premiers.qld.gov.au

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## **Tim Herbert**

From:

Tim Herbert

Sent:

Thursday, 31 May 2012 12:47 PM

To:

'Zoe Wilson'

Subject:

Chiefs of Staff feedback on ministerial handbook

Hi Zoe, just wondering how the feedback from the Chiefs of Staff on the draft handbook changes is coming along, so we can incorporate into the draft.

Thanks

Tim

Tim Herbert Executive Director

State Affairs

Department of the Premier and Cabinet

Ph: 340 43654

Email: Tim.Herbert@premiers.qld.gov.au

### Ian Street

From:

Tim Herbert

Sent:

Monday, 4 June 2012 11:17 AM

To:

'Zoe Wilson'

Cc:

Jane E. Cameron; Ian Street

Subject:

meeting with lan today

Hi Zoe, I understand that you're meeting with Ian today at 1.00pm for the usual MSB catch up. Do you mind if Jane and I come to the tail end of that for 15 minutes or so to discuss status of the handbook review? Ian will phone me on the mobile when you're both ready for us to come up.

Thanks

Tim

Tim Herbert

Executive Director

State Affairs

Department of the Premier and Cabinet

Ph: 340 43654

Email: Tim.Herbert@premiers.qld.gov.au

| PREMIE<br>Governar   | R'S BRIEFING NOTE  | Tracking Folder No. TF/12/11466<br>Document No. DOG/12/104108 |
|--|--|---|
| To:<br>Date:<br>Subject:   | THE PREMIER 4 June 2012 Salary rates to apply to new parliamentary positions and response to CTPI  | Premier   |
| • RECON  | IMENDATION   |   |
| It is recon  | nmended that you:  |   |
| Legis  | ove the following amounts of additional salary above the blative Assembly for the newly created parliamentary position.  | ons of:///  |
| the state of the s | inager of Government Business (MGB) – additional annua<br>gregate salary of \$169 779)   | al salary of \$32 630 (annual                                 |
| sal  | ief Government Whip (CGW) – additional annual salary of \$158 317)   |   |
|  | nior Government Whip (SGW) – additional annual salary ary of \$153 192)  | of \$16 043 (annual aggregate                                 |
| _ note   | the letter from CTPI outlining the co  | ntradiction between the amount                                |
| of bas   | se salary that Queensland MPs have been receiving since ment of Queensland Act 2001 (Attachment 1)   |   |
| and the second second  | the letter to CTPI advising that you are aware of this is to act to resolve it (Attachment 2)  | issue and that the Government                                 |
| • KEY ISS  | SUES   |   |
| forma<br>the G<br>apply  | ecent passage of the Parliament of Queensland and Othe<br>Ily established the new positions of MGB, CGW and SGW<br>overnor in Council, upon your recommendation, to set the<br>backdated to 30 March 2012 (the date that the holders of<br>positions). | /. The legislation also enables rates of additional salary to |
| propo  | hment 3 outlines the Department of the Premier and Cab<br>sed salary amounts. For comparative purposes, Attachm<br>at aggregate salaries of all current office holders.  |   |
| rates  | clerk of the Parliament has indicated that he agrees with D<br>for the MGB, CGW and SGW are a matter solely for the G<br>has indicated that he does not wish to be consulted.  |   |
| DPC 1  | ril 2012, you advised DPC that you are aware of the base and that you appreciate that the issue must be resoluted that the matter would be dealt with in the second half of 20   | ved. At that time, you advised                                |
| Sch. 3-2   |  | · · · · · · · · · · · · · · · · · · ·                         |
|  | LTATION  |   |
| – QSup   | er, the Clerk of the Parliament and the Parliamentary Liais  | son Officer of DPC.   |
|  | Comments (Premier or DG)   |   |
|  |  |   |
| Jon Grays  |  |   |

Action Officer: Andrew Timperley Area: Executive Services Telephone: 322 Approvals by Director /ED / DDG documented in notes in TRIM



# Premier of Queensland

| For reply please quote: ES/AT - TF/12/11466 - DOC/12/104109  | Executive Building 100 George Street Brisbane  |
|--|--|
|  | PO Box 15185 City East Oueensland 4002 Australia   |
| 2 2 JUN 2012   | Telephone +61 7 3224 4500 Facsimile +61 7 3221 3631 Email ThePremier@premiers.qld.go Website www.thepremier.qld.gov.au |
| СТРІ   |  |
| СТРІ   |  |
| Thank you for your letter of 30 April 2012 about the recen<br>Members of the Queensland Legislative Assembly.                          | t setting of the base salary rate of   |
| СТРІ   | ·  |
|  |  |
|  |  |
| With respect to the setting of the base salary rate of Memb Assembly by the former Government, this is an issue that becoming Premier. |  |
| I will write to you further about this once my Govern consideration. Thank you for raising this important matter                       |  |
|  |  |
| Yours sincerely  |  |
|  |  |
|  |  |
| CAMPBELL NEWMAN  |  |
|  |  |



Pages 24 through 25 redacted for the following reasons:

Contrary to Public Interest (CTPI)

## ADDITIONAL SALARY TO THE MANAGER OF GOVERNMENT BUSINESS, CHIEF GOVERNMENT WHIP AND SENIOR GOVERNMENT WHIP

Schedule A of the *Members' Entitlements Handbook* lists the salaries of all office holders in the Queensland Legislative Assembly and is at **Attachment A** for comparative purposes when reading this document.

#### **Manager of Government Business**

- The parliamentary position of 'Leader of the House' has been replaced in the *Parliament of Queensland Act 2001* by the position of 'Manager of Government Business'.
- Historically, the position of Leader of the House in Queensland has for the most part been occupied by a Minister of the Crown, with the Minister (at current salary rates) receiving a further additional annual salary of \$13 511 for undertaking the role.
- In 2009, the Bligh Government established the position of Parliamentary Secretary and Leader of the House. At that time, the Governor in Council approved that an additional salary of \$38 083 p.a. (adjusted to current salary rates) be payable to this position. This amount was derived by adding the additional salary of a Parliamentary Secretary (\$24 572) to the extra additional salary that a Minister receives if the Minister is also Leader of the House (\$13 511) to arrive at a singular additional salary of \$38 083 p.a.
- In 2011, the Governor in Council approved that the additional salary received by the position of Parliamentary Secretary and Leader of the House be increased to \$59 250 p.a. This increase was predicated on the position also becoming Chair of the Committee of the Legislative Assembly (CLA) and adding the additional salary that a chair of a committee receives (\$21 168) to form the new singular additional salary.
- The new position of Manager of Government Business differs somewhat from that of the Parliamentary Secretary and Leader of the House in the last Parliament. For instance, the current holder is neither an Assistant Minister (Parliamentary Secretary) nor the Chair of the CLA. Nonetheless, the Manager of Government Business exercises significant responsibilities and is a very senior position within the Parliament. The position should receive an additional salary comparable to other senior positions in the Parliament.
- It is therefore proposed that the position of Manager of Government Business receive an additional salary of \$32,630 above the base, for an annual aggregate salary of \$169,779. This is the same aggregate salary as that afforded to the positions of Deputy Speaker (also known as Chairman of Committees) and Deputy Leader of the Opposition, and is \$11,462 p.a. more than that provided to the position of Manager of Opposition Business.
- The proposed annual aggregate salary of \$169 779 would be \$26 620 less than the annual aggregate salary of \$196 399 that was afforded to the position of Parliamentary Secretary and Leader of the House in the last Parliament. Only the Premier, Deputy Premier, Ministers, Speaker and the Leader of the Opposition would receive a higher annual salary than the Manager of Government Business.

#### **Chief Government Whip**

- With the creation of the position of Chief Government Whip, it is envisaged that the position holds a higher status than that of the previous position of Government Whip.
- It is therefore proposed that the position of Chief Government Whip receive an additional salary of \$21 168 above the base, for an annual aggregate salary of \$158 317.
- This is the same aggregate salary as that afforded to chairs of parliamentary committees and the Manager of Opposition Business and is \$5125 p.a. more that than that afforded to the previous position of Government Whip.
- It is submitted that the increased responsibilities of the Chief Government Whip given the number of government members in the new Parliament justifies a \$5125 p.a. increase, and that parity of salary with the chairs of parliamentary committees and the position of Manager of Opposition Business is also appropriate.

### Senior Government Whip

- It is proposed that the new position of Senior Government Whip receive an additional salary of \$16 043 above the base, for an annual aggregate salary of \$153 192.
- This is the same aggregate salary as that afforded to the previous position of Government Whip, and it is also the same aggregate salary as that afforded to the position of Opposition Whip.

If these recommendations are adopted, salary payments to the government whips will be as follows:-

| Position                            | Annual additional salary | Annual Aggregate Salary |
|-------------------------------------|--------------------------|-------------------------|
| Chief Government Whip               | \$21 168                 | \$158 317               |
| Senior Government Whip              | \$16 043                 | \$153 192               |
| Deputy Government Whips (no change) | \$8 217                  | \$145 366               |

- However, it is worth noting that the current Senior Government Whip, Mrs Rosemary Menkens MP, has been appointed as Chair of the Education and Innovation Committee.
- As members can only receive one additional salary, Mrs Menkens will receive an additional salary of \$16 043 as the chair of this committee and the additional salary for the Senior Government Whip will in a sense remain vacant.
- Nonetheless, the amount of additional salary of the Senior Government Whip should be gazetted so that it is available should parliamentary appointments change.

#### MEMBERS' ENTITLEMENTS HANDBOOK

#### SCHEDULE A

#### SALARY PAYABLE TO MEMBERS OF THE QUEENSLAND LEGISLATIVE ASSEMBLY

The following table outlines the annual rates of salary payable to Members of the Queensland Legislative Assembly and the additional annual rates of salary payable to certain office holders and officials.

The rates are effective on and from 1 August 2011.

For more information, refer to section 2.1 of this Handbook.

| Member/Office Holder  | Aunual :<br>Base salary<br>S | Annigl<br>Additions<br>calair<br>s | Abuual<br>Aggregate<br>salary<br>S |
|---|------------------------------|------------------------------------|------------------------------------|
| Member of the Legislative Assembly  | 137,149                      | っきゃ                                | 137,149                            |
| Member of the: Committee of the Legislative Assembly Finance and Administration Committee Legal Affairs, Police, Corrective Services and Emergency Services Committee Industry, Education, Training and Industrial Relations Committee Environment, Agriculture, Resources and Energy Committee Community Affairs Committee Health and Disabilities Committee | as above                     | 8,217                              | 145,366                            |
| Transport, Local Government and Infrastructure Committee Ethics Committee Parliamentary Crime and Misconduct Committee  | $\nearrow$                   |                                    |                                    |
| Chairperson of the: Committee of the Legislative Assembly Finance and Administration Committee Logal Affairs, Police, Corrective Services and Emergency Services Committee  | us above                     | 21,168                             | 158,317                            |
| Industry, Education, Training and Industrial Relations Committee Environment, Agriculture, Resources and Energy Committee Community Affairs Committee Health and Disabilities Committee Transport, Local Government and Infrastructure Committee Ethics Committee Parliamentary Crime and Misconduct Committee  |                              |                                    |                                    |
| Government Whip   | as above                     | 16,043                             | 153,192                            |
| Deputy Government Whip  | as above                     | 8,217                              | . 145,366                          |
| Opposition Whip   | as above                     | 16,043                             | 153,192                            |
| Parliamentary Secretary to a Minister   | as above                     | . 24,572                           | · 161,721                          |
| Leader of the Opposition  | as above                     | 63,329                             | 200,478                            |
| Deputy Leader of the Opposition   | ns above                     | 32,630                             | 169,779                            |
| Manager of Opposition Business  | as abovo                     | 21,168                             | 158,317                            |
| Leader of a Recognised Political Party  | as above                     | 32,630                             | 169,779                            |
| Chairperson of Committees   | as above                     | 32,630                             | 169,779                            |
| Parliamentary Secretary and Leader of the House   | as above                     | 59,250                             | · 196,399                          |
| Speaker   | as above.                    | 63,329                             | 200,478                            |
| Minister  | as above                     | 84,877                             | 222,026                            |
| Minister and Leader of the House  | as above                     | 98,388                             | 235,537                            |
| Deputy Premier  | as above                     | 104,287                            | 241,436                            |
| Premies   | as above                     | 143,499                            | 280,648                            |

Pages 29 through 31 redacted for the following reasons:

Schedule 3(2) - Cabinet information brought into existence on or after commencement

### **Tim Herbert**

From:

Kate Winter [Kate.Winter@ministerial.qld.gov.au]

Sent:

Wednesday, 20 June 2012 11:49 AM

To:

Jane E. Cameron

Cc:

Tim Herbert; Ian Street

Subject:

RE: Ministerial Handbook review

Hi Jane,

Thank you very much - I did receive the folder.

I still haven't had a chance to review - but if you would like to tack on to the meeting I have with Jan on Monday more than happy to talk through the issues?

Kind regards,

#### Kate Winter

Deputy Chief of Staff

Office of the Premier

Level 15 Executive Building, 100 George Street, Brisbane

Telephone +61 7 3224 4500 Facsimile +61 7 3221 3631

Mobile CTPI

Email kate.winter@ministerial.gld.gov.au

From: Jane E. Cameron [mailto:Jane.Cameron@premiers.gld.gov.au]

Sent: Wednesday, 20 June 2012 11:28 AM

To: Kate Winter

**Cc:** Tim Herbert; Ian Street

Subject: Ministerial Handbook review

Hi Kate

Just wanted to check that you got the folder i dropped up for you on Monday with the track change versions of Chapters 1,2 and 4 of the Ministerial Handbook.

Ian Street and I have been working through the feedback received from the Chiefs of Staff and there are a few points that we will need to discuss with you - in particular around the credit card issue.

Just let me know when you would like to meet to discuss this. CTPI

CTPI

regards

Jane Cameron Principal Project Officer **Executive Services** 

Department of the Premier and Cabinet

Ph: 07 323 90614 Fax: 07 3229 7494

Email: <u>jane.cameron@premiers.qld.gov.au</u>

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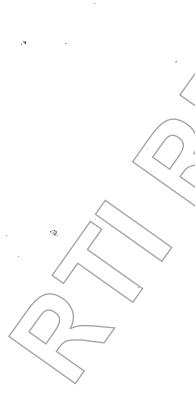
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Pages 34 through 37 redacted for the following reasons:

Contrary to Public Interest (CTPI)
Schedule 3(2) - Cabinet information brought into existence on or after commencement
Schedule 3(2) - Cabinet information brought into existence on or after commencement

#### Kerri Neuendorf

From:

Mike Kirton

Sent:

Monday, 16 July 2012 3:35 PM

To:

Kerri Neuendorf; Katherine Williams

Cc:

Tim Herbert

Subject:

FW: WEB COPY PROPOSED

Look OK?

From: Peter Walsh [mailto:Peter.Walsh@ministerial.qld.gov.au]

Sent: Monday, 16 July 2012 3:28 PM

To: Mike Kirton

Subject: FW: WEB COPY PROPOSED

Mike suggested words for website

I recently committed to releasing the advice that I received from the Integrity Commissioner and the Clerk of the Parliament on an updated Ministerial Code of Conduct to restore accountability and set a higher standard of performance and behaviour for Ministers.

Read the Integrity Commissioner and Clerk of the Parliament's advice HERE (HYPERLINK)

I welcome your comment on the advice. Your feedback will be used to help formulate the finalised draft of the Ministerial Code of Conduct.

Peter Walsh | Director Policy

Office of Hon. Campbell Newman MP | Premier of Queensland

E-mail: peter.walsh@ministerial.qld.gov.au

Phone: (07) 3225 1479 | Mob. CTPI

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#### **Kerri Neuendorf**

From:

Katherine Williams

Sent:

Monday, 16 July 2012 6:03 PM 'Kylie Jacobson'; Lee Anderson

To: Cc:

Tim Herbert; Mike Kirton; Kerri Neuendorf

Subject:

RE: Website for approval - live

Hi all

I can now confirm that the content has gone live on: <a href="http://www.premiers.qld.gov.au/code-of-conduct.aspx">http://www.premiers.qld.gov.au/code-of-conduct.aspx</a> and a feature is on the right hand 'what's new' section of the home page at: <a href="http://www.premiers.qld.gov.au/">http://www.premiers.qld.gov.au/</a> code-of-conduct.aspx and a feature is on the right hand 'what's new' section of the home page at: <a href="http://www.premiers.qld.gov.au/">http://www.premiers.qld.gov.au/</a> code-of-conduct.aspx and a feature is on the right hand 'what's new' section of the home page at: <a href="http://www.premiers.qld.gov.au/">http://www.premiers.qld.gov.au/</a> code-of-conduct.aspx and a feature is on the right hand 'what's new' section of the home page at: <a href="http://www.premiers.qld.gov.au/">http://www.premiers.qld.gov.au/</a> code-of-conduct.aspx and a feature is on the right hand 'what's new' section of the home page at: <a href="http://www.premiers.qld.gov.au/">http://www.premiers.qld.gov.au/</a> code-of-conduct.aspx and a feature is on the right hand 'what's new' section of the home page at: <a href="http://www.premiers.qld.gov.au/">http://www.premiers.qld.gov.au/</a> code-of-conduct.aspx and a feature is on the right hand 'what's new' section of the home page at: <a href="http://www.premiers.qld.gov.au/">http://www.premiers.qld.gov.au/</a> code of the home page at: <a href="http:

We will changeover the email addresses in the morning, and we'll also arrange for it to be more prominently featured in the rotator box.

If you have any issues, please don't hesitate to call me directly on CTPI

Cheers, Katherine

Katherine Williams P: 340 **55220** 

M CTPI

From: Kylie Jacobson [mailto:Kylie.Jacobson@ministerial.qld.gov.au]

**Sent:** Monday, 16 July 2012 5:50 PM **To:** Katherine Williams; Lee Anderson

Cc: Tim Herbert; Mike Kirton; Kerri Neuendorf

Subject: RE: Website for approval

I am ok with this.

From: Katherine Williams [mailto:Katherine, Williams@premiers.gld.gov.au]

Sent: Monday, 16 July 2012 5:37 PM

**To:** Kylie Jacobson

Cc: Tim Herbert; Mike Kirton; Kerri Neuendorf

Subject: Website for approval

Importance: High

Hi Kylie .

Please find the final screenshot attached for your approval. The date has been changed to midday Monday 30 July and we've referenced providing feedback on the joint submission, rather than the code. We've had to put an existing email address in for tonight, but we'll change it to <a href="mailto:newcode@premiers.qld.gov.au">newcode@premiers.qld.gov.au</a> when it is functional in the morning.

Let me know if you are okay with the below going live. We will continue to work on the form functionality (expected to be within the hour) and will send live once working — I will send you an email to confirm when it has gone live though.

Cheers, Katherine Katherine Williams P: 340 55220 M: CTPI



#### Hom e

- 🕃 About us
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- 🖫 Right to Information
- Site map
- Help

# New Ministerial Code of Conduct

One of the Queensland Government's key commitments to the people of Queenstore confidence and accountability to government, including the establishments are code of Conduct.

Obligations regarding integrity and ethics for Ministers and Assistant Ministers governed by the Ministers' Code of Ethics (the current code), which forms possible that the government is reviewing the current code in order to ensure Assistant Ministers are required to comply with a code that reflects contemp expectations regarding ethical behaviour and conduct.

As part of the review, the Integrity Commissioner and the Clerk of the Parlial advice about the current code and the holding of shares and directorships by



- Copyright
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- Privacy
- Accessibility

Ministers.

The Premier would welcome your comment on the joint advice. Your feedba help formulate the finalised draft of the Ministerial Code of Conduct.

You can:

- Read the joint advice from the Clerk of the Parliament and the Queensla Commissioner regarding the Ministers' Code of Ethics (PDF, 150 KB)
- Have your say on the joint advice, by either providing your comments, uploading a written submission

## Have your say

To have your say please forward your submission to the pepartment of the by midday Monday, 30 July 2012 by:

- Em ail: CSOnline@premiers.gld.gov.au
- Post:

New Ministerial Code of Conduct Department of the Premier and Cabinet PO Box 15185 City East Brisbane Qld 4002

Or by submitting your comments or uploading a written submission:

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#### Kerri Neuendorf

From:

Mike Kirton

Sent:

Monday, 16 July 2012 7:37 PM

To:

Kerri Neuendorf

Subject:

Fw: Fwd: Website for approval - live

FYI

From: Tim Herbert To: Mike Kirton

Sent: Mon Jul 16 19:23:06 2012

Subject: Fwd: Website for approval - live

FYI, will keep you posted.

Regards Tim

Begin forwarded message:

From: "Tim Herbert" < Tim. Herbert@premiers.g/d.gov.au>

To: "peter.walsh@ministerial.qld.gov.au" <peter.walsh@ministerial.qld.gov.au>

Subject: Fwd: Website for approval - live

Peter, FYI, this is now live. I'd like to discuss with you tomorrow the way forward from here to brief on public comments received and seek approval of draft code etc if that's ok.

Regards

Tim

Begin forwarded message:

From: Katherine Williams

< Katherine. Williams@premiers.qld.gov.au < mailto: Katherine. Williams@premiers.qld.gov.au

Date: 16 July 2012/6:02:33 PM AEST

To: 'Kylie Jacobson'

<Kylie, Jacobson@ministerial.qld.gov.au<mailto:Kylie, Jacobson@ministerial.qld.gov.au>>,

Lee Anderson

<Lee.Anderson@ministerial.qld.gov.au<mailto:Lee.Anderson@ministerial.qld.gov.au>>>

Cc: Tim/Herbert

<Tim.Herbert@premiers.qld.gov.au<mailto:Tim.Herbert@premiers.qld.gov.au>>>, Mike Kirton < Mike. Kirton@premiers.qld.gov.au < mailto: Mike. Kirton@premiers.qld.gov.au >>,

Kerri Neuendorf

<kerri.neuendorf@premiers.qld.gov.au<mailto:kerri.neuendorf@premiers.qld.gov.au>>>

Subject: RE: Website for approval - live

Hi all

I can now confirm that the content has gone live on: http://www.premiers.qld.gov.au/codeof-conduct.aspx and a feature is on the right hand 'what's new' section of the home page at: http://www.premiers.qld.gov.au/

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| more prominently featured in the rotator bo | X.           | •   |       |      |         |       | •    |    |

If you have any issues, please don't hesitate to call me directly on CTPI

Cheers, Katherine

Katherine Williams

P: 340 55220 M: CTPI

From: Kylie Jacobson [mailto:Kylie.Jacobson@ministerial.qld.gov.au]

Sent: Monday, 16 July 2012 5:50 PM To: Katherine Williams; Lee Anderson

Cc: Tim Herbert; Mike Kirton; Kerri Neuendorf

Subject: RE: Website for approval

I am ok with this.

From: Katherine Williams [mailto:Katherine.Williams@premiers.qld.gov.au]

Sent: Monday, 16 July 2012 5:37 PM

To: Kylie Jacobson

Cc: Tim Herbert; Mike Kirton; Kerri Neuendorf

Subject: Website for approval

Importance: High

Hi Kylie

Please find the final screenshot attached for your approval. The date has been changed to midday Monday 30 July and we've referenced providing feedback on the joint submission, rather than the code. We've had to put an existing email address in for tonight, but we'll change it to <a href="mailto:newcode@premiers.qld.gov.au">newcode@premiers.qld.gov.au</a> when it is functional in the morning.

Let me know if you are okay with the below going live. We will continue to work on the form functionality (expected to be within the hour) and will send live once working – I will send you an email to confirm when it has gone live though.

Cheers, Katherine

Katherine Williams

P: 340 55220

M: CTPI

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Pages 47 through 382 redacted for the following reasons:

Schedule 3(2) - Cabinet information brought into existence on or after commencement

#### **Kate Taylor**

From:

Tim Herbert

Sent:

Friday, 20 July 2012 2:03 PM

To:

'Peter Walsh'

Cc:

Patrick Vidgen; Mike Kirton; Kerri Neuendorf FW: TF/12/18552 - Ministerial Code of Conduct

Subject: Attachments:

PBN - Release of draft new Ministerial Code of Conduct.docx; ATTACHMENT 4

proposed new content to be inserted into Ministerial Code of Conduct.docx;

CTP

Peter, FYI, the DG has signed off on this brief and it should be headed your way.

Let me know if you need anything further from us at this point. Otherwise, I'll await the outcome of the Premier's consideration of the brief on the proposed way forward.

Regards

Tim

Tim Herbert Executive Director

State Affairs
Department of the Premier and Cabinet

Ph: 340 43654

Email: Tim.Herbert@premiers.qld.gov.au

From: Kerri Neuendorf

Sent: Friday, 20 July 2012 1:57 PM

To: Tim Herbert Cc: Mike Kirton

Subject: TF/12/18552 - Ministerial Code of Conduct

Hi Tim

I understand that you are keen to email the Ministerial Code of Conduct PBN to Peter Walsh after approved by the Director-General.

Just wanted to let you know that the PBN was approved by the DG this morning and it is now with the Premier's Office. According to the TRIM notes, a copy has been given to DCOS and original with Policy Team for review.

I have attached relevant docs to this email should you wish to send to Peter.

Cheers

Kerri

#### Kerri Neuendorf

A/Senior Policy Officer | Executive Services | Department of the Premier and Cabinet

**營** (07) 303 **30679** | **曷** (07) 3229 7494

Level 4, Executive Building, 100 George Street, Brisbane | PO Box 15185, CITY EAST QLD 4002

#="/ kerri.neuendorf@premiers.qld.gov.au

A Please consider the environment before printing this email

Pages 384 through 387 redacted for the following reasons:

Schedule 3(2) - Cabinet information brought into existence on or after commencement Schedule 3(2) - Cabinet information brought into existence on or after commencement & Contrary to Public Interest (CTPI)

#### **Kerri Neuendorf**

From:

Mike Kirton

Sent:

Tuesday, 31 July 2012 7:30 AM

To:

Kerri Neuendorf

Subject:

FW: HP TRIM Internal: DOC/12/145685: Website content for "have your say" on joint

advice and draft Ministerial Code of Conduct

Attachments:

Website content for have your say on joint advice and draft Ministerial Code of

Conduct.tr5; Website content for have your say on joint advice and draft Ministerial Code

of Conduct.docx; FW: Draft Ministerial Code of Conduct

FYI

----Original Message----

From: Tim Herbert

Sent: Monday, 30 July 2012 5:40 PM

To: 'Peter Walsh'

Cc: Mike Kirton; Katherine Williams

Subject: FW: HP TRIM Internal : DOC/12/145685 : Website content for "have your say" on

joint advice and draft Ministerial Code of Conduct

Sch. 3-2

Sch. 3-2

we are getting ready to publish the draft code on the DPC

website after the Premier tables it in Parliament.

See the attached updated draft text for the website in preparation for publication of the draft code. Can you confirm you're happy with it - thanks.

CTPI, Sch. 3-2

Thanks and happy to discuss.

Tim

Tim Herbert

Executive Director

State Affairs

Department of the Premier and Cabinet

Ph: 340 43654

Email: <u>Tim.Herbert@premiers.qld.gov.au</u>

----Original Message----

From: Mike Kirton

Sent: Friday, 27 July 2012 11:08 AM

To: Tim Herbert Cc: Kerri Neuendorf

Subject: FW: HP TRIM Internal: DOC/12/145685: Website content for "have your say" on

joint advice and draft Ministerial Code of Conduct

Tim

Attached is the revised website content for the Code of Conduct, for your approval.

If you're OK with the content, Katherine Williams will seek approval with the Premier's Office.

Thanks, Mike

----Original Message----

From: Kerri Neuendorf

Sent: Friday, 27 July 2012 9:38 AM

To: Mike Kirton

Subject: HP TRIM Internal: DOC/12/145685: Website content for "have your say" on joint advice and draft Ministerial Code of Conduct

Mike, I've done up the revised web content in a word document (changes/to current text are tracked).

Didn't think it was necessary to provide any overview of the content of the draft code.

Let me know what you think.....

Κ

----< HP TRIM Record Information >-----

Record Number

DOC/12/145685

on joint advice and draft Ministerial Title : Website content for "have your say"/

Code of Conduct

#### New Ministerial Code of Conduct

One of the Queensland Government's key commitments to the people of Queensland is to restore confidence and accountability to government, including the establishment of a new Ministerial Code of Conduct.

Obligations regarding integrity and ethics for Ministers and Assistant Ministers are currently governed by the Ministers' Code of Ethics (the current code), which forms part of the Ministerial Handbook. The government is reviewing the current code in order to ensure that Ministers and Assistant Ministers are required to comply with a code that reflects contemporary public expectations regarding ethical behaviour and conduct.

As part of the review, the Integrity Commissioner and the Clerk of the Parliament provided joint advice about the current code and the holding of shares and directorships by Ministers/Assistant Ministers. The Premier released the joint advice and invited comments by midday Monday, 30 July 2012.

The Integrity Commissioner has reviewed the current code and a draft Ministerial Code of Conduct has been prepared, that is reflective of both his and the Clerk's advice.

The Premier would welcome your comment on the draft code. All feedback received in response to both the joint advice and the draft code will be used to help formulate the finalised draft of the Ministerial Code of Conduct.

#### You can:

- Read the joint advice from the Clerk of the Parliament and the Queensland Integrity
   Commissioner regarding the Ministers' Code of Ethics (PDF, 150
   KB)( http://www.premiers.qid.gov.au/assats/jojnt-advice.pdf)
- Read the draft Ministerial Code of Conduct
- Have your say on the <u>draft code</u>, by either providing your comments, or preparing and uploading a written submission

#### Have your say

To have your say please forward your submission to the Department of the Premier and Cabinet by midday <u>Tuesday</u>, <u>14 August 2012</u> by:

- Email: newcode@premiers.qld.gov.au ( mailto:newcode@premiers.qld.gov.au )
- Post:

New Ministerial Code of Conduct Department of the Premier and Cabinet PO Box 15185 City East Brisbane Qld 4002

Or by submitting your comments or uploading a written submission:

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Deleted: 30 July 2012

Pages 391 through 407 redacted for the following reasons:

Schedule 3(6) - Information disclosure of which would be contempt of court or Parliament

#### **Kerri Neuendorf**

From:

Kerri Neuendorf

Sent:

Wednesday, 1 August 2012 11:25 AM

To:

'paul.leven@ministerial.qld.gov.au'

Cc:

Tim Herbert

Subject:

FW: HP TRIM Internal: DOC/12/145685: Website content for "have your say" on joint

advice and draft Ministerial Code of Conduct

Attachments:

Website content for have your say on joint advice and draft Ministerial Code of

Conduct.docx

Hi Paul

As discussed, please find attached the proposed updated web content sent to Peter Walsh on Monday.

We are working with Online Comms to have the new content ready to go live on DPC's website after the Premier has made the Ministerial Statement.

Feel free to call if you require any further information.

Regards

Kerri

Kerri Neuendorf

A/Senior Policy Officer | Executive Services | Department of the Premier and Cabinet

Telephone: (07) 303 30679

Level 4, Executive Building, 100 George Street, Brisbane | PO Box 15185, CITY EAST QLD

4002

<u>kerri.neuendorf@premiers.qld.gov.au</u>

Please consider the environment before printing this email

----Original Message----

From: Mike Kirton

Sent: Tuesday, 31 July 2012 7:30 AM

To: Kerri Neuendorf

Subject: FW: HP TRIM Internal : DOC/12/145685 : Website content for "have your say" on

joint advice and draft Ministerial Code of Conduct

FYI

----Original Message-----

From: Tim Herbert

Sent: Monday, 30 July 2012 5:40 PM

To: 'Peter Walsh'

Cc: Mike Kirton; Katherine Williams

Subject: FW: HP TRIM Internal : DOC/12/145685 : Website content for "have your say" on

joint advice and draft Ministerial Code of Conduct

Sch. 3-2

Sch. 3-2 we are getting ready to publish the draft code on the DPC website after the Premier tables it in Parliament.

See the attached updated draft text for the website in preparation for publication of the draft code. Can you confirm you're happy with it - thanks.

| This document has been released under the RIGHT TO INFORMATION ACT 2  |
|---|
| Sch. 3-2  |
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| Thanks and happy to discuss.  |
|   |
| Tim   |
| Tim Hambank   |
| Tim Herbert Executive Director  |
| State Affairs   |
| Department of the Premier and Cabinet   |
| Ph: 340 43654   |
| Email: Tim.Herbert@premiers.qld.gov.au  |
|   |
|   |
| Original Message  |
| From: Mike Kirton   |
| Sent: Friday, 27 July 2012 11:08 AM   |
| To: Tim Herbert   |
| Cc: Kerri Neuendorf Subject: FW: HP TRIM Internal: DOC/12/145685: Website content for "have your say" on                            |
| joint advice and draft Ministerial Code of Conduct  |
|   |
| Tim   |
| Attached is the revised website content for the Code of Conduct, for your approval.   |
| Attached is the revised website content for the code of conduct, for your approval.   |
| If you're OK with the content, Katherine Williams will seek approval with the Premier's   |
| Office.   |
|   |
| Thanks,   |
| Mike  |
| Original Message  |
| From: Kerri Neuendorf   |
| Sent: Friday, 27 July 2012 9:38 AM  |
| To: Mike Kirton   |
| Subject: HP TRIM Internal: DOC/12/145685: Website content for "have your say" on joint advice and draft Ministerial Code of Conduct |
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| Didn't think it was necessary to provide any overview of the content of the draft code.   |
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| HP TRIM Record Information >  |
| Record Number : DOC/12/145685   |
| Title: Website content for "have your say" on joint advice and draft Ministerial  |
| Code of Conduct   |
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As part of the review, the Integrity Commissioner and the Clerk of the Parliament provided joint advice about the current code and the holding of shares and directorships by Ministers/Assistant Ministers. The Premier released the joint advice and invited comments by midday Monday, 30 July 2012.

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The Premier would welcome your comment on the <u>draft code</u>. All feedback received in response to both the joint advice and the draft code will be used to help formulate the finalised draft of the Ministerial Code of Conduct.

You can:

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   Commissioner regarding the Ministers Code of Ethics (PDF, 150
   KB)( http://www.premiers.qid.gov.au/assets/joint-advice.pdf/)
- Read the draft Ministerial Code of Conduct
- Have your say on the <u>draft code</u>, by either providing your comments, or preparing and uploading a written submission

Have your say

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- Email: rewcode@premiers.qld.gov.au ( mailto:newcode@premiers.qld.gov.au )
- Post;

New Ministerial Code of Conduct Department of the Premier and Cabinet PO Box 15185 City East Brisbane Qld 4002

Or by submitting your comments or uploading a written submission:

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Deleted: 30 July 2012

Pages 411 through 421 redacted for the following reasons:

Schedule 3(6) - Information disclosure of which would be contempt of court or Parliament

## PREMIER'S BRIEFING NOTE Governance To: THE PREMIER

Date: 22 August 2012

Salary and allowances increase for Members of Subject:

the Queensland Parliament (MPs) in 2012

|                          |      | . TF/12/20797<br>12/158400 |
|--------------------------|------|----------------------------|
| Appro<br>Premier<br>Date | للاس | Approved / Noted           |

| <ul> <li>RECOMMENDAT</li> </ul> | ION |
|---------------------------------|-----|

It is recommended that you:

Out - note the letters from Mr Neil Laurie, Clerk of the Parliament (the Clerk) regarding a salary increase received by Federal MPs and a 2012 CPI adjustment of Quensland MPs' allowances under the Members' Entitlements Handbook (the handbook) (Attachments 1 and 2)

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#### KEY ISSUES

#### MP salaries

- The Act provides that a Queensland MP is entitled to an annual salary that is \$500 less than the base salary of a Federal MP. The current differential is \$53 401. Further background to this differential and commentary on options is at Attachment 4.
- You have recently publicly stated that if Queensland MPs were to receive a salary increase in 2012, then the level of that increase should be within the boundaries of what the Government is asking public sector employees to accept.
- A number of options are available regarding the setting of the base salary of MPs. In April 2012, the Clerk provided you with four options as follows:
  - Option 1 Refer the matter to the Committee of the Legislative Assembly (CLA) for advice, with the CLA perhaps taking advice from external experts to arrive at a recommendation to the Parliament of a new mechanism
  - Options 2 Link the base salary of Queensland MPs to the nearest rate in the Senior Executive Service of the Public Service
  - Option 3 Retain a nexus with Federal MPs but amend the Act to provide a greater variation than \$500, for example, \$50 000 less
  - Option 4 Establish a Queensland MP Remuneration Tribunal which would determine MP salaries and allowances.
- The Department of the Premier and Cabinet (DPC) favours a linkage between MP salaries and the Public Service as suggested by the Clerk (Option 2), but rather than linking with the nearest rate in the Senior Executive Service, DPC recommends amending the Act to link future increases to the same percentage increases received by public servants in the Core Queensland Government Departments Certified Agreement.
- This proposal has the advantage of keeping the percentage rate of MP salary increases in line with those in the core public service, and it also involves no cost to implement and maintain, unlike for instance the cost of establishing and maintaining a MP remuneration tribunal.

Action Officer: Andrew Timperley Area: Executive Services Telephone: 322 45613

Approvals by Director /ED / DDG documented in notes in TRIM

#### PREMIER'S BRIEFING NOTE

Governance

Tracking Folder No. TF/12/20797 Document No. DOC/12/158400

- DPC has discussed this proposal with the Clerk and he is supportive of it.
- Within the State Government's current tight fiscal climate, with the adoption of this
  recommendation, MPs would be able to point out that their salaries were merely increasing at
  the same time and at the same percentage rate as public servants in the core agreement.
- The Brisbane City Council and the Local Government Remuneration and Discipline Tribunal use the base annual salary of a Queensland MP as a reference point to determine the salaries of mayors, deputy mayors and councillors. The move to link MPs' salary movements to those of the core public service would not affect this process, particularly as this is effectively what has been happening since 2010.
- In 2012, the New South Wales, Victorian and Tasmanian parliaments have passed legislation to break their nexuses with the base salaries of Federal MPs, so as to provide percentage salary increases for their MPs in line with their public servants.

#### MP Allowances - CPI increase

- The handbook provides that certain allowances paid to MPs are to be varied annually from
   1 July in accordance with the CPI for Brisbane over the previous financial year.
- Allowances subject to this provision include the Allowance to Members (once known as Electorate Allowance), General Travel Allocation, Daily Travelling Allowance, Special Car Allowance and Flight Within Electorate Allocation.
- The Australian Bureau of Statistics has announced that the CPI for Brisbane rose by 0.9 per cent from June 2011 to June 2012.
- MPs' allowances were last increased by 3.8 per cent from 1 July 2011, which represented the
   CPI increase for Brisbane from June 2010 to June 2011.
- The Governor in Council is required to formally approve the CPI increase of allowances, and it remains open to you to advise the Governor in Council to reduce, delay, suspend or pay-in-full, the 2012 CPI increase.
- The CPI for Brisbane showed a very modest increase in the year to June 2012, and DPC recommends that MPs' allowances be increased by 0.9 per cent from 1 July 2012.

#### • CONSULTATION

- The Clerk of the Parliament.

#### BACKGROUND

In April 2012, during the drafting of amendments to the Act regarding the Parliament's portfolio committee system, you advised DPC that you would consider the MP salary nexus issue during the second half of 2012, rather than at that time.

Jon Grayson
Director-General

Action Officer: Andrew Timperley Area: Executive Services Telephone: 322 45613 Approvals by Director /ED / DDG documented in notes in TRIM



#### **HUMAN RESOURCE SERVICES**

Parliament House

Ph: 61 7 3406 7385 Fax: 61 7 3406 7940

Brisbane Qld 4000

email: robyn.jarvis@parliament.qld.gov.au www.parliament.qld.gov.au

Your Ref:

Our Ref: MP Salaries.

31 July 2012

Hon C Newman MP Premier PO Box 15185 CITY EAST Q 4002

NO till Conserver in - 6 /11/ Document No

Dear Premier

I refer to my correspondence of 13 April 2012 concerning the administration of salaries and entitlements of Members of the Legislative Assembly which are provided for in the Parliament of Queensland Act 2001 ('the Act') and the Members Entitlements Handbook ('the Handbook').

As advised in my correspondence of 13 April 2012, the Act provides for the salaries of Queensland Members to be \$ 500 per annum less than Federal Members. I am aware that the nexus between the salaries of Queensland Members and Federal Members is being reviewed by officers of your Department and thought they should be aware of the latest movement in the salaries of Federal Members. The Remuneration Tribunal (Cwlth) has recently published a new rate of salary for Members of the House of Representatives with the salary being adjusted to \$ 190,550 per annum as from 1 July 2012. The increase for Federal Members, \$ 5,550 per annum, represents a 3% salary increase.

Please do not hesitate to contact me if you wish to discuss this matter in more detail or if further information is required

Yours sincerely

Neil Laurie

Clerk of the Parliament

Correspondence to be addressed to: The Clerk of the Parliament, Parliament House, Alice and George Sts, Brisbane QLD 4000 Australia

THE CLERK OF THE PARLIAMENT

Parliament House George Street

Ph: 61 7 3406 7250 Fax: 61 7 3221 7475

Brisbane Qld 4000

email: ClerksOffice@parliament.qld.gov.au www.parliament.qld.gov.au

Your Ref

Our Ref:

13 April 2012

Hon Campbell Newman Premier of Queensland PO Box 15185 CITY EAST OLD 4002



I write in relation to the administration of salaries of Members of the Legislative Assembly, which is provided for in the *Parliament of Queensland Act 2001* ('the Act') and also in the *Members' Entitlements Handbook* ('the Handbook').

While administration of the Handbook and the payment of salaries under the Act are the responsibility of the Clerk of the Parliament, variations to the Handbook are approved by the Governor in Council and the Minister responsible for the Act is the Premier.

There are two main issues I wish to raise with you;

#### 1. Salary increases for all Members

The Act currently provides for Members to be paid \$500 per annum less than a Federal Member of the House of Representatives. The nexus between the salaries of Queensland Members and Federal Members was first established in 1988 via the Parliamentary Members Salaries Act 1988 and has continued on through the current legislation.

Prior to October 2010, this nexus was maintained. However, in October 2010 and again in August 2011, the former Premier determined that increases for Federal Members would not be passed on in full to Queensland Members. Instead of receiving the percentage increases received by the Federal Members the former Premier determined that Queensland Members would receive 2.5% salary increases. These decisions resulted in (until quite recently) Queensland Members being paid \$3,761 per annum less than Federal Members, which is contrary to the relevant provision in the Act. Put another way, the base salary for Queensland Members is \$137,149 when it should according to the Act be \$140,410 (until 15 March 2012).

To exacerbate matters, the Remuneration Tribunal (Commonwealth) has recently published a new rate of salary for Members of the House of Representatives with the salary being adjusted to \$185,000 per annum as from 15 March 2012. The increase for Federal Members, which is \$44,090 per annum, follows a significant review of remuneration arrangements for Federal Parliamentarians conducted by the Commonwealth Remuneration Tribunal.

The review by the Remuneration Tribunal considered the totality of entitlements of Federal Members and included an evaluation of the work of Federal Members to establish a suitable base salary. In short, a number of Member and former Member entitlements were curtailed as a trade off for higher base remuneration.

Given the extent of the review undertaken by the Remuneration Tribunal and the size of the increase to the base salary of Federal Members, I think it is unlikely that the Government would want this increase to flow on to Queensland Members (as per the provisions of the Act). Further, it is also noted that the Commonwealth Remuneration Tribunal commented in its report that any linkages between State and Federal salaries should be severed as they are no longer appropriate.

Given the issues above, I have considered four options for your consideration,

#### Option 1: Refer the matter to the Committee of the Legislative Assembly for advice

Under this option, the current salary rate for Queensland Members would be maintained and the Parliament could request the Committee of the Legislative Assembly (CLA) when it has been established, to conduct a review of the arrangements and make recommendations to the Government for a new mechanism to maintain Members salary rates.

The CLA could consider the matter itself or take advice from external experts to arrive at a new mechanism for determining Members salary rates.

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#### Option 2: Link Members salary rates to public service (Senior Executive Service) salary rates

Under this option, the Parliament could link the Members salary rate to a rate in the Senior Executive Service (SES) of the Queensland public service, with any future increases in the SES rate being applied to Members rates.

Queensland Members currently receive \$137,149 per annum as a base salary. The nearest equivalent SES rate is SES level 2 package point 2.3 which currently has a superannuable salary rate of \$137,307 per annum.

The difference of \$158 per annum for all Members would equate to a total cost of \$14,062 for a full financial year. On-costs to be added to this amount would include \$1,792 for employer superannuation contributions and \$670 for payroll tax.

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# Option 3: Link the base salary of a Queensland Member to a Federal Member with a greater variation

Under this option, the Parliament could continue to link the base salary to a Federal Member with a greater variation, effectively ignoring the recent large rise in Federal Members' salary. The Act could, for example, provide for Members to be paid \$45,000 per annum less than a Federal Member of the House of Representatives that is \$140,000.

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#### Option 4: Establish a remuneration tribunal for Members

Under this option either an existing tribunal could be referred the additional responsibility for establishing the salaries and allowances of Members or a special tribunal established for that purpose. The Judicial Remuneration Tribunal established under the *Judicial Remuneration Act 2007* is an example.

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Irrespective of which option is selected, the Act will require amendment to change the existing mechanism for determining and maintaining Members' salaries. CTPI

Finally, I note that superannuants under the old members' superannuation scheme that retired after December 2004 are linked to the base salary of Members. This means that those superannuants will also be affected by any changes to members' base salary, unless that linkage is also severed.

#### 2. Salary rates for certain new office bearers

The announcement you made on 30 March 2012 of the new Ministry also included information about appointments of Assistant Ministers, certain Parliamentary positions and Chairs of Parliamentary Committees.

Having reviewed the proposed appointments there are a number of matters that I wish to bring to your attention.

Leader of the House

I note from your announcement that Mr Ray Stevens is to be the Leader of the House. While the Act states that various positions, including the Leader of the House, are entitled to additional salary [s.112 (1) (a)], the Act does not specify the rates of additional salary payable to the various positions.

The previous legislation that provided for Members salaries, the *Parliamentary Members Salaries Act* 1988, included specific rates of pay for the various positions and these have been progressively updated and recorded in the *Members' Entitlements Handbook* at Schedule A.

The Parliamentary Members Salaries Act 1988 did not include a rate of additional salary for the position of Leader of the House and only included a rate for a Minister who is recognised as Leader of the House. As a consequence, there is no additional salary amount that can be paid to Mr Stevens as the Leader of the House.

Page 428 redacted for the following reason:

Contrary to Public Interest (CTPI)

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#### Government Whips / Deputy Whips

I note from your announcement that four whips are to be appointed including;

- a Chief Whip (Mr Vaughan Johnson)
- a Senior Whip (Mrs Rosemary Menkens) and
- two Deputy Whips (Mr Ted Sorenson and Ms Tarnya Smith):

The Act makes provision for additional salary to be paid to the "Government Whip" and "Deputy Government Whip". The Handbook (which provides additional entitlements for these office bearers) also reflects this terminology.

For the purposes of providing additional salary and other entitlements contained in the Handbook, I have interpreted your announcement as meaning that-

- the Government Whip will be Mr Johnson
- the Deputy Government Whips will be Mrs Menkens, Mr Sorenson and Ms Smith.

If my interpretation is not correct please advise me of what the preferred appointments are to be. It may well be that you are intending on creating a new tier "Senior Whip" which will also require amendments to the Act and Handbook.

Yours sincerely

Men Laurie

The Clerk of the Parliament

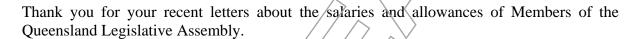
cc. Hon Jeff Seeney Hon Tim Nicholls For reply please quote: ES/AT – TF/12/20797 – DOC/12/158403

Your reference: MP Salaries.

Mr Neil Laurie The Clerk of the Parliament Parliament House George Street BRISBANE QLD 4000

CAMPBELL NEWMAN





The Government is currently giving full consideration to the issue of the setting of the base salary of Queensland Members, including the options that you provided to me earlier this year. As soon as the Government has reached a decision on this matter, officers from the Department of the Premier and Cabinet will liaise with you regarding any processes to be followed from there.

| CTPI            |  |  |
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| Yours sincerely |  |  |
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# Background to the setting of the base salary of a Member of the Queensland Legislative Assembly (Qld MPs)

- In April 1988, the Queensland Parliament passed the *Parliamentary Members' Salaries Act 1988* which provided that a Qld MP was entitled to a base salary that was \$500 less than the base annual salary of a Member of the House of Representatives of the Parliament of Australia (Federal MPs), with each future increase to apply from the same date that Federal MPs received their increase.
- In 2001, these provisions were carried forward into the *Parliament of Queensland Act* 2001 and the *Parliamentary Members' Salaries Act 1988* was repealed.
- Prior to the *Parliamentary Members' Salaries Act 1988*, the base salary of a Qld MP was linked to a grade in the Qld Public Service. That grade was an I-17 which in current Qld Public Service grades roughly equates to an A08-4.
- From 1988 to 2008, every percentage increase to the base salary of Federal MPs was passed on in full to Qld MPs so as to maintain the \$500 nexus.
- In 2009, Federal MPs received a salary increase of 3.14% from 1 September 2009. At that time, the former Government decided that Qld MPs should receive this increase in full but decided that the increase should not taken effect until 1 January 2010.
- The former Government's decision was made so as to keep a commitment the former Premier had made during the 2009 State Election that if her Government was re-elected, Qld MPs would not receive a salary increase in 2009, regardless of whether Federal MPs received an increase in 2009 or not.
- In 2010 and 2011, the former Government decided to limit 4.2% and 3.1% salary increases then payable to Qld MPs as a result of federal increases to 2.5%.
- The former Government made these decisions so as to keep the percentage increase of MP's salaries in line with their wages policy to limit salary increases in the Qld public sector to 2.5% p.a. until the Budget returned to surplus.
- In taking these decisions, the former Government did not decide to amend the Act to break the nexus with Federal MPs and align the Act to what Qld MPs were actually being paid.
- The reduced salary increases of 2010 and 2011, and two other salary increases received by Federal MPs in 2012 of 31.2% and 3%, mean that the base salary of a Qld MP is now \$53,401 less than a Federal MP i.e. \$137,149 p.a. as opposed to \$190,550 p.a.
- Qld MPs last received a salary increase with effect from 1 August 2011.

#### OPTIONS FOR SETTING THE BASE SALARY OF MEMBERS OF THE QUEENSLAND LEGISLATIVE ASSEMBLY

| Option   | Summary of the Clerk of the<br>Parliament's Option  | DPC view and recommendation to the Premier  |
|--|---|---|
| Option 1  Refer matter to the Committee of the Legislative Assembly (CLA) for review and report back to the Parliament | Parliament's Option  The current salary for Qld MPs to be maintained and the Parliament would request the CLA to conduct a review of the arrangements for the setting of the base salary of MPs.  The CLA could consider the matter itself or take advice from external experts before making a recommendation to the Parliament.         | DPC recommends to the Premier that Option 1 not be supported.   |
| Option 2  Link the base salary of Qld MPs to a grade in the Qld Public Service   | Amend the Parliament of Queensland Act 2001 to link the base salary of Qld MPs to a grade in the Qld Public Service.  The grade of Senior Executive Service level 2 package point 2.3 has a current superannuable salary rate of \$137,307 p.a., this is the closest grade to the current base salary of a Qld MP which is \$137,149 p.a. | Rather than the Clerk's option of linking to a grade in the Senior Executive Service, DPC recommends to the Premier that the <i>Parliament of Queensland Act 2001</i> be appended to link percentage increases to the base salary of Queensland MPs to the same percentage increases received by public servants in the Core Queensland Governments Department Certified Agreement.  Under this proposal the MP base salary together with the additional salary amounts received by all parliamentary office holders such as Ministers, Whips, committee chairs and members, the Speaker and the Leader of the Opposition would increase at the same time and by the same percentage amount that applies to public servants in the core agreement.  The Governor in Council would still be required to provide formal approval for the MP salary increases and transparency would be maintained as the new rates would be published in the <i>Government Gazette</i> and in the <i>Members' Entitlements Handbook</i> as currently required.  This proposal has no cost to implement or maintain, beyond the actual cost of the salary increases themselves. The Clerk also supports this proposal. |

| Option 3                         | Amend the Parliament of           | DPC recommends to the Premier that Option 3 not be supported.  |
|----------------------------------|-----------------------------------|--|
|                                  | Queensland Act 2001 to alter the  |  |
| Continue with a link or nexus to | nexus of "\$500 less" to another  | Retaining a link – at whatever amount – to Federal MPs leaves the Premier at the   |
| Federal MPs but with a greater   | amount below the base salary of a | future whim of each decision of the Commonwealth Remuneration Tribunal.  |
| variation                        | Federal MP.                       | For example, Federal MPs received a 3% salary increase from 1 July 2012. Setting   |
|                                  |                                   | aside any argument about whether Qld MPs are deserving of a 3% salary increase at  |
|                                  |                                   | the moment, DPC is of the view that it would be difficult for the Premier to publicly  |
|                                  |                                   | justify a 3% increase for Qld MPs in light of the salary offers that the Government is   |
|                                  |                                   | making to public sector employees.   |
|                                  |                                   |  |
| Option 4                         | Establish a Qld MP Remuneration   | DPC recommends to the Premier that Option 4 not be supported. DPC does not   |
|                                  | Tribunal or provide the           | support the establishment of a Qld MP Remuneration Tribunal due to the cost of   |
| Establish a remuneration         | responsibility for determining MP | establishing and maintaining such a tribunal. Furthermore, if such a tribunal was  |
| tribunal for Members             | salaries and allowances to an     | established and its determinations were binding, the Government and the Parliament   |
|                                  | existing tribunal.                | could not easily review or alter any determination should it be felt that the determination was not in keeping with community standards.                       |
|                                  |                                   | determination was not in keeping with community standards.   |
|                                  |                                   | In relation to other tribunals, in 2007 Qld dissolved its Judges' Salaries and   |
|                                  |                                   | Allowances Tribunal which previously determined the level of salaries and  |
|                                  |                                   | allowances of Qid's Judges. The salaries and allowances of Qid's Judges are now set  |
|                                  |                                   | through the Judicial Remuneration Act 2007 by reference to links with the salaries   |
|                                  |                                   | and allowances of Federal Judges that are determined by the Commonwealth   |
|                                  | ( ( ) ) \                         | Remuneration Tribunal.   |
|                                  |                                   | Old has a Land Community Demonstration and Dissipline Teibunal military and  |
|                                  |                                   | Qld has a Local Government Remuneration and Discipline Tribunal which among other things is responsible for deciding the remuneration that is payable to local |
|                                  |                                   | government mayors, deputy mayors and councillors, with the exception of the  |
|                                  |                                   | Brisbane City Council which determines remuneration levels itself by using its own   |
|                                  |                                   | reference to the base salary of Qld MPs.   |
|                                  |                                   |  |
|                                  |                                   | While it would be possible to add responsibility for determining MP salaries and   |
|                                  |                                   | allowances to the Local Government Remuneration and Discipline Tribunal, this  |
|                                  | >                                 | would invariably involve additional administrative costs and possibly the need to appoint additional tribunal members.   |
|                                  |                                   | appoint additional tribunal members.   |
|                                  |                                   |  |

Pages 434 through 447 redacted for the following reasons:

Schedule 3(3) - Executive Council information

Action Officer: Rebecca Goodair Area: CALS Approvals by Director /ED / DDG documented in *notes* in TRIM

# Executive Council Handbook Online Updates – September 2012



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook.aspx

## Queensland Executive Council Handbook

The Queensland Executive Council Handbook is part of the <u>Governing Queensland suite of handbooks</u>( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks.aspx ).

It details the processes and practices associated with the effective functioning of the Queensiand Executive Council, the Legislative Assembly, Cabinet, government departments and agencies.

The handbook is a guide for Ministers and departmental officers who prepare Executive Council minutes and other documents for submission to the Governor in Council. It also outlines the role of the Governor and Executive Council in the proper governance of Queensland.

#### Summary

Outlined are precise requirements for the preparation of Executive Council minutes and supporting documents. Handbook features include summaries and margin notes which act as checklists for frequent users. An alphabetical index is included for ease of reference.

Due to a review of the handbook, a PDF version is currently not available. If you require a PDF version please contact the Department on +61 7-3225 8254.

### Search the Queensland Executive Council Handbook

Use the form below to search just the Executive Council Handbook pages.

<u>s</u>earch

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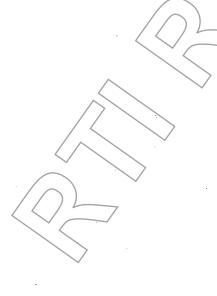
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#### Introduction

This edition of The Queensland Executive Council Handbook, like the various previous editions, provides information and guidance to Ministers and Departmental officers who prepare Executive Council Minutes and supporting documents for submission to the Governor in Council. It also provides information about the role of the Governor and Executive Council in the effective and proper governance of Queensland.

The handbooks provide extensive administrative detail about the processes and practices associated with the effective functioning of the Queensland Executive

Council, the Legislative Assembly, Cabinet, Government departments and agencies.

This edition includes references to the Constitution of Queensland 2001 replacing references to the repealed Constitution (Office of Governor) Act 1987 and the Officials in Parliament Act 1896.

The use of summaries and notes in the wide margin is designed to facilitate swift preview of text material and also to provide checklists for frequent users. An alphabetical index has also been included in the Handbook for ease of reference. This edition will be provided on the Internet to allow access to a wider audience. Frequent users will also value the hyperlinks within the electronic text, allowing swift movement to related topics.

The Executive Council Handbook is one in a series of handbooks that provides information about:

- policy development in government agencies;
- the role of Cabinet and the Executive Council;
- the roles and responsibilities of Ministers and Ministerial staff; and
- · the processes of drafting and approving laws.

The Executive Council Handbook outlines, in particular, the quite precise requirements for preparation of Executive Council Minutes and supporting documentation for matters which require consideration and approval by the Governor in Council including certain appointments, subordinate legislation, expenditure commencement of high value projects greater than delegated amounts, statutory instruments and other administrative actions

Other titles in the series include:

- The Queensland Cabinet Handbook
- · The Queensland Legislation Handbook
- The Queensland Ministerial Handbook
- The Queensland Parliamentary Procedures Handbook
- The Queensland Policy Handbook

 Welcome Aboard: A Guide for Members of Queensland Government Boards, Committees and Statutory Authorities

The Executive Council Handbook outlines, in particular, the quite precise requirements for preparation of Executive Council Minutes and supporting documentation for matters which require consideration and approval by the Governor in Council including certain appointments, subordinate legislation, expenditure commencement of high value projects greater than delegated amounts, statutory instruments and other administrative actions.

Constitutional and Administrative Law Services, State Affairs, the Department of the Premier and Cabinet provides expert advice and support for the proper functioning of the Executive Council process. It has an advisory role with Departments in facilitating business which Executive Councillors (Ministers) wish to submit for consideration by the Governor in Council.

The State Affairs area has been responsible for preparation of this Handbook since its initial publication in 1994. This new edition will continue to ensure that information being considered at Executive Council is of the highest quality.

The Executive Council Handbook can be accessed on the Internet via the Department of the Premier and Cabinet's website at <a href="https://www.premiers.qld.gov.au">www.premiers.qld.gov.au</a>( <a href="https://www.premiers.qld.gov.au">https://www.premiers.qld.gov.au</a>) in the publications section, or <a href="purchased-from the Government-Printer">purchased-from the Government-Printer</a>, <a href="https://gov.au">Goprint</a>.

Correspondence about the Executive Council Handbook should be addressed to:

The Director

Constitutional and Administrative Law Services

Department of the Premier and Cabinet

PO Box 15185

City East Qld 4002

Australia

Goprint's contact details are:

Goprint

371-Vulture-Street

WOOLLOONGABBA QLD-4102

Telephone (07) 3246-3399.

 $\underline{\text{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/governor.aspx}$ 

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# 1.1 Powers and functions of the Sovereign

Under the Westminster system of government as practiced in Australia, the Queen as Sovereign of Australia is Head of State. *The Australia Act 1986* (Commonwealth) provides that the Queen's representative in each State is the Governor.

All powers and functions of the Sovereign in respect of the State are exercisable only by the Governor, except for the power to appoint, and the power to terminate the appointment of, the Governor. The Sovereign is not precluded from exercising any of the Sovereign's powers and functions in respect of the State while personally present in the State.

Advice to the Sovereign in relation to the exercise of the powers and functions in respect of the State is tendered by the Premier.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/governor/office.aspx

## 1.2 Office of Governor

Section 11A of the *Constitution Act 1867* and section 29 of the *Constitution of Queensland 2001* provide for the office of Governor of the State.

The Governor is appointed by Commission signed by the Sovereign on advice tendered directly by the Premier. The Governor holds office during the Sovereign's pleasure. However, by convention, the appointment is made for a period of five years.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/governor/governor.aspx

#### 1.3 Powers and functions of the Governor

The Governor is authorised and required to do all things that belong to the Governor's office under any law.

The powers of the Governor are derived from the Commission of Appointment, from the provisions of the Australia Act 1986 (Commonwealth), the Constitution of Queensland 2001, the Constitution Act 1867 and from the provisions of the many Acts which require certain things to be done or approved by the Governor in Council. The Constitution of Queensland 2001 sets out the circumstances when an Acting Governor or Deputy Governor may perform the functions of the Governor (see 3.3( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/absence.aspx )).

The Governor also possesses certain powers known as the Royal Prerogatives, which are the powers of the Governor and not the Governor in Council. These Prerogatives have progressively been regulated by statute, beginning with the Bill of Rights in 1689 which forbade the King from raising taxes except with permission of Parliament. Some important Prerogatives remain unregulated, however.

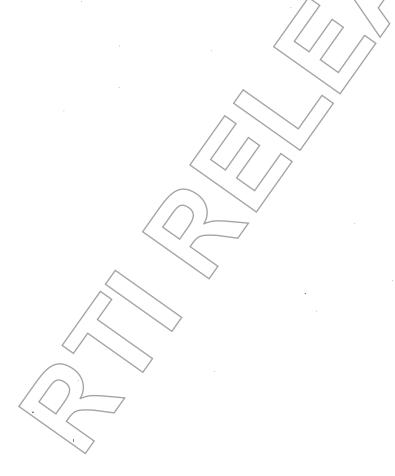
By convention, the Governor seeks the advice of the chief advisor, the Premier, in the exercise of these powers. Notable among these are the power to dissolve or prorogue Parliament, issue writs for election (although in practice writs are issued on the advice of Executive Council), to call upon a person to form a government, and the Royal Prerogative of Pardon or Remission of sentence, enabling the Governor to pardon, commute or reprieve execution of a sentence of a court or remit any fine, penalty, forfeiture or other consequence of conviction of an offender.

- ()1. See H V Evatt, The Royal Prerogative (Sydney: Law Book Company, 1987).
  - 2. Section 36 Constitution of Queensland 2001.

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/powers.aspx$ 

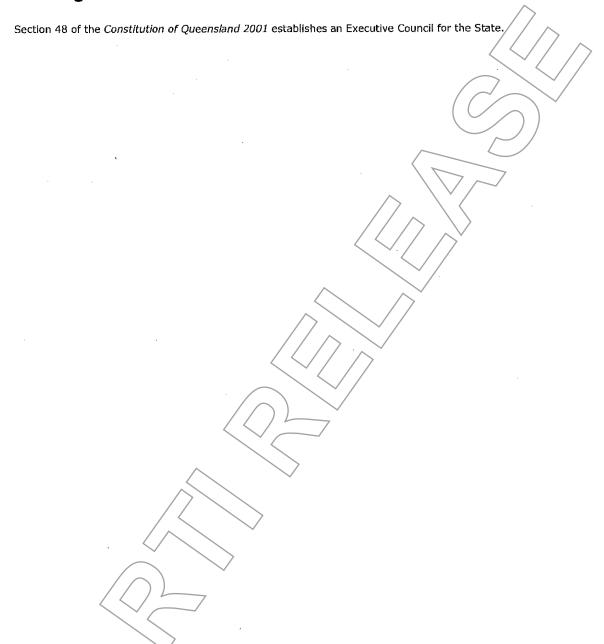
# Powers, role and composition of the Executive Council

- 2.1 Legislative Basis( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/execouncil-handbook/powers/legislative.aspx )
- 2,2 Role of the Executive Council( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/powers/role.aspx )
- 2.3 Advice from Ministers (http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/powers/advice.aspx )
- 2.4 Membership (http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/powers/membership.aspx )



 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/powers/legislative.aspx$ 

# 2.1 Legislative Basis



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/powers/role.aspx

#### 2.2 Role of the Executive Council

The Executive Council exists to advise the Governor on the exercise of the powers of the Governor in Council. Section 27 of the *Constitution of Queensland 2001* defines the term 'Governor in Council' as meaning 'the Governor acting with the advice of the Executive Council'.

The Governor in Council gives legal effect to many of the decisions and actions of government. For example, it makes subordinate legislation for the State, including Regulations.

Administrative action under numerous Acts, such as appointments and approving deeds and leases, can only be carried out by the Governor in Council.

The Executive Council, unlike Cabinet, is not a deliberative body.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/powers/advice.aspx

## 2.3 Advice from Ministers

Other than in an exercise of the "Reserve Powers", in accordance with constitutional convention the Governor, as representative of the Queen, should always act on advice of Ministers. The Premier is usually the channel of communication between the Governor and the Ministry.

Cabinet is the principal decision-making body of Executive Government. It consists of the Ministers of the Crown and its decisions are given formal effect through the Parliament, in the case of Acts, and the Executive Council, in the case of matters referred to in 2.2 above. The Queensland Cabinet Handbook provides that all significant appointments, significant subordinate legislation and certain other matters identified in 5.1 must be considered by Cabinet before their formal approval by the Governor in Council.

Governor should act on the advice of Ministers with the Premier the usual channel of communication.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/powers/membership.aspx

## 2.4 Membership

In Queensland, it is customary for Executive Councillors to be the same persons who comprise the Ministry and Cabinet. Persons are appointed as Executive Councillors immediately after being sworn in as Ministers. When Ministers resign their portfolio, they must also tender their resignations as Members of the Executive Council if they will no longer remain in the Ministry.

The Governor is not a member of the Executive Council. However, section 50 of the *Constitution of Queensland 2001* provides for the Governor to attend and preside at all meetings of the Council unless otherwise prevented from doing so. In any event, the Executive Council must not deal with any business at a meeting unless it has been summoned by the authority of the Governor. <sup>3</sup>

Ministers are also appointed as Executive Councillors.

Governor is not a member of the Executive Council.

3. Section 50 Constitution of Queensland 2001.

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings.aspx$ 

# **Meetings of the Executive Council**

- 3.1 Time and place( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/time.aspx )
- 3.2 Quorum( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/quorum.aspx )
- 3.3 Absence of Governor (http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/execcouncil-handbook/meetings/absence.aspx)
- 3.4 Special meetings ( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/execcouncil-handbook/meetings/special-meetings.aspx )
- 3.5 Special meeting following cancellation of Cabinet meeting(
   http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/meetings/cancellation.aspx)
- 3.6 Meeting procedure

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/time.aspx

# 3.1 Time and place

Meetings of the Executive Council are summoned by the Clerk of the Executive Council under the authority of the Governor and are normally held every Thursday at 11.45am in the Cabinet Room, 13th Floor, Executive Building. When Parliament is sitting, meetings of the Executive Council are held at 11.45am in the Executive Council Room (A31) at Parliament House.

Special meetings are held from time to time to deal with urgent matters. These meetings are usually held at Government House.



 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/quorum.aspx$ 

# 3.2 Quorum

Under section 50 of the *Constitution of Queensland 2001* the Executive Council must not deal with any business at a meeting unless two Executive Councillors, exclusive of the Governor or Executive Councillor presiding, are present for the entire meeting. The Clerk of the Executive Council also attends.

 $\label{eq:Quorum} \mbox{Quorum = a minimum of two Executive Councillors and the Governor.}$ 

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/absence.aspx

## 3.3 Absence of Governor

When the Governor is unable to perform duties for whatever reason, provision has been made for the appointment of an Acting Governor or Deputy Governor to exercise the Governor's powers until the Governor is able to do so.

Section 40 of the *Constitution of Queensland 2001* provides that the Governor's powers may be delegated in the first instance to the Lieutenant-Governor of the State, if there is one, or the Chief Justice or the next Senior Judge of the Supreme Court, to administer the Government of the State in the event of the office of Governor becoming vacant, the Governor assuming the administration of the Government of the Commonwealth, or the Governor being incapable or absent from the State. <sup>4</sup> Currently, there is no appointed Lieutenant-Governor in Queensland.

However, in the event of the Governor being temporarily absent for a short period from the seat of government, but not from the State, or being ill (and there exist reasonable grounds for believing the illness will be of short duration), the Governor may, in accordance with section 40 of the *Constitution of Queensland 2001*, by an instrument under the Public Sear of the State, appoint a Deputy Governor.

Where the Governor is absent from the State section 41 of the Constitution of Queensland 2001 provides for an Acting Governor to assume administration of the State by way of a Proclamation.

When the Governor's absence includes a scheduled Executive Council meeting the Acting Governor or Deputy Governor presides at Executive Council in the Governor's absence.

The Executive Council Secretariat will inform Departments of the appointment of an Acting Governor or Deputy Governor so that Executive Council documents may be prepared accordingly.

4. No Lieutenant-Governor has been appointed in Queensland for over fifty years. If a Lieutenant-Governor was appointed, this would only mean that the Lieutenant-Governor would act as Governor in preference to a member of the judiciary.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/special-meetings.aspx

## 3.4 Special meetings

On some occasions urgency may require that a matter be considered before the next scheduled meeting of the Executive Council. In such cases, the relevant Minister must consult with the Premier to obtain agreement to seek the approval of the Governor for a special meeting to be held. All Minutes submitted to a special meeting require the Premier's initials on the Minute cover as well as that of the sponsoring Minister.

Subject to the Premier's agreement the Minister should then seek the approval of the Governor to summon a special meeting of the Executive Council. The Governor should be informed of the reasons for the urgency. This advice should be confirmed by fax to the Governor (Government House fax (07) 3858 5701).

Special meetings should only be considered for urgent matters.

If the Governor approves the special meeting, the Minister's Office then must advise the Executive Council Secretariat of the time when the special meeting will take place. The relevant Executive Council Minute(s) should be delivered to the Premier's Office (to obtain the Premier's initials) and then to the Executive Council Secretariat without delay for processing.

The sponsoring Minister and at least one other member of the Executive Council (attendance having been arranged by the sponsoring Minister) are required to attend the special meeting which would normally be held at Government House. The Clerk of the Executive Council also attends.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/cancellation.aspx

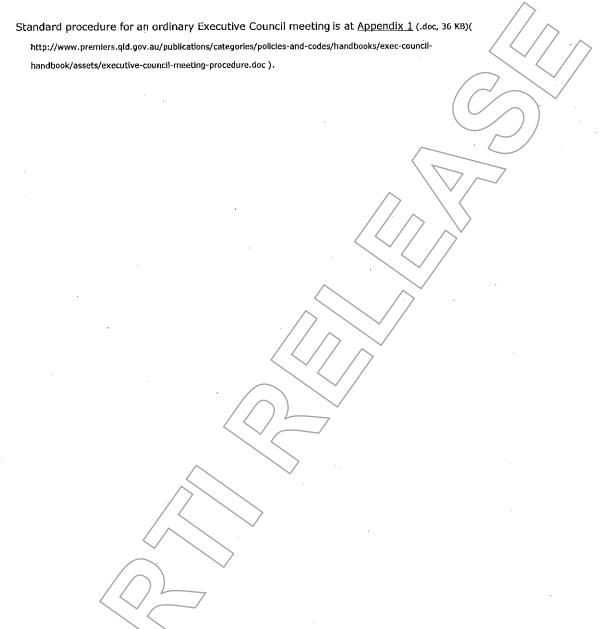
3.5 Special meeting following cancellation of Cabinet meeting

On some occasions a Cabinet meeting may be cancelled. On these occasions the Premier will determine whether a special meeting will be held in place of the ordinary meeting and whether all business or urgent matters only should proceed to that meeting.

If a meeting of Cabinet is cancelled the Executive Council Secretariat contacts Departments to advise of the Premier's determination in regard to a special meeting of the Executive Council and the arrangements to be followed.

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/meetings/procedure.aspx$ 

# 3.6 Meeting procedure



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support.aspx

# **Executive Council Support Services**

- 4.1 Location and role( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/execcouncil-handbook/support/role.aspx )
- <u>4.2 Clerk of the Executive Council(</u> http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/clerk.aspx )
- 4.3 Public Seal of the State( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/seal.aspx )
- 4.4 Executive Council documentaion (http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/documentation.aspx )
- <u>4.5 Index of Executive Council Minutes(</u> http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/minutes.aspx )
- 4.6 Executive Council database( http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/database.aspx )
- 4.7 Cabinet Legislation and Liaison Officers

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/role.aspx

## 4.1 Location and role

The Executive Council Secretariat is located at Constitutional and Administrative Law Services, State Affairs, Department of the Premier and Cabinet, 4th Floor Executive Building, 100 George Street, Brisbane.

The Executive Council Secretariat provides advice to all Departments on all Executive Council matters including assistance in drafting Executive Council Minutes.

Inquiries regarding Executive Council matters should be directed to the Executive Council Secretariat on telephone (07) 3224 4819 in the first instance. The fax number is (07) 3229 7494email address is exco@premiers.qld.gov.au.

Departments should inform the Secretariat of the names and telephone numbers of those officers in the Departments who are responsible for the preparation of Executive Council Minutes.

Has the Secretariat got your Department's current details?



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/clerk.aspx

## 4.2 Clerk of the Executive Council

Since separation from New South Wales in 1859, there has been a position of Clerk of the Executive Council. This position is not formally created in legislation but has always existed to carry out the administrative functions of the Executive Council.

The main duties of the Clerk of the Executive Council are to:

- arrange meetings of Executive Council when summoned on authority of the Governor;
- prepare the necessary documents for matters which have been approved for submission to the Executive Council;
- be responsible for the maintenance and custody of all records of Executive Council;
- record and certify the proceedings of the meetings of Executive Council;
- make arrangements for the appointment of Governors, Acting Governors, and Deputy Governors;
- make arrangements for the swearing-in of new Ministries, Ministers and Executive Councillors; and
- seal all public instruments which are made and issued in the Sovereign's name or the Governor's name.

The role of Clerk of the Executive Council is performed by senior officers of the Department of the Premier and Cabinet.

 $\underline{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-policies-and-codes/handbooks/exec$ handbook/support/seal.aspx

# 4.3 Public Seal of the State

Section 37 of the Constitution of Queensland 2001 authorises the Governor to keep and use the Public Seal of the State for sealing all public instruments made and issued in the Sovereign's

name. The Executive Council Secretariat is the day-to-day custodian of the Seal. http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/documentation.aspx

#### 4.4 Executive Council documentation

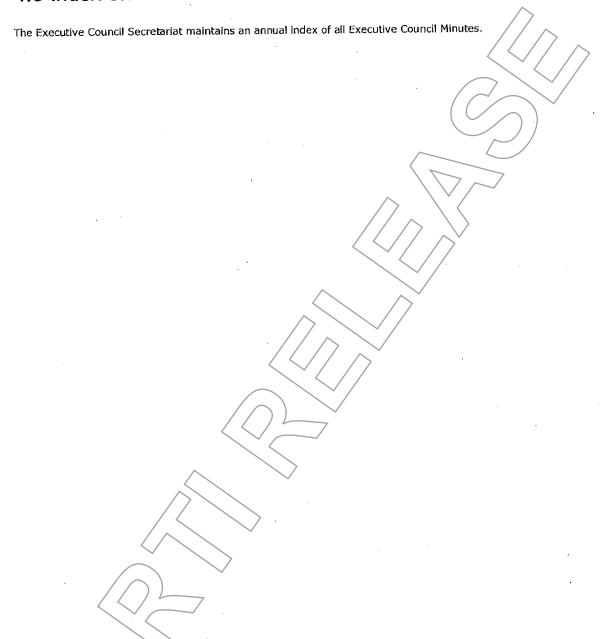
Departments maintain copies of their own Executive Council Minutes. The original Minute cover and copies of associated documentation are maintained and archived by the Executive Council Secretariat.

Requests for access to Executive Council Minutes should be made to the Clerk of the Executive Council including requests for records held by Queensland State Archives. However, it should be noted that if a Department requires a previous Executive Council Minute prepared by another Department, the requesting Department must first gain the consent of the Department that lodged the Executive Council Minute prior to contacting the Executive Council Secretariat.

Section 3748 of the Freedom of Information Act 1992Right to Information Act 2009 provides for an exemption forthat documents and information brought into existence for the purpose of Executive Council matter are exempt from release under the Act. The Act also provides, under section 76, that the Information Commissioner may require the production of documents to determine whether the documents are exempt. Section 16 of the Public Records Act 2002 establishes a restricted access period of 30 years for Executive Council matter (see also 6.17).

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/minutes.aspx$ 

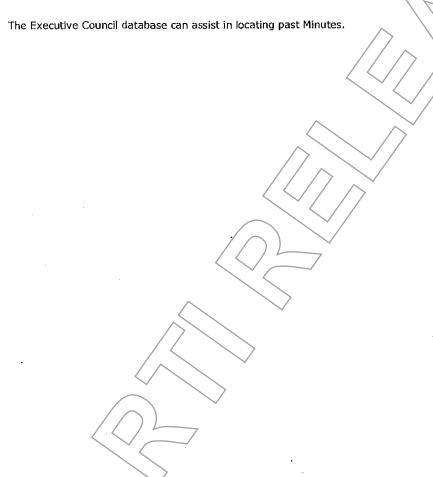
# 4.5 Index of Executive Council Minutes



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/database.aspx

## 4.6 Executive Council database

The Executive Council Secretariat maintains two databases. The first database links the subject of individual Minutes with Ministers, meeting dates, Minute numbers and key words. This database is an electronic record of Executive Council activity and transactions. It is used to help compile the Schedule of Minutes for Cabinet, to create the annual index, and to assist with collection and analysis of statistical reports on Executive Council business. The database may also be used to assist Departments locate Minutes from 1994 onwards. The Executive Council Secretariat also maintains a database of electronically scanned Minutes dating back to 1986. This database allows electronic copies of Minutes to be retrieved and reproduced.



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/support/liaison.aspx

## 4.7 Cabinet Legislation Liaison Officers

Generally, the Cabinet Legislation and Liaison Officer (CLLO) is the officer in each Department responsible for the flow of all matters from the relevant Department or statutory body to the Executive Council Secretariat (as well as to the Cabinet Secretariat). This responsibility includes quality control over papers submitted for Executive Council consideration.

In relation to Executive Council matters the CLLO is to:

- ensure that, where required, prior Cabinet approvals have been obtained (see 5.1 below);
- ensure that proposed Executive Council documents are prepared in accordance with the appropriate legislative requirements;
- provide a point of contact for the Clerk of the Executive Council on all Executive Council matters;
- communicate details of matters approved by the Governor in Council to appropriate officers in the Department and portfolio agencies;
- ensure that all documents prepared for Executive Council comply with format requirements;
- · maintain a complete record of Executive Council Minutes for the Department;
- ensure safe storage and confidentiality of Executive Council documents; and
- co-ordinate any Departmental requests for advice on Executive Council matters including requests for certified copies of Executive Council Minutes.

The Cabinet Legislation and Liaison Officer is the key Departmental officer in ensuring the quality and timeliness of a Department's Executive Council business



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters.aspx

# **Matters for Executive Council**

 $5.1\ Matters\ for\ consideration\ by\ Cabinet\ prior\ to\ submission\ to\ Governor\ in\ Council(\ http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/prior.aspx\ )$ 5.2 Matters for consideration by Governor in Council

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-councilhandbook/matters/prior.aspx

# 5.1 Matters for consideration by Cabinet prior to submission to Governor in Council

Departments must ensure that, where necessary, any matters requiring prior Cabinet approval have received that approval before Executive Council Minutes are submitted to the Executive Council Secretariat.

Some matters need Cabinet approval prior to submission to the Governor in Council.

Matters requiring approval by Cabinet are listed in the <u>Queensland Cabinet Handbook</u>(
<a href="http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/cabinet-handbook.aspx">http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/cabinet-handbook.aspx</a>).

Matters for which prior Cabinet approval may be necessary before proceeding to an Executive Council Minute include:

- proposals that will require new or amending legislation including subordinate legislation that is significant in scope or of political or administrative importance;
- all significant appointments to statutory offices, boards, commissions and principal advisory bodies set up under statute, and all appointments of Members of Parliament to Government bodies;
- expenditure on contractscommencement of high value projects valued over antife amount determined prescribed from time to time by Government policy;
- proposed subordinate legislation (other than exempt subordinate legislation) not drafted by the Office of the Queersland Parliamentary Counsel; and
- matters likely to have a considerable impact on relations with Commonwealth, Local and other State Governments, community groups, employer groups, the unions, or on community relations.

Where a matter requires approval by both Cabinet and the Governor in Council, the matter must first be submitted to Cabinet for consideration and then, following Cabinet approval, to the Governor in Council. Except in the case of significant appointments and expenditure-project commencement approvals, it is not appropriate for an Executive Council Minute to be submitted with the associated Cabinet Submission as this would be pre-empting Cabinet's determination on the matter.

Significant appointments and expenditure project commencement approvals are the only matters which can be considered by Cabinet and the Governor in Council the same week.

If, because of urgency, both documents need to be presented at the same time, such action should be discussed initially with the Executive Council Secretariat.

In the event that the matter is not approved by Cabinet, contact should be made **urgently** with the Executive Council Secretariat to ensure that the Executive Council Minute does not proceed.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx

## 5.2 Matters for consideration by Governor in Council

Matters which require consideration and approval by the Governor in Council include:

- issuing of Commissions;
- certain appointments including Judges, Magistrates, Chief Executives and Senior Executive Service
   officers, members of some boards and statutory bodies, and Justices of the Peace (see Other
   Appointments 5.2.2( http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec council-handbook/matters/consideration.aspx#5.2.2\_Other\_Appointments ));
- expenditure commencement of high value projects valued over the limits prescribed from time to time:
- the fixing of numbers and levels of Senior Executives to be employed in a Department under the Public Service Act <u>2008</u>+996;
- · Proclamations setting dates for the commencement of legislation;
- Orders in Council relating to borrowings by local governments, statutory bodies; exemptions from stamp duties; town plans; boundaries of local governments; acquisition of land; and declaration of National Parks;
- · notices for the resumption of land and easements;
- · Administrative Arrangements;
- new and amending subordinate legislation to be made or approved by the Governor in Council;
- · loan guarantees; and
- unforeseen expenditure.

This list is not intended to be exhaustive. A large proportion of the legislation enacted by the Queensland Parliament has delegated power to the Governor in Council which is the principal subordinate legislation instrumentality in the State. Each Department must be familiar with its legislation, both principal and subordinate, and matters requiring Governor in Council approval. If there is any uncertainty regarding the necessity for a matter to be submitted to the Governor in Council for approval, advice should be sought from the Executive Council Secretariat in the first instance.

Each Department must be familia with matters which require Governor in Council approval.

A brief outline of some of the most common matters submitted by Departments to the Governor in Council follows. A detailed overview of the format of Executive Council documents is at <a href="Chapter-8">Chapter 8 - Executive Council Documents</a> (http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec\_council handbook/documents.aspx ).

- <u>5.2.1 Commissions and Letters Patent(</u> http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council\*handbook/matters/consideration.aspx#5.2.1\_Commissions\_and\_Letters\_Patent)
- 5,2.2 Other Appointments( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx#5.2.2\_Other\_Appointments )
- 5.2.3 Expenditure 5.2.3 Project Commencement Approvaís (
   http://www.premlers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx#5.2.3\_Project\_Commencement\_ApprovalsExpenditure )
- 5.2.4 Revised Expenditure5.2.4 Significant Variance to Project Approvals(
   http://www.premiers.qid.gov.au/publications/categories/policles-and-codes/handbooks/exec-council handbook/matters/consideration.aspx#5.2.4\_Significant\_Variance\_to\_Project\_ApprovalsRevised\_Expenditure )

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- <u>5.2.5 Grants(</u> http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx#5.2.5\_Grants )
- <u>5,2,6 Proclamations</u>( http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx#5.2.6\_Proclamations )
- <u>5.2.7 Subordinate legislation(</u> http://www.premiers.qld.gov.au/publications/categorles/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx#5.2.7\_Subordinate\_legislation)
- <u>5.2.8 Statutory Instruments</u>( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx#5.2.8\_Statutory\_Instruments )
- 5.2.9 Approval of matters retrospectively( http://www.premiers.qid.gov.au/publications/categories/policles-and/codes/handbooks/exec-council-handbook/matters/consideration.aspx#5.2.9\_Approval\_of\_matters\_retrospectively )

#### 5.2.1 Commissions and Letters Patent()

A number of Acts require that certain persons should be appointed to office by the Governor by

Commission or Letters Patent. Appointments by Letters Patent are restricted to a few office
holders, notably Commissioners or Chairpersons of Commissions of Inquiry.

Each Commission should be prepared in the standard format and settled by the Crown Splicitor.

Two copies of the Commission must be signed by the Minister before submission to the Executive Council Secretariat.

A sample Commission is at Appendix 2 (.doc, 46 KB)(

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council handbook/assets/sample-commission.doc ).

#### 5.2.2 Other Appointments()

Appointments under the Public Service Act 20081996.

The appointment of Chief Executives and Senier Executives under the Public Service Act 20081996 is by the Governor in Council. A sample Minute for the appointment of a Senier Chief Executive is at Appendix 3 (.doc, 55 KB)( http://www.premiers.gld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-public-service-appointment-minute.doc) and the transfer of a Senier Executive is at Appendix 4 (.doc, 52 KB)(

http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/assets/sample-public-service-transfer-minute.doc). It should be noted that appointments of Senior Executives do not take effect from the date of Governor in Council approval but from the date of gazettal for a later date if specified in the gazettal notice. Such appointments cannot be retrospective. Agencies preparing Minutes under the Public Service Act 1996 should consult the Office of These Minutes are prepared by the Public Service Merit and Equity Commission.

Appointments to the judiciary and selected quasi-judicial appointments do not appear in the ordinary Schedule of Minutes for Cabinet. These appointments are not submitted for Cabinet's consideration but are counter-initialled by the Premier prior to entry on a Special Schedule of Minutes for Governor in Council consideration.

Other statutory appointments.

Appointments of Justices of the Peace and Chairpersons and Members of the Boards of Statutory Bodies are normally made by the Governor in Council. These appointments take effect from the date of approval by the Governor in Council, unless a later date is stated, and not from the date of approval by Cabinet. Crown Law advice must be obtained as to whether such appointments can be made retrospectively (see 5.2.9(

 $http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/matters/consideration.aspx \#5.2.9\_Approval_of\_matters\_retrospectively) below), \\$ 

Appointment Minutes must include a short curriculum vitae.

Where an appointment is being proposed as a result of a recruitment and selection process, details of this process should be included in the Explanatory Memorandum to the Minute. Also included in an appointment Executive Council Minute, must be a short curriculum vitae (two pages or less) for each appointee, including re-appointees and transfers under the Public Service Act 20081996. This is for the information of the Governor and Executive Councillors.

Remuneration must be reflected in dollar amounts.

Where a new member is being proposed for appointment to an existing board or statutory body, the Explanatory Memorandum accompanying the Minute (see Chapter 80 http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents.aspx.)) should indicate whom the person is replacing and the reason for the replacement. Where fees are payable the dollar amount of fees is to be included in the Minute recommendation or schedule, not a Category description from the Department of Industrial RelationsPublic Service Commission's Procedures for the Remuneration of Part-time Chairs and Members of Government Boards, Committees and Statutory Authorities. 5 A sample schedule for a Minute seeking approval of remuneration is at Appendix 5 (.doc, 32 KB)( http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/appointment-remuneration-schedule.doc.)

5. This is the reverse of arrangements applying in Cabinet submissions, where the Category generally is provided. This is because the Department of Industrial Relations Public Service Commission Categories are Cabinet policy and do not have statutory status, while the various statutory provisions relating to appointments require that remuneration (i.e. not a category of fees) be determined by the Governor in Council.

Ministers are required to raise all proposed appointments, regardless of whether they are significant or not, with the Premier in writing in accordance with section 5.1.7 of the Cabinet Handbook.

Where an appointment is required to be made by gazette notice, a copy of the proposed notice should be included with the relevant Minute.

Irrespective of whether appointing or re-appointing a member(s) to a board, the title on the Minute cover should read AN APPOINTMENT or APPOINTMENTS. A sample Minute recommending an appointment to a statutory body is at <a href="Appendix 6">Appendix 6</a> (.doc, 202 KB)( <a href="http://www.premiers.qid.gov.au/publications/categorles/policies-and-codes/handbooks/exec-council-handbook/assets/sample-appointment-minute.doc">http://www.premiers.qid.gov.au/publications/categorles/policies-and-codes/handbooks/exec-council-handbook/assets/sample-appointment-minute.doc</a>).

Following Governor in Council approval of an appointment to a statutory body or statutory office, a congratulatory letter including a copy of Welcome Aboard: A Guide for Members of Queensland Government Boards, Committees and Statutory Authorities is forwarded by the Premier.

Departments are asked to provide the Executive Council Secretariat with appointees' current addresses, with the lodged Minute, to assist with the congratulatory letter process. Letters of appointment should also be signed by the Minister or the Chief Executive citing the authority for the appointment as the Governor in Council and outlining the role to be performed.

Letters should be sent advising members of their appointment.

#### 5.2.3 Expenditure Project Commencement Approvals()

Current-prescribed expenditure delegations.

Expenditure—The commencement of high value projects exceeding the maximum level prescribed for Ministers from time to time requires the approval of the Governor in Council. A sample Minute proposing expenditure a project commencement approval is at Appendix 7 (.doc, 211 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-expenditure-project-commencement-approval-minute/doc/).

A project is defined as a discrete collection of activities to achieve a specified result within a defined timeframe and can comprise one or more contracts.

Governor in Council approval must be sought for the commencement of high value projects valued overwhere the value or estimated value of the contract or project exceeds \$10 000 000 (including GST).

Approval for contract expenditure should be considered in terms of the total cost of a project or major component of a project. In circumstances where the total cost of a project is in excess of a Minister's delegation level but the total includes contracts within the Minister's delegation level, Governor in Council approval must be sought for the total project expenditure. Once Governor in Council approval of the total project expenditure is obtained, it is not necessary for further Governor in Council approval to be sought for contracts within the approved total project expenditure value.

Where the amount of contract or project expenditure includes a Goods and Services Tax (GST) component, it is recommended that agencles seek approval for the entire contract amount (i.e. inclusive of GST).

A number of salient issues are outlined below to assist with the preparation of Executive Council Minutes for expenditureproject commencement approvals. This section should be read in conjunction with <a href="Chapter 8 - Executive Council Documents">Chapter 8 - Executive Council Documents</a>(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents.aspx).

Apart from the expenditure delegations approved by Governor in Council from time to time, there is no other general legal provision requiring Governor in Council approval of expenditure.

Officers drafting expenditure Minutes should consult with the finance section of their agency with respect to audit requirements.

The Executive Council documentation required for a project commencement approval expenditure. Minute is the same required for all Executive Council Minutes i.e. a Minute cover outlining the sponsoring department, title and recommendation, and an Explanatory Memorandum consisting of standard headings. (Note: as Governor in Council approval for expenditure commencement of a high value project is generally required by Government policy only, is generally required by the expenditure delegations only, an Act of Parliament should not be referenced on the Minute cover or in the Explanatory Memorandum).

Use of schedules in expenditure Minutes,

As a minimum, the recommendation should include the quantum of the total project value or contract amount (inclusive of GST) in respect of which approval is sought and an adequate description of the subject of the proposed project expenditure. The use of a Schedule referenced in the recommendation on the Minute cover may be useful in providing a simpler way of presenting relevant information for the consideration of the Executive Council.

The Explanatory Memorandum should include the name of the project, information in relation to the purpose of the expenditurea description of the project, the total estimated value of the project, the departments seeking the approval as well as the departments involved in the project and details of major key milestone dates associated with the project. The tendering process and the tenderer to be awarded the project. If the Minute is seeking approval for expenditure the commencement offer a number of projects, this detail should be provided for each project.

Information should also be provided regarding how the project is to be funded the proposed funding source, for example, Cabinet Budget Review Committee approval decision number (where appropriate) or where a special funding allocation has been made or where funding is to be provided from a particular Departmental budget.

Where relevant, reference should also be made to any employment impact, for example, the number of person yearweeks of employment the project is expected to generate. For Departments that do not have a specific formula used to calculate employment impact should,

refer to <u>Queensland</u> Treasury <u>and Trade</u>'s most recent instructions for completing Budget Paper No 3 - Capital Statement. These instructions, which should be available from <u>d</u>epartmental finance areas, provide a pro-forma for calculating employment impacts. Otherwise, contact should be made with the <u>d</u>epartment's Treasury Analyst.

A copy of the Project Commencement Approval Policy is available on the Queensland Treasury and Trade website at:

http://www.treasury.qld.gov.au/office/knowledge/docs/project-commencement-approval-policy/index.shtml.

#### 5.2.4 Revised Expenditure Significant Variance to Project Approval

An Executive Council Minute seeking approval for revised expenditurea variance to a project should be prepared as soon as there is an indication that a project approved by the Governor in Council will exceed the original approved amount by 10% or more or where a project previously approved by the Minister or accountable officer or delegate exceeds \$10,000,000 (including GSTV (that is, a level of expenditure that is greater than 10% of an amount previously approved by the Governor in Council \_\_v\_Variations of up to 10% of the original approval may be approved by the Minister or delegate. ), requires the same documentation as that mentioned above. The Minute cover should indicate the total amount of expenditure project value, that is, the sum of the original approval and the additional amount sought.

Revised expenditure Minute requirements. The Explanatory Memorandom seeking approval for significant variations to a project should include the name of the project, details of any previous consideration by the Governor in Council or Cabinet Budget Review Committee (including decision numbers where appropriate), for the project as well as the revised total estimate for the project, reasons for the variations, and how the additional costs are to be funded.

Additional Information required includes a reference to the Executive Council-Minute number and date of the original Governor in Council-approval, t\_The quantum of the additional expenditure amount required and the total amount now requiring approval. These additional details are best shown in a Schedule referenced in the Minute recommendation. Reason(s) for the increased amount should be included in the Explanatory Memorandum for the information of the Governor and Executive Councillors. A sample revised project approval expenditure Minute including the Explanatory Memorandum and Schedule is at Appendix 8 (.doc, 205 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-revised-project expenditure-approval-minute.doc).

#### 5.2.5 Grants()

Allocation of grants.

Governor in Council approval is also sought where an agency grants significant sums of money to another entity for various purposes rather than contracting directly for goods and services. For the allocation or distribution of expenditure-funds through grants, the <u>Project Commencement Approval policy and itssame</u> delegation levels apply. If the total allocation is in excess of a Minister's delegation level but the total includes allocations within the Minister's delegation level, Governor in Council approval must be sought for the total allocation <u>amountexpenditure</u>. This also applies when the source of <u>fundingexpenditure</u> is other than the State Government e.g. Commonwealth funding, given that the State has the ultimate administrative responsibility for making the allocation.

Project commencement approvals Expenditure in the form of a grant should follow the same format as for a project commencement approval expenditure Minute. The title of the Minute should be EXPENDITURE. The Recommendation should read, for example: "The Council recommends to Her Excellency the Governor that expenditure of \$1 200 000 in the form of a grant to ABC Institute Ltd to conduct research into DEF be approved". A sample Expenditure Project Commencement Approval Minute (in the form of a grant) is at Appendix 9 (Noc., 43 KB) (http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec/council-handbook/assets/sample-expenditureproject-commencement-approval-minute-grant.doc).

#### 5.2.6 Proclamations()

Some legislation does not commence until proclaimed. Such proclamations are subordinate legislation. Each Department must ensure that all Proclamations are signed by the Minister prior to submission to the Executive Council Secretariat.

A sample Proclamation is at <u>Appendix 10</u> (.doc, 39-K8)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-

Proclamations which are subordinate legislation must be drafted by the Office of the <u>Queensland</u>

Parliamentary Counsel (<u>OQPC</u>) and notified in the Queensland Government Gazette. Other

Proclamations must be published in the Queensland Government Gazette in full.

#### 5.2.7 Subordinate legislation()

handbook/assets/sample-proclamation.doc).

The Office of the Queensland Parliamentary Counsel (OQPC) drafts all subordinate legislation other than exempt subordinate legislation. Where OQPC has drafted an instrument, a copy of the instrument certified by OQPC must be included with the Minute. The title of an amending instrument always includes a number e.g. the number (2) in the title "-Corrective Services Amendment Regulation No. (2) 2003". The number must be filled in by the sponsoring agency before the instrument is forwarded to the Executive Council Secretariat. If uncertain as to the number, consult the Executive Council Secretariat before finalising the Minute for the sponsoring Minister's signature.

6. Exempt subordinate legislation is defined by section 2 of the Legislative Standards Act 1992. Exempt subordinate legislation is a statutory rule (other than a regulation) declared to be exempt subordinate legislation by an Act or a Regulation under the Legislative Standards Act 1992.

Office of the Queensland-Parliamentary-Counsel arranges the gazettal and tabling of subordinate legislation.

The making of subordinate legislation must be notified in the Queensland Government Gazette.

The notice must specify the places where copies of the legislation can be obtained (section 47 of the Statutory Instruments Act 1992). OQPC arranges for notification of subordinate legislation and tabling in Parliament if (and only if) it drafts the subordinate legislation.

Agencies must ensure that, in relation to exempt subordinate legislation and other statutory instruments, the prescribed notification and tabling requirements are met. Subordinate legislation ceases to have effect notwithstanding Governor in Council approval if it is not tabled in the Legislative Assembly within 14 sitting days of its making.

Significant subordinate legislation must be considered by Cabinet prior to the Governor in Council.

Departments should note that significant subordinate legislation must also be considered by Cabinet prior to being presented to the Governor in Council for approval. (See Section 7.4 of the Cabinet Handbook for what is significant subordinate legislation in this context.)

The need for Compliance Certificates.

- All Executive Council Minutes relating to subordinate legislation should include a Compliance Certificate signed by the Chief Executive to indicate that the requirements of the Scrutiny of Legislation Committee in relation to Regulatory Impact Statements have been taken into consideration unless specifically exempted. Subordinate legislation commencing the provisions of primary legislation (section 46 of the Statutory Instruments Act 1992) and Court Rules (section 118B of the Supreme Court Act 1991) are examples of subordinate legislation exempted from the requirements for a Regulatory Impact Statement.
- If a Regulatory Impact Statement or Explanatory Notes have been prepared for subordinate legislation, a copy of the statement or notes must be included with the relevant Minute. This also applies to any National Scheme Regulatory Impact Statement prepared in another jurisdiction. If the subordinate legislation was drafted by OQPC, the Regulatory Impact Statement or Explanatory Notes for the subordinate legislation must be formatted by OQPC and bear its stamp evidencing the formatting. This allows OQPC to arrange for their tabling with the subordinate legislation and, in due course, to publish them in the annual volumes of Queensland Subordinate Legislation. If the statement or notes do not bear OQPC's stamp, the progress of the Minute to Executive Council may be delayed.

Where subordinate legislation deals with fees or charges the explanatory memorandum should indicate whether the proposed action represents an increase, decrease or no change to previous structures. Where proposed changes relate to an increase in the Consumer Price Index, this should be noted.

Samples of subordinate legislation are at <u>Appendices 11</u> (.doc, 45 KB)(
http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-subordinate-legislation.doc) and <u>12</u> (.doc, 44 KB)(
http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-subordinate-legislation-previous.doc).

A sample a Compliance Certificate is at <u>Appendix 13</u> (.doc, 31 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council
handbook/assets/sample-compliance-certificate.doc).

#### 5.2.8 Statutory Instruments()

The meaning of statutory instruments is defined in section 7 of the *Statutory Instruments Act* 1992.

Statutory instruments must be settled by the Crown Solicitor,

Statutory instruments, other than subordinate legislation, should be settled by the Crown Solicitor. Any statutory instrument settled by the Crown Solicitor must be certified by the Crown Solicitor and the certified copy included in the Executive Council Minute.

Departments must arrange publication and tabling, where applicable, of statutory instruments not drafted by OPC (see also 7.1 below). All Orders in Council must be either notified or published in the Government Gazette (section 10 of the Statutory Instruments Act 1992).

Where a statutory instrument deals with interests in or over land, the explanatory memorandum should indicate whether Native Aftle implications have been considered.

A sample statutory instrument is at <u>Appendix 14</u> (.doc, 35 KB)(
http://www.premiers.qld.gov.au/publications/categories/publicies-and-codes/handbooks/exec-council-handbook/assets/sample-statutory-instrument.doc).

#### 5.2.9 Approval of matters retrospectively()

Generally the Governor in Council will not approve matters retrospectively. However, where the Minister proposes, for a particular reason, that a matter should be approved retrospectively (irrespective of the means in which the retrospective matter is being proposed), the advice of the Crown Solicitor should be obtained regarding the legality of the action. A copy of that advice should be included with the Executive Council Minute and referenced in the Explanatory Memorandum.

The Crown Solicitor's advice must be obtained for proposed retrospective matters other than subordinate legislation.

In general, beneficial provisions contained in a statutory instrument may be approved retrospectively. Beneficial provisions are those which do not operate to the disadvantage of a person (other than the State, a State statutory body or a local government) by decreasing the person's rights or imposing liabilities on the person. Section 34 of the Statutory Instruments Act 1992 provides that a beneficial provision of a statutory instrument may be given retrospective operation if the instrument expressly provides for that operation.

The Crown Solicitor's advice is not necessary where the retrospective matter is contained in subordinate legislation that is drafted by OQPC.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures.aspx

## **Executive Council procedures**

- 6.1 Notification of meetings( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/notification.aspx )
- 6.2 Lodgement of Executive Council documents( http://www.premiers.qld.gov.au/publications/categories/policies and-codes/handbooks/exec-council-handbook/procedures/lodgement.aspx )
- 6.3 Approval process( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/execcouncil-handbook/procedures/approval.aspx )
- <u>6.4 Late Minutes</u>( http://www.premiers.qld.gov.av/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/late-minutes.aspx )
- 6.5 Withdrawal of whole Minute listed on the (http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/withdrawal-min-listed.aspx )
- 6.6 Partial withdrawal of a Minute listed on the schedule which is considered at Cabinet(
  http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-councilhandbook/procedures/partial-withdrawal.aspx )
- 6.7 Withdrawal of whole Minute after Cabinet has met( http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec/council-handbook/procedures/withdrawal-whole.aspx)
- 6.8 Partial withdrawal of a Minute after Cabinet has met( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/partial-withdrawal-after.aspx)
- 6.9 Revoking a Minute( http://www.premiers.qld.gov.au/publications/categorles/policies-and-codes/handbooks/exec-council-handbook/procedures/revoking-minute.aspx )
- 6.10 Rescinding a Minute( http://www.premiers.qld.gov.au/publications/categories/policies-and/codes/handbooks/execcouncil-handbook/procedures/rescinding.aspx )
- 6.11 Amending or correcting a Minute( http://www.premiers.gld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/amending.aspx)
- 6.12 Jointly sponsored Minutes (http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/jointly.aspx.)
- 6.13 Return of Minutes following approval (http://www.premiers.cid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/return.aspx)
- 6.14 Executive Council procedures for an Acting Minister (
   http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/procedures/acting-minister.aspx )
- 6.15 Release of information by Executive Council Secretariat/ http://www.premiers.qid.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/procedures/release.aspx )
- 6.16 Confidentiality of proceedings (http://www.premiers.qid.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/procedures/confidentiality.aspx )
- | 6.17 Freedom of Right to Information requests (http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbooks/procedures/freedom.aspx)
- 6.18 Announcement of Executive Council decisions

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/notification.aspx$ 

# 6.1 Notification of meetings

Meetings of the Executive Council are summoned on the authority of the Governor.

As indicated in 3.1 above, meetings of Executive Council are normally held on Thursday each week after Cabinet meets on the Monday.

The Clerk of the Executive Council gives Executive Councillors approximately seven days notice of meeting times and venue. Notice is in writing and includes a Schedule of Minutes to be considered at the meeting. The Clerk summons meetings of the Council under the authority of the Governor or the person for the time being administering the State.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/lodgement.aspx

### 6.2 Lodgement of Executive Council documents

Minutes must be lodged with the Secretariat by 10.00apm on Monday Tuesdays.

Executive Council Minutes must be lodged with the Executive Council Secretariat by 19.00apm each MonTuesday. These Minutes will be considered by the Governor in Council at a meeting field on the Thursday of the following week. If it is not possible for Minutes to be submitted by this time, the Executive Council Secretariat must be contacted prior to this time and will advise of alternative arrangements. It is important to keep the Executive Council Secretariat informed in relation to all potential delays with Executive Council documentation.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/approval.aspx

### 6.3 Approval process

Approval by Executive Councillors at Cabinet.

There are two parts to the approval process.

The first part of the approval process involves the submission of Executive Council Minutes to Executive Councillors (i.e. Ministers) for consideration.

Following receipt of Minutes each MonTuesday the Executive Council Secretariat prepares a proposed Schedule of Minutes for consideration by Executive Councillors. Copies of the Schedule are provided to the Cabinet Secretariat and these are distributed to each Executive Councillor and each Departmental Chief Executive prior to the Cabinet meeting. No Minutes can be added to the Schedule once it is distributed with the Cabinet bag. If Executive Councillors agree that the matters incorporated in the Schedule should proceed to the Governor in Council, the original Schedule, which is endorsed 'Executive Councillors recommend to Her Excellency the Governor that the Minutes detailed in the accompanying Schedule be approved', is initialled by each Executive Councillor at the regular Cabinet meeting.

Approval by the Governor in Council.

The second part of the approval process is the submission of the Minutes to the Governor in Council for approval. Each Minute is signed by the Governor at a meeting of the Executive Council the following Thursday (see <a href="Appendix 1">Appendix 1</a> (doc, 36 KB)(
<a href="http://www.premiers.qid.gov.au/publications/categories/policies/and-codes/handbooks/exec-council-">http://www.premiers.qid.gov.au/publications/categories/policies/and-codes/handbooks/exec-council-</a>

After approval, the original Minute cover, together with copies of supporting documents referred to in the Minute, are retained by the Executive Council Secretariat as a permanent record of Executive Council action.

handbook/assets/executive-council-meeting-procedure.dog)).

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-councilhandbook/procedures/late-minutes.aspx

#### 6.4 Late Minutes

A late Minute is an Executive Council Minute which, because of time constraints, is required to be submitted to the Governor in Council for consideration at a normal Thursday meeting of the Council without having been included on the Schedule of Minutes considered by Cabinet on the Monday.

Minutes not on the original Schedule will only be considered by the Executive Council with the approval of the Premier. Only in circumstances where genuine, unforeseen, urgent matters of State arise, should the submission of late Minutes be considered.

A Minister wishing to submit a late Minute prepared after Cabinet has met must obtain the approval of the Premier to do so. A written request for approval should be submitted to the Premier stating the reasons for urgency. In addition, concurrent verbal advice is to be given to the Premier or the Premier's Chief of Staff advising of the proposed late Minute and again stating the reasons for its urgency. The Executive Council Secretariat should be kept informed of any proposed late Minutes. (Telephone 322 58254)

The Minute must be initialled by both the sponsoring Minister and the Premier if it is to be considered at the Executive Council meeting.

It is preferable for a Minister lodging a late Minute to attend the Executive Council meeting on the Thursday where the Minister will be expected to explain the reasons for urgency of the late Minute to the Governor.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/withdrawal-min-listed.aspx

# 6.5 Withdrawal of whole Minute listed on the schedule which is considered at Cabinet

A Minute that has been included on the Schedule can be withdrawn by the sponsoring Minister at the Cabinet meeting at which it is considered.

If a Minute is withdrawn at Cabinet the inside cover of the Schedule is endorsed 'MINUTE(S) Number(ed) [] withdrawn at the request of the Honourable Minister(s)' and signed by the Premier and sponsoring Minister(s). The relevant entry on the Schedule is later scored through by the Executive Council Secretariat.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/partial-withdrawal.aspx

# 6.6 Partial withdrawal of a Minute listed on the schedule which is considered at Cabinet

In the case of aggregated Minutes (see 8.5 below), a sponsoring Minister may withdraw part of a Minute proposing a number of actions if that part is covered by a discrete Explanatory Memorandum. Normally the part sought to be withdrawn will be an entire schedule or other enclosure. No more than one Explanatory Memorandum should cover a single schedule or other enclosure.

The responsible Minister must initiate a withdrawal of a Minute at Cabinet.

Withdrawal of part of a Minute should be effected by the sponsoring Minister at the Cabinet meeting at which it is considered. Sponsoring agencies should advise the Executive Council Secretariat as soon as they become aware that a partial withdrawal will be necessary. The Secretariat and Minister should be supplied with a copy of the affected Minute cover showing the part(s) to be withdrawn scored through. The Secretariat and the Minister should also be provided with a copy of the relevant Explanatory Memorandum and any enclosures affected by the partial withdrawal.

If part of a Minute is withdrawn at Cabinet, the sponsoring Minister:

- scores through the part to be withdrawn on the Minute cover (title and text) and initials the scoring;
- annotates the inside cover of the Schedule of Minutes 'MINUTE(S) Number(ed) [ ] amended as shown on the Minute cover(s)'.

A sample Minute showing the required scoring for the withdrawal of a part of a Minute is at <a href="https://www.premiers.qid.gov.aw/publications/categories/policles-and-codes/handbooks/exec-council-handbook/assets/sample-minute-showing-partial-withdrawal.doc">https://www.premiers.qid.gov.aw/publications/categories/policles-and-codes/handbooks/exec-council-handbook/assets/sample-minute-showing-partial-withdrawal.doc</a>). The relevant section on the inside cover of the Schedule of Minutes is then signed by the Premier and sponsoring Minister(s).

The Clerk of the Executive Council will later score through and initial any enclosed schedule displaced by the withdrawn part together with the withdrawn Explanatory Memorandum and associated papers and amend and initial the relevant entry in the Schedule of Minutes.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/withdrawal-whole.aspx

# 6.7 Withdrawal of whole Minute after Cabinet has met

When a Minute is to be withdrawn after it has been endorsed by Cabinet for submission to Executive Council, the sponsoring Minister or Chief Executive must advise the Clerk of the Executive Council in writing stating the reason(s) for the withdrawal. If the withdrawal letter is signed by the Chief Executive, it should include confirmation that the withdrawal is being effected with the knowledge of the Minister.

When a Minute is withdrawn the Executive Council Secretariat will return it to the sponsoring agency concerned after the Executive Council meeting for which it was originally submitted.



 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/partial-withdrawal-after.aspx$ 

# 6.8 Partial withdrawal of a Minute after Cabinet has met

When part of a Minute is to be withdrawn after it has been endorsed by Cabinet, the sponsoring Minister or Chief Executive must advise the Clerk of the Executive Council in writing stating the reason(s) for the withdrawal. A copy of the original Minute cover should be included with the part to be withdrawn scored through, together with a copy of any enclosed schedule and the Explanatory Memorandum covering the part to be withdrawn. If the withdrawal letter is signed by the Chief Executive, it should include confirmation that the withdrawal is being effected with the knowledge of the Minister.

The Executive Council Secretariat will return the withdrawn Explanatory Memorandum and relevant papers to the sponsoring agency concerned after the Executive Council meeting for which the Minute was submitted.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/revoking-minute.aspx

### 6.9 Revoking a Minute

A revocation terminates the original approval from the date of the revocation.

Where it is desired to terminate a matter previously approved by the Governor in Council, it is permissible to revoke the whole or part of the original Minute. The effect of a revocation is to terminate the original approval of a matter with application from the date the revocation is approved.

The recommendation for a revocation Minute must refer to the original Minute number and date of approval and the Explanatory Memorandum must provide reason(s) for the revocation. The revocation of part of a Minute is only possible when the original Minute recommendation was set out in sub-paragraphs.

A sample revocation Minute is at Appendix 16 (.doc, 48 KB)(

 $http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-revocation-minute.doc\ ).$ 

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/rescinding.aspx

## 6.10 Rescinding a Minute

A rescission terminates the original approval from the date of the original approval.

Where it is desired to retract a matter previously approved by the Governor in Council, it is permissible to rescind the whole or part of the original Minute. The effect of a rescission is to nullify the original approval of the matter as if it never occurred.

The recommendation for a rescission Minute must refer to the original Minute number and date of approval and the Explanatory Memorandum must provide reason(s) for the rescission.

The rescission of part of a Minute is only possible when the original Minute recommendation was set out in sub-paragraphs.

A sample rescission Minute is at <u>Appendix 17</u> (.doc, 49 KB)(

<a href="http://www.premiers.qld.gov.au/publications/categories/pollcles-and-codes/handbooks/exec-council-handbook/assets/sample-rescission-minute.doc">http://www.premiers.qld.gov.au/publications/categories/pollcles-and-codes/handbooks/exec-council-handbook/assets/sample-rescission-minute.doc</a>).

http://www.premiers.gld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/amending.aspx

## 6.11 Amending or correcting a Minute

An amendment or correction can be used to correct only minor errors.

The amendment or correction of a Minute previously approved by the Governor in Council is permissible in circumstances where the recommendation or schedule to the original Minute has contained an error of a minor nature. An error of a minor nature may include an incorrect date, name reference or a typographical error. The amendment to the original Minute may be corrected in the recommendation or schedule to the new Minute.

In circumstances where a Minute contains an error(s) not of a minor nature, it may be more appropriate for the original Minute to be rescinded or revoked and replaced with a new Minute.

A sample Amendment Minute is at <u>Appendix 18</u> (.doc, 48 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council
handbook/assets/sample-amendment-minute.doc),

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/jointly.aspx

### 6.12 Jointly sponsored minutes

Jointly sponsored Minutes require joint signatures.

Where the administrative responsibility for an Act is shared by two or more Ministers, it is permissible for an Executive Council Minute to be jointly sponsored. The Minute cover should be initialled by the sponsoring Ministers and the Explanatory Memorandum signed by the Ministers and the respective Chief Executives. The Minute cover should only reference one sponsoring Department: the Department which submits the Minute to the Executive Council Secretariat,

After Governor in Council approval, the Executive Council Secretariat will return the Minute to the Department which submitted the Minute and provide a copy of the approved Minute to the other sponsoring agency.

A sample jointly sponsored Minute is at <u>Appendix 33</u> (.doc, 49 KB)(
<a href="http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec\_council/handbook/assets/sample-jointly-sponsored-minute.doc">http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec\_council/handbook/assets/sample-jointly-sponsored-minute.doc</a>).

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/return.aspx

# 6.13 Return of Minutes following approval

Copies of approved Minutes plus the originals of any supporting documentation approved by the Governor in Council are available for collection from the Executive Council Secretariat after 1.00pm each Thursday.

http://www.premiers.gld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/acting-minister.aspx

# 6.14 Executive Council procedures for an Acting Minister

The Acting Minister must sign Executive Council documents in a Minister's absence.

When a Minister is on leave or absent from the State, it is practice for the functions and powers of that Minister to be delegated to another Minister (section 45 of the *Constitution of Queensland 2001*). All Executive Council documentation sponsored by a Department during the period of the Minister's absence must be signed by the delegated Acting Minister and dated accordingly. The signature block on the Explanatory Memorandum should read the Minister's acting title only e.g. "Acting Minister for Health" etc.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/release.aspx

6.15 Release of information by Executive Council Secretariat

Generally, the Executive Council Secretariat does not release details to a Department of an Executive Council Minute submitted by another Department. The information should be sought direct from the Department which prepared the Minute.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/confidentiality.aspx

# 6.16 Confidentiality of proceedings

All Executive Council documents are strictly confidential.

The Executive Councillor's Oath or Affirmation of Office and of Secrecy, which is taken by each Member of Executive Council on appointment, provides that the Councillor will not directly or indirectly communicate or reveal any matter considered by the Council, or made known to the Councillor as a Member of Executive Council.

Documents lodged with the Executive Council Secretariat are confidential to the Executive Council.



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/freedom.aspx

### 6.17 Freedom of Right to Information requests

Schedule 3(3)(1) of the Right to Information Act 2009 provides that Executive Council information is exempt from release under the Act. However, Schedule 3(3)(1) of the Act does not apply to Executive Council information officially published by decision of the Governor in Council i.e. publically available information.

Section 16 of the Public Records Act 2002 establishes a restricted access period of 30 years for Executive Council matter.

Assistance or advice in relation to requests for access to Executive Council documents can be referred to the Director, Constitutional and Administrative Law Services, Department of the Premier and Cabinet, PO Box 15185, City East, Queensland 4002 or email: exco@premiers.qld.gov.au.

Executive Council documents may be exempt from release under freedom of information.

Matter contained in Executive Council documents may be exempt from release under section 37 of the Freedom of Information Act 1992. Where matter has been officially published by decision of the Governor in Council access may be refused under section 22 of that Act as the information is publicly available.

Assistance or advice in relation to requests for access to Executive Council documents can be referred to the Co-ordinator - Freedom of Information and Privacy, Department of the Premier and Cabinet on telephone (07) 3224 4808.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/announcement.aspx

#### 6.18 Announcement of Executive Council decisions

The terms of announcement of Executive Council decisions are a matter for individual Ministers to settle after meetings.

It should be noted that where there has been official publication by decision of Governor in Council of any deliberation or advice of Executive Council, matter contained in these documents may not be exempt under the *Freedom-ofRight* to *Information Act* 20091992.

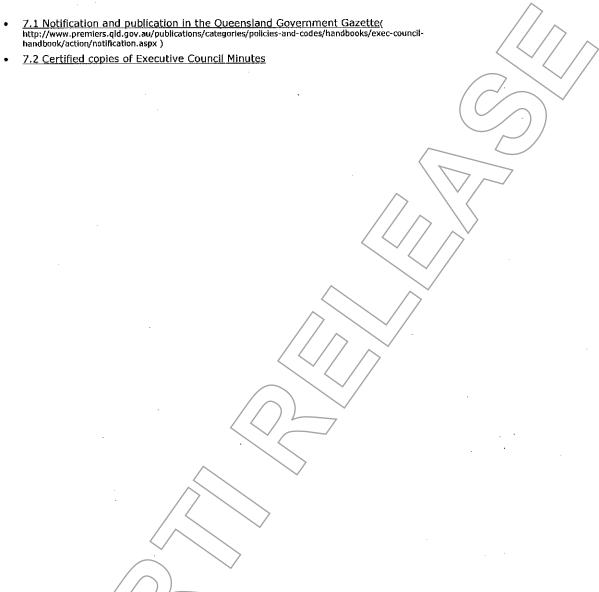
Executive Council matters should not be announced in advance of the relevant decision without the Governor's prior approval. Ministers should only make such announcements in circumstances of genuine urgency and they should first seek the approval of the Premier, prior to personally making contact with the Governor to seek the Governor's approval. When such approval is obtained the sponsoring agency should advise the Executive Council Secretariat.

When Cabinet meets in a regional centre, special arrangements regarding early announcements of matters by Ministers must also be first approved by the Governor.

These matters are to be submitted to the Governor in Council as a result of the deliberations at the regional Cabinet meeting and should be relevant to the region. Ministers should observe the practice of informing the Governor of any such matters which they propose to make public prior to Governor in Council approval.

 $\frac{\text{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/action.aspx}{}$ 

# Action following meeting of Executive Council



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/action/notification.aspx

# 7.1 Notification and publication in the Queensland Government Gazette

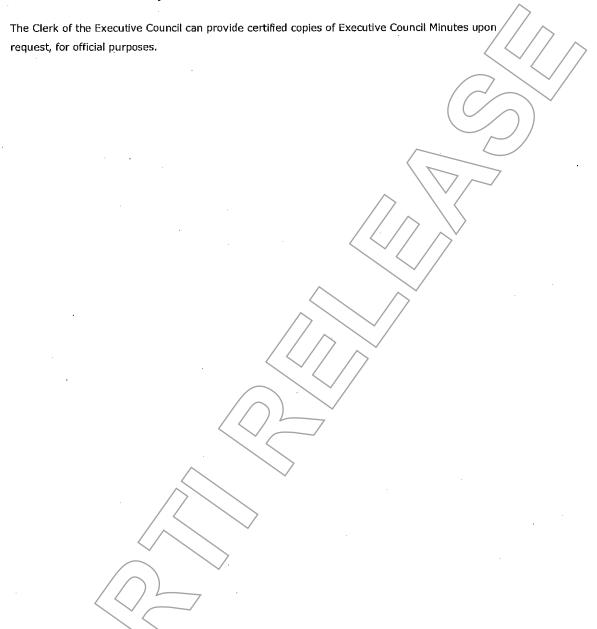
Departments must be familiar with matters within their jurisdiction which require notification or publication in the Queensland Government Gazette.

Section 47 of the *Statutory Instruments Act 1992* requires subordinate legislation to be notified or published in the Queensland Government Gazette. Other statutory instruments or notifications of approval may be required to be published in the Queensland Government Gazette by the Act under which they are made. If an Act requires that a matter must be notified or published in the Queensland Government Gazette and the matter (be it subordinate legislation or other statutory instrument or notification) is not so notified or published, it will not take effect (see also 5.2.8(http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handhooks/exec-council-handbook/matters/consideration.aspx#5.2.8\_Statutory\_Instruments)).

Many other decisions of the Governor in Council are published in the Queensland Government Gazette for public information.

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/action/certified.aspx$ 

# 7.2 Certified copies of Executive Council Minutes



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents.aspx

#### **Executive Council documents**

- 8.1 Governor in Council matters to be authorised by Legislation( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/governor.aspx )
- 8.2 Executive Council Minutes( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/executive.aspx )
- 8.3 Format of minutes( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/execcouncil-handbook/documents/format.aspx )
- 8.4 Use of schedules (http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/schedules.aspx)
- 8.5 Aggregation of Minutes and grouping of similar matters( http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/documents/aggregation.aspx )
- 8.6 Explanatory Memorandum (http://www.premiers.qid.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/documents/explanatory.aspx)
- 8.7 Use of permanent paper

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/governor.aspx

# 8.1 Governor in Council matters to be authorised by Legislation

Decisions of the Governor in Council are reviewable by the courts and the courts will require the production of evidence supporting decisions of the Governor in Council to help ascertain the facts and/or the reasons for the decision. It is imperative that matters and documents coming before the Governor in Council are properly prepared and drafted and where necessary are authorised by an Act of Parliament.

If there is any doubt as to whether the Governor in Council has legislative authority to exercise a power, the Department or statutory body concerned should seek advice from the Executive Council Secretariat in the first instance.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/executive.aspx

#### 8.2 Executive Council Minutes

Matters requiring approval by the Governor in Council are submitted in the form of a Minute which comprises a recommendation from the Executive Council to the Governor. When approved, the Minute becomes the official record of the decision taken.

To accompany each Minute, the Department must provide an Explanatory Memorandum (see 8.50 http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/explanatory.aspx ) below) together with any other necessary documentation, for example, subordinate legislation or, in the case of an appointment, a Curriculum Vitae. All documentation must be submitted in duplicate on archival quality paper (see 8.70 http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/permanent-paper.aspx )).

Subordinate legislation (other than exempt subordinate legislation) must be produced in accordance with the requirements contained in the <u>Queensland Cabinet Handbook</u> 
http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/cabinet handbook.aspx) and must be drafted by the OQPC. Additional documentation produced for subordinate legislation, such as Compliance Certificates, Explanatory Notes and Regulatory Impact Statements, must also be included with the relevant Executive Council Minute.

Executive Council Minutes must be complete when forwarded to the Executive Council Secretariat.

The Secretariat will not accept Minutes which are incomplete in terms of the final requisite documents e.g. initialled Minute cover and Schedule, signed Explanatory Memoranda and certified copies of subordinate legislation.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/format.aspx

#### 8.3 Format of minutes

#### ()8.3.1 Minute covers

Executive Council Minutes must be prepared on standard A4 size Minute folders in the format authorised by <a href="mailto:the-executive-council-secretariat">the-executive-council-secretariat</a>. Minute folders of the prescribed standard are available from <a href="mailto:Goperintthe-council-sec-executive-council-shandbook/documents/permanent-paper.aspx">Goperintthe-council-shandbook/documents/permanent-paper.aspx</a>)). A sample standard Minute format is at <a href="mailto:Appendix-19">Appendix-19</a> (.doc, 199 KB)( <a href="http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/schematic-format-executive-council-minute.doc">Goperintthe-council-minute.doc</a>).

#### ()8.3.2 Details included on each minute cover

Each Minute cover must include the following details:

- Department or agency name. This should be typed in capital letters. Please contact the Executive Council Secretariat if there is any confusion. (See also <u>6.12(</u> http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/jointly.aspx) jointly sponsored Minutes).
- Authorising Act of Parliament. This is the name of the Act or Acts which provide the relevant
  authority to the Governor in Council. It should be typed in italics and in "title case". Where two or
  more Acts provide authority for the Minute, they should be listed under each other in alphabetical
  order (NB: generally, there is no authorising Act for Expenditure Project Commencement Approval
  Minutes).

If the action to which a Minute is attempting to give effect is not specifically provided for in the relevant legislation certain provisions of the Acts Interpretation Act 1954 may be relied upon to provide a legislative basis for the action.

In such cases, the Acts Interpretation Act 1954 should be cited as a head of power along with the other relevant legislation on the Minute cover

Title. This should be typed in capital letters, be as concise as possible and never exceed two lines.
 No attempt should be made to render the title as a sentence.

The action itself should not be mentioned, e.g. 'Approval of or 'Making of should not appear in the heading.

The title should however show the types of actions recommended by the Minute, with singular and plural forms giving some indication of number. Semicolons should be used to separate types of actions where there are more than two, the last type of action being preceded by 'and'. For example, the title of a Minute proposing the making of Orders in Council and a Regulation, and the termination of an agreement should have the title 'ORDERS; A REGULATION; AND TERMINATION OF AN AGREEMENT'. (Note that in the Executive Council context the 'in Council' after 'Order' is redundant.) Where only two types of action are proposed, the conjunction 'and' should be used without further punctuation, as in 'A REGULATION AND TERMINATION OF AN AGREEMENT'.

Recommendation. The recommendation, or text of the Minute, commences with the words 'The
Council recommends to Her Excellency the Governor [or 'to His or Her Excellency the Acting
Governor', or 'to the Deputy Governor' as appropriate] that'. The recommendation should be
concise, be typed in single line spacing and end with the words '(MINUTE ENDS)' in brackets
immediately following the last word of the recommendation - i.e. there are no spaces following the
full stop. The recommendation comprises one paragraph, although it can contain several
alphanumerically numbered sub-paragraphs describing discrete actions. The Minister must initial the
Minute cover immediately after the words '(MINUTE ENDS)'.

The authorising Act of Parliament should not be repeated in the recommendation, although where the action affects another Act, this should be mentioned in full (for example, exemptions from the provisions of another Act). Where the subject of a Minute is a regulation, the title of the regulation when referenced in the recommendation, should be typed in italics.

7. The chief exception to this rule will be where one Act authorises an exemption from the provisions of another Act. In this case the final words will be '... be wholly exempt from the provisions of [name of Act]'.

Where several schedules, instruments, agreements or other papers are enclosed, they must be given a unique alphanumeric upper case identifier and referred to as such in the text of the recommendation. For example, if a Minute proposes the making of two Orders and the approval of details on a schedule, the enclosure mentioned first in the Minute (an Order in this example) should be marked 'A', the second (another Order) marked 'B' and the third (a schedule) marked 'C'. (Note: Certificates of Permission to Cremate should not be individually marked.) If there are more than twenty-six enclosures, the twenty-seventh should be marked 'AA', the twenty-eighth 'AB' and so on.

Examples of Minutes (including examples for the Deputy Governor and Acting Governor) containing several discrete actions in sub-paragraphs can be found at <a href="Appendices 20-31">Appendices 20-31</a>(
<a href="http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/appendices.aspx">http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/appendices.aspx</a>).

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/schedules.aspx

#### 8.4 Use of schedules

If there is insufficient space on the Minute cover for all details or if the information can be better represented in tabular form, a schedule(s) may be used to support the recommendation.

Where one schedule is used the words 'as set out in the enclosed Schedule', or similar, must be incorporated in the recommendation on the Minute. Where more than one schedule is used, each schedule must be individually numbered and similarly referred to in the recommendation.

Where a schedule consists of more than one page, each page other than the last page should show 'continued on next page...' at the bottom left margin. The Minister must initial each page of the schedule. A Minute including a schedule must also include a copy of the original schedule.

Each schedule must end with the words '(SCHEDULE ENDS)' immediately following the final entry and must be initialled by the Minister immediately following these words.

It should also be noted that a Schedule of Subordinate Legislation in the prescribed form should accompany all Minutes recommending the making of subordinate legislation. This schedule facilitates the process whereby OQPG issues a subordinate legislation identification number. A sample Schedule of Subordinate Legislation is at Appendix 32 (.doc, 31 KB)(

http://www.premiers.qld.gov.au/publications/categories/policies and codes/handbooks/exec-council

handbook/assets/schedule subordinate-legislation.doe ).

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/aggregation.aspx

# 8.5 Aggregation of Minutes and grouping of similar matters

When aggregation is required.

Departments are asked as far as possible to limit the number of items of business proposed for consideration by the Executive Council.

Transactions proposed by a Department for a single meeting of the Executive Council, and which are authorised by the same Act, should be aggregated in the one Minute. The individual transactions requiring approval should be presented in an alphanumeric list (see Appendices 20–32( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/appendices.aspx )). If there is insufficient space available, additional detail may be provided in Schedules accompanying the Minute.

Separate Explanatory Memoranda can be provided for aggregated Minutes.

Departments may provide separate Explanatory Memoranda for the individual transactions in an aggregated Minute (see <u>8.6</u>( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/explanatory.aspx\*)). It should be noted that individual transactions covered by a separate Explanatory Memorandum may be withdrawn without compromising the integrity of the remaining items in a Minute (see <u>6.5</u>( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/withdrawal-min-listed.aspx ) and <u>6.6</u>( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/procedures/partial-withdrawal.aspx )).

Minutes proposing similar actions intended for the one meeting and which are authorised by two or more Acts should also be grouped in the one Minute. Such matters which might easily be combined could include a series of minor and similar amendments to town plans of different local authorities, or routine adjustments to the remuneration of a number of statutory bodies.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/explanatory.aspx

#### 8.6 Explanatory Memorandum

As indicated in 8.2( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/execcouncil-handbook/documents/executive.aspx ), each Minute must be accompanied by at least one Explanatory Memorandum. Sample Explanatory Memoranda can be found as part of Appendices 3 (.doc, 55 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-public-service-appointment-minute.doc ), 4 (.doc, 52 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-public-service-transfer-minute.doc ), 8 (.doc, 205 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-revised-expenditureproject-approval-minute.doc ), 16 (.doc, 48 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-revocation-minute.doc ), 17 (.doc, 49 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-rescission-minute.doc ) and 18 (.doc, 48 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-amendment-minute.doc ).

Where a Minute proposes several discrete actions, one Explanatory Memorandum may be used for each action provided that no more than one Explanatory Memorandum covers the action(s) described in a single sub-paragraph of the text of the Minute itself.

The following headings are to be used in an Explanatory Memorandum. Headings which do not apply to the Minute should not be used. For example, if the Minute does not propose an action authorised by statute, then the 'Legislative Provision' heading should not be used.

Brackets indicate alternative forms. For example, if only one statutory provision authorises the action or actions, then the heading should be 'Legislative Provision', while if two or more provisions authorise the action or actions, then the heading should be 'Legislative Provisions'.

- Minister, The full title of the Minister is to be used.
- Subject. This is the proposed wording for the Schedule of Minutes describing the action(s)
  canvassed by the Explanatory Memorandum. As a general rule the subject should paraphrase the
  information contained in the Recommendation on the Minute cover. This must explain succinctly and
  accurately the subject of the Explanatory Memorandum. This need not be a sentence. No reference
  should be made to the authorising statute.

Where the Explanatory Memorandum covers the making of a statutory instrument, the wording should name in full the instrument and outline as briefly as possible the effect of the instrument. For example, in an Explanatory Memorandum for a proposed regulation, the Subject entry should be in the form 'Architects Amendment Regulation (No.1) 2003 which provides for the procedures for electing a member of the Board of Architects of Queensland'.

Where the Explanatory Memorandum covers a <u>project commencement</u> a expenditure approval proposal, the Subject entry should show the <u>valueamount</u> proposed to be authorised and what the <u>amountfunds are is</u> to be spent on. For example, '<u>Project commencement approval Expenditure of \$12 500 000 (including GST) for the purchase of electron microscopes for use in advanced microscopy studies at TAFE colleges'.</u>

Where the Explanatory Memorandum covers appointments to a board or similar, the Subject entry should show the positions to which the appointments are being made, but not the names of appointees. For example, 'Appointment of Chairperson and Members of the South Bank Corporation'.

Words describing the recommended action, for example 'approval of should not be used unless their omission would make the entry confusing. For example, where the Minute recommends approval for a statutory body to enter into an arrangement with a third party, 'Approval for the XYZ Corporation to enter into...' is appropriate. The entry accompanying a recommendation for the approval of expenditure, however, would commence simply 'Expenditure of \$2,000,000 for...'

- Legislative provision(s). This should include the full title of the authorising Act or Acts of Parliament and all section references which provide authority for Governor in Council action. For example
   'Section 6092 of the Public Service Act 19962008'. Other relevant section references may be added to provide clarity.
- Background. This entry should show the process followed which led to the point where the proposed
  executive action is required. Where Cabinet approval has been specifically obtained for the action
  proposed by the Minute or Governor in Council approval has been obtained for a related action, this
  should be referenced with the relevant date, Cabinet decision number, and/or Executive Council
  Minute number.
- Purpose and consequence. The objectives of government policy on the issue which has generated
  the proposal(s) should be canvassed as part of the 'Purpose'. The precise effects of the action(s)
  proposed should be included as 'consequence': for example, the exact duration of an appointment.
  A single paragraph is normally sufficient to relay adequate information for both. Caveats or
  restrictions on the effect of the action(s), such as sunset provisions or the term of appointment
  should be noted.
- Has OQPC drafted the proposed subordinate legislation? (or) Has legal opinion been sought from
  the Crown Solicitor on the proposed instrument? The words 'Yes' or 'No' as applicable should be
  provided. If the answer is 'No', clarify why this is so and provide some indication of what alternative
  legal advice, if any, has been sought in relation to the instrument.
- Consultation. Show all other agencies and other parties consulted in relation to the proposed action(s). Where an affected or interested party has not been consulted, indicate why this is so.

Where Departments are considering the disposal of Crown land, they must consult with other Departments (and especially the Department of Housing and Public Works and the Department of Natural Resources and Mines) to see whether the land could be used by other Departments or agencies within government. Crown land that has not previously been alienated may also be subject to claim under the *Native Title Act 1993*. Consultation with the Native Title Unit of the Department of Natural Resources and Mines is to be noted.

In relation to subordinate legislation, Departments should consult the Business-Regulation Reform

Unit (BRRU)Regulatory Review Branch of Queensland Treasury and Tradethe-Department of

State-Development-and-Innovation as to the need for a Regulatory Impact Statement under the Statutory Instruments Act 1992. The advice provided by BRRU-the Regulatory Review Branch should be summarised under the heading "Results of Consultation".

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- Results of consultation. If consultation has yielded consensus on the proposed action(s), this should be reported, for example: 'All parties consulted agree with the proposed [type of action, e.g. appointment]'. If there is some conflict, state the nature of the conflict and the rationale for proceeding with the proposed action(s) in spite of disagreement.
- Signature of the Chief Executive and date. The signature block is aligned with the left margin.
- Signature of the Minister and date. The signature block is aligned with the right margin. The
  Minister's normal signature block should be used, i.e. there is no requirement for pre and post
  nominal honorifics. Note: The Minute will not be accepted if the signatures are not dated.



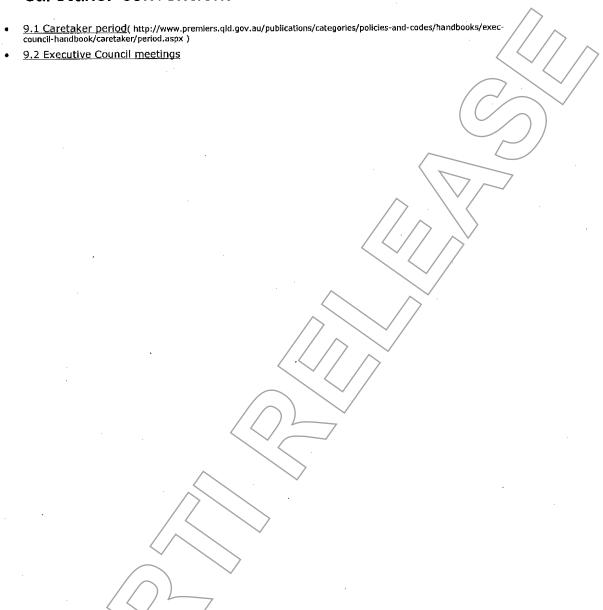
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/documents/permanent-paper.aspx

## 8.7 Use of permanent paper

All Executive Council documents must be produced on paper conforming with Australian Standard AS4003 for Permanent Papers e.g. Reflex Archival. Departments should consider the use of such paper for documents retained permanently in Departmental records. Stocks of such paper are available from Goprint and commercial paper houses.

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/caretaker.aspx$ 

### Caretaker conventions



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/caretaker/period.aspx

### 9.1 Caretaker period

The caretaker period (see Queensland Cabinet Handbook(

http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/cabinet-handbook.aspx ) for definition and conventions and practices) commences from the moment the Legislative Assembly is dissolved by Proclamation or at the moment the term of the Legislative Assembly expires, whichever happens first. However, it is also recognised that some care should be exercised in the period (if there is one) between the announcement of the election and the dissolution of the Legislative Assembly.

The period concludes when the election result is clear, if the Government is to be returned to office or, if there is to be a change of Government, when the new Government is sworn in by the Governor.

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/caretaker/executive.aspx$ 

## 9.2 Executive Council meetings

Ordinary meetings of the Executive Council are not held during the caretaker period. However, with the consent of the Premier and the Governor, special sittings of Executive Council may be held to consider limited business.

Arrangements for Executive Council will be forwarded to all Departments by the Executive Council Secretariat at the commencement of the caretaker period.

 $\frac{http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/machinery.aspx$ 

## Machinery of Government Changes

Administrative Arrangements Orders and Departmental Arrangements Notices are the instruments by which machinery of government changes are made.

- 10.1 Administrative Arrangements Orders( http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/machinery/administrative.aspx )
- 10.2 Departmental Arrangements Notices



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/machinery/administrative.aspx

### 10.1 Administrative Arrangements Orders

Administrative Arrangements set out the principal Ministerial responsibilities of Ministers and the Acts that they administer. The Arrangements are determined solely by the Premier and are made by Order in Council in accordance with section 44 of the *Constitution of Queensland 2001*. The Executive Council Secretariat manages the process of consolidation and amendment of the Administrative Arrangements.

The schedule to the consolidated Administrative Arrangements Order sets out:

- the Minister's title:
- the Minister's Principal Ministerial Responsibilities;
- Acts Administered by each Administrative Unit under each portfolio; and
- the responsible heads of each Administrative Unit.

Consolidated Administrative Arrangements Orders are prepared on the Premier's instructions following a general election. In addition, the Executive Council Secretariat prepares Consolidated Orders twice yearly for the Premier's approval.

The twice yearly Consolidated Orders incorporate any changes to Administrative Arrangements which may have occurred as a result of the passing or repeal of legislation and any Amendment Orders which may have been made since the last consolidation.

Once a draft consolidation is prepared, relevant parts of the Order are provided to the Cabinet Legislation and Liaison Officer for each Department to confirm that they approve of any changes to the Arrangements for that Department.

Consolidated Administrative Arrangements are published in the Queensland Government Gazette and tabled in the Parliament.

Amendment Orders arise when a Minister or Ministers write to the Premier requesting the transfer of administrative responsibility for legislation or amendment to the description of their Ministerial responsibilities. A letter from the relevant Minister usually requests the transfer of administrative responsibility from one Minister to another. All Ministers affected by the proposed changes must sign the letter, or write independently to the Premier. The relevant Ministers will be advised of the Premier's decision with respect to the proposed amendment. If approved by the Premier, the necessary Order in Council and Executive Council Minute will then be submitted for Governor in Council approval.

For further information contact the Executive Council Secretariat on telephone (07) 3225 8254.



http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/machinery/departmental.aspx

# 10.2 Departmental Arrangements Notices

Departmental functions and responsibilities are also the responsibility of the Premier. A Departmental Arrangements Notice is prepared to amalgamate part or parts of Departments, create an entity and add that entity to any Department and matters of a like nature, as specified within the *Public Service Act* 20081996. Such actions are made by an Executive Council Minute and published in the Queensland Government Gazette. The administration of these matters is undertaken by the Office-of-the-Public Service Commissioner.

Consolidated Departmental Arrangements Notices are prepared on the Premier's instructions following a general election. In addition, amendments to Departmental Arrangements Notices are made from time to time with the approval of the Premier. Should changes be required to Ministerial responsibilities and Departmental arrangements, the Executive Council Secretariat and the Office-of-the-Public Service Commissioner work together to co-ordinate Governor in Council consideration of both matters at the same time.

For further information contact the Office-of-the-Public Service Commissioner on (07) 3227 6379.

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/appendices.aspx

# **Appendices**

The following documents are links to PDFs (Portable Document Format), and may be viewed in an Adobe Acrobat Reader. If you do not already have a version of Adobe Acrobat Reader, you may obtain one from <a href="http://get.adobe.com/reader/">http://get.adobe.com/reader/</a> (external site)( http://get.adobe.com/reader/)

- 1. Executive Council Meeting Procedure (.doc, 36 KB)(
  - http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/executive-council-meeting-procedure.doc )
- 2. Sample Commission
- 3. Sample Public Service Appointment Minute
- 4. Sample-Public Service Transfer Minute This Appendix is not in use.
- 5. Appointment and Remuneration Schedule (.doc, 32 KB)(

http://www.premiers.qld.gov.au/publications/categorles/policies-and-codes/handbooks/exec-council-handbook/assets/appointment-remuneration-schedule.doc )

- 6. Sample Appointment Minute
- 7. Sample Project Commencement ApprovalExpenditure Minute (.doc, 197 KB)(

http://www.premiers.qid.gov.au/publications/categories/policies\_and-codes/haridbooks/exec-council-handbook/assets/sample-project-commencement-approvalexpenditure-minute.doc )

- 8. Sample Revised Expenditure Project Approval Minute
- 9. Sample Expenditure-Project Commencement Approval Minute (in the form of a grant) (.doc, 43 KB)(
  http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sampleprojectexpenditure-commencement-approval-minute-grant.doc)
- · 10. Sample Proclamation
- 11. <u>Sample Subordinate Legislation</u> (.doc, 45 KB) http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/assets/sample-subordinate-legislation.doc)
- 12. <u>Sample Subordinate Legislation (Amending Previous Subordinate Legislation)</u> (.doc, 44 KB)(
  http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-subordinate-legislation-previous.doc)
- 13. <u>Sample Compliance Certificate</u> (.doc, 31 KB)( http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-compliance-certificate.doc)
- 14. <u>Sample Statutory Instrument</u> (.doc, 35 KB)( http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-statutory-instrument.doc )

15. Sample Minute Showing Partial Withdrawal (.doc, 199 KB)(

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-minute-showing-partial-withdrawal.doc )

- 16. Sample Revocation Minute
- 17. Sample Rescission Minute
- 18. Sample Amendment Minute
- 19. Schematic Format For Executive Council Minute (.doc, 199 KB)(

http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-

handbook/assets/schematic-format-executive-council-minute.doc )

2. Sample Minute -- Communities, Child Safety and Disability Services (Acting Governor) (.doc, 43 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-minute-communities.doc)

2 . Sample Minute -- Queensland Health (Deputy Governor) (.doc, 198 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-minute-health.doc)

22. Sample Minute - Justice And Attorney-General (.doc, 197 KB)(

http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-minute-justice.doc )

23. <u>Sample Minute - Aberiginal And Torres-Strait Islander-Feliey National Parks, Recreation, Sport and Racing (.doc, 198 KB)</u> (http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/assets/sample-minute-aboriginal-torres-strait\_islander.doc)

24. <u>Sample Minute --- Community Safetyrrective Services</u> (.doc, 44 KB)(
http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample
minute-corrective-services.doc)

25. Sample Minute - State Development, Infrastructure and Planning-and Innovation (.doc, 44 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-minute-state-development-innovation.dec )

26. Sample Minute — Environment and Heritage Protectional Protection Agency (.doc, 199 KB)(
http://www.premiers.qid.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sample-minute-environmental-protection-agency.doc)

27. Sample Minute - Local Government, Planning, Sport and Recreation (.doc, 44 KB)(
http://www.premiers.qld.gov.au/publications/categories/policles-and-codes/handbooks/exec-council-handbook/assets/sample-minute-local-government.doc)

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28. Sample Minute - Primary Industries-and-Agriculture, Fisheries and Forestry (.doc, 44 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sampleminute-primary-industries-fisheries.doc)

29. Sample Minute --- Educationmpleyment, and Training and Employment (.doc, 44 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sampleminute-employment-training.doc)

30. Sample Minute --- Transport and Main Roads (.doc, 43 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sampleminute-transport.doc)

31. Sample Minute --- Energy and Water Supply (.doc, 199 KB)(
http://www.premiers.qld.gov.au/publications/categories/policies-and-codes/handbooks/exec-council-handbook/assets/sampleminute-energy.doc)

32. Schedule of Subordinate Legislation (.doc, 31 KB)( http://www.premiers.qld.gov.au/publications/categories/policiesand-codes/handbooks/exec-council-handbook/assets/schedule-subordinate-legislation-doe-) This Appendix is not in use.

33. Sample Jointly Sponsored Minute

**RTI Document No.534** 

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#### **EXECUTIVE COUNCIL MEETING PROCEDURE**

1. The Governor declares the meeting open and advises of any special meetings which may have occurred since the last ordinary meeting.

#### 2. The Clerk says:

"Your Excellency, the Executive Councillors have considered the following business and recommend that it be approved".

The Clerk then proceeds to read the title of each ordinary Minute, handing each Minute to the Governor for initialling after the title is read. The Governor records approval by initialling the Minute. As the Governor initials the Minute, the senior Executive Councillor places a tick beside the item on the Schedule.

3. When completed, if no late Minutes have been submitted, the Clerk says:

"Your Excellency and members of the Executive Council, no additional matters have been submitted for consideration and approval." [Proceed to paragraph 8]

4. When Special Judicial or late Minutes have been submitted, the Clerk says:

"Your Excellency and members of the Executive Council, (x) special/matters and (x) additional matters have been submitted for consideration and approval."

- 5. The Clerk invites the senior Executive Councillor or sponsoring Minister to speak to the Minute(s). Upon the Governor's agreement, the Schedule(s) are handed by the Clerk to the Executive Councillor(s) present who initial the Schedule Cover(s). The second most senior Executive Councillor places a tick beside all those in attendance on the Present Form.
- 6. The Clerk collects the Schedule(s) and the Present Form from the second most senior Executive Councillor and returns the Schedule(s) to the senior Executive Councillor and retains the Present Form.
- 7. The Clerk then says:

"Your Excellency, Executive Councillors recommend that the following additional matters be approved."

The Clerk then proceeds to read the title of each special and then each late Minute, handing each Minute to the Governor for initialling after the title is read. The Governor records approval by initialling the Minute. As the Governor initials the Minute, the senior Executive Councillor places a tick beside the item on the relevant Schedule.

8. When this is completed, the Clerk reads the summary of proceedings and confirmation of Minutes approved as per the Present Form and signs it. The Present Form is handed to the Governor, who says:

"Do Executive Councilfors wish me to confirm these minutes?"

Upon assent, the Governor signs the Present Form and then announces:

"That concludes Executive Council business for this meeting."

 Executive Councillors leave the Executive Council Chamber and the Governor remains to sign documents.

Executive Council Meeting Procedure

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| Executive Council Meeting Procedure  |
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| 1. The Governor declares the meeting open and advises of any special meetings which may have occurred since the last ordinary meeting.   |
| 2. The Clerk says:   |
| "Your Excellency, the Executive Councillors have considered the following husiness and recommend that it be approved."   |
| The Clerk places the Schedule of Minutes in front of the senior Executive Councillor. The Clerk proceeds to read the title of each Minute, handing each Minute to the Governor for initialling after the title is read. The Governor records approval by initialling the Minute. As the Governor initials the Minute, the senior Executive Councillor checks the item on the Schedule.   |
| 3. When completed, the Clerk says:   |
| "Your Excellency and members of the Executive Council. (x) additional matters have been submitted for consideration and approval."   |
| When there are no late Minutes, the Clerk says:  |
| "Your Excellency and members of the Executive Council, there are no additional matters for consideration and approval." [Proceed to paragraph 7]   |
| 4. The Clerk hands the Supplementary Schedule and the late Minutes to the senior Executive Councillor who speaks to each Minute and then initials the Supplementary Schedule. If the sponsoring Minister is present, he or she speaks to the proposed Minute instead of the senior Executive Councillor and then initials the Supplementary Schedule. The Supplementary Schedule and the late Minutes are handed to the other Executive Councillor(s) present who peruse |
| the Minutes and initial the Supplementary Schedule.  5. The Clerk collects the late Minutes and the Supplementary Schedule from the last Executive Councillor and returns the Supplementary Schedule to the senior Executive Councillor.   |
| 6. The Clerk thon says:  |
| "Your Excellency, Executive Councillors recommend that the following additional matters be approved."  |
| The Clerk then proceeds to read the title of each late Minute; handing each Minute to the Governor for initialling after the title is read. As the Governor initials the Minute, the senior Executive Councillor checks the item on the Supplementary Schedule.  |
| 7. When this is completed the Clerk reads the summary of proceedings and confirmation of Minutes  approved and signs this document. The document is handed to the Governor, who says:  |
| — "Do Executive Councillors wish me to confirm these minutes?"   |
| - Upon assent the Covernor signs the Present form and then announces:  |

**Executive Council Meeting Procedure** 

do<del>cuments.</del>

"That concludes Executive Council business for this meeting."

8: Executive Councillors leave the Executive Council Chamber and the Governor remains to sign\* ..... Formatted: No bullets or numbering



State Development and Public Works Organisation Act 1971

Witness Our Trusty and Well-beloved Her Excellency Quentin BrycePenelope Anne Wensley, Companion of the Order of Australia, Governor in and over the State of Queensland, in the Commonwealth of Australia, of Government House, Brisbane.

To JOHN MARK SMITH B.E.,

I, QUENTIN BRYCEPENELOPE WENSLEYenelope Wensley, Governor, acting with the advice of the Executive Council appoint you, JOHN MARK SMITH B.E., to be the Coordinator-General from and including 29 January May 2012049 to and including 31 March-June 200420124.

[space for Public Seal of the State]

Signed and sealed with the Public Seal of the State on 29 January May 2012049.

By Command

[space for Minister's signature]

RECORDED in the Register of Patents, No. <>, page<>, on 29 January May 2012049.

Clerk of the Executive Council

Commission

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|               | EXECUTIVE COUNCIL OF QUEENSLANI  | D \                                   | Formatted: Font: Times New Roman,       |
| DEPARTM       | ENT OF THE PREMIER AND CABINETPUBLIC SERVIC  | E COMMISSION                          | <b>\</b> /                              |
| ÷             | Public Service Act <del>1996</del> <u>2008</u>   |                                       |   |
|               | AN APPOINTMENT   |                                       |   |
|               |  |                                       |   |
| Seniorchief E | recommends to Her Excellency the Governor that the executive of a department of government, as set out in the er INUTE ENDS) | appointment of a nclosed Schedule, be |   |
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Sample Public Service Appointment Minute

Approved.....

#### Appendix 3 continued

#### EXPLANATORY MEMORANDUM

#### Minister

Premier and Minister-for Trade < Minister's Ttitle>

#### Subject

Appointment to the role of Director, Administration Branch, Government and Executive Services Division, Department of the Premier and Cabinet, Brisbane (SES 2) of the chief executive of the Department of Housing and Public Works.

#### Legislative Provision

Section 60XX(1)92 of the Public Service Act 19962008.

#### Background

The vacant role of Director, Administration Branch, Government and Executive Services Division, Department of the Premier and Cabinet, Brisbane (SES 2) was advertised in the Queensland Government Gazette on [date/s] and The Courier-Mail on [date/s].

A selection-committee comprising [name all members of the selection committee, which agency or organisation they are from and clearly denote the Office of Public Service representative] was convened and has completed the selection process in accordance with the *Public Service Act 1996* and relevant *Directives*.

The selection committee considered John Paul Jones, Project Officer, Administration Unit, Environmental Protection Agency, Brisbane (SO1) as the most meritorious applicant and recommends [him or her] for appointment to the role of DirectorMr John Smith retired as chief executive of the Department of Housing and Public Works on 1 March 2011.

A selection committee comprising the Honourable Robert SchwartenSimon Finn MP, Minister for Public-Works and Information and Communication Technology Government Services, Building Industry and Information and Communication Technology, Mr John Bradley, Director-General, Department of the Premier and Cabinet, Ms Margaret Allison, the Commission Chief Executive, Public Service Commission, and Ms Sarah Schulz, the Managing Director, ABC Recruitment was engaged to conduct an executive recruitment process. The selection process was in accordance with the requirements of the *Public Service Act 2008*.

The selection committee considered Mr John Jones to be the most incritorious candidate. Accordingly, Mr Jones is proposed to be appointed on a contract basis from date of commencement of duty for a term of five years.

A curriculum vitae for Mr Jones is attached.

#### Purpose and Consequence

Sample Public Service Appointment Minute

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#### Appendix 3 continued

The purpose of this Minute is to appoint John Paul Jones to the role of Director, Administration Branch, Government and Executive Services Division, Department of the Premier and Cabinetas chief executive of the Department of Housing and Public Works, Brisbane (SES 2) on a contract basis for a period term of five[number] years.

### Consultation

The Officer of the Office of Public Service Merit and EquityPublic Service Commissioner The selection committee has been consulted on this matter.

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### Results of Consultation

Agreement with the action being taken by this agency.

<u>John Bradley</u><<u>Director-General's Name></u> Director-General <a href="#"><Minister's Name> Peter Beattie, MP</a>

Premier and Minister for Trade Minister's Title>

eter Beattie, MP Formatted: Font: Not Bold
Minister's Title> Formatted: Font: Not Bold

Date:

Date

Sample Public Service Appointment Minute

Appendix 3 continued ---

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#### IAPPOINTMENT FROM WITHIN THE PUBLIC SERVICE

#### **SCHEDULE**

Under the Public Service Act 19962008, within the Department of the Premier and Cabinet, the person indicated below be appointed as chief executive of the government department as shown from the date officer listed hereunder be appointed from date of commencement of duty on a contract basis for a period of [number]five years to the role shown, and that notification be published in the Queensland Government-Gazette.

Vacancy Reference-Number

Vacant Role andName and Payroll

Current Role

Classification

<u>Number</u> and-

<u>ClassificationAddress</u>

PR 1/04

Director Director-General

**JONES** John Paul Project Officer Administration Unit

Administration-Branch

Government and ExecutiveLL.B., B.A.

Environmental-Protection-Agency Dopartment of

Environment and

Services Department of Housing and Public Works Division Department of the

Premier and Cabinet

Brisbane SES2

(PO/1-234567) <u>Brisbane</u> **CEO** 

Resource Management Brisbane sox (PO/60<del>9030)</del>123

Alphabet Street Brisbane Old 4001

a) such appointment is subject to the officer entering into a contract of employment; and b) notification of such appointment will be published in the Queensland Government

Gazette (SCHEDULE ENDS)

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### |APPOINTMENT EXTERNAL TO THE PUBLIC SERVICE|

#### <u>SCHEDULE</u>

Under the Public Service Act 19962008, within the Department of the Premier and Cabinet, the applicant listed hereunder be appointed from date of commencement of duty on a contract basis for a period of [number] years to the role shown, and that notification be published in the Queensland Government-Gazette

Vacancy-

Vacant Role

Name

Residential Address

Reference Number

and

<u>Classification</u>

PR1/04

Director

Administration Branch

JONES John-Paul 13 Logan Road Upper-Mount-Gravatt-

Sample Public Service Appointment Minute

Appendix 3 continued Formatted: Right 4122 Government and LL.B., B.A. Executive Services **Divisio**n Department of the Premier and Cabinet Brisbane SES2 (PO/1-234567)

Sample Public Service Appointment Minute



### **EXECUTIVE COUNCIL OF QUEENSLAND**

DEPARTMENT OF THE PREMIER AND CABINET

Public Service Act 1996

A TRANSFER

The Council recommends to Her Excellency the Governor that the transfer of a Senior Executive, as set out in the enclosed Schedule, be approved.(MINUTE ENDS)

Approved.....

Sample Public Service Transfer Minute

### **EXPLANATORY MEMORANDUM**

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Premier and Minister for Trade

### Subject

Transfer to the role of Director, Administration Services, Governance Division, Department of the Premier and Cabinet, Brisbane (SES 2).

### Legislative Provision

Section 79(1) of the Public Service Act 1996.

### **Background**

The role of Director, Administration Services, Governance Division, Department of the Premier and Cabinet, Brisbane (SES2) became vacant following the appointment of the previous incumbent to an SES3 level role in the Department of State Development.

Accordingly, it is proposed to transfer John Paul Jones, Director, Administration Unit, Environmental Protection Agency, Brisbane (SES2) to the role of Director, on a contract basis for a period of [number] years.

Mr Jones possesses the skills and knowledge commensurate with the duties of the role.

### Purpose and Consequence

The purpose of this Minute is to transfer John Paul Jones to the role of Director, Administration Services, Governance Division. Department of the Premier and Cabinet, Brisbane (SES 2), on a contract basis for a period of [number] years.

#### Consultation

Consultation has occurred with the Office of Public Service Merit and Equity and the Environmental Protection Agency.

#### Results of Consultation

| All-parties con- | sulted agree with | the proposec | l transfer. |
|------------------|-------------------|--------------|-------------|
|------------------|-------------------|--------------|-------------|

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|                  | 1 = +14445+>+54449+>+44449+>+1445++444++++++++++++++++++++++++++++ |
| Dr Leo Keliher   | Peter Beattie, MP  |
| Director-General | Premier and Minister for Trade                                     |
| Date:            | Date:  |

Sample Public Service Transfer Minute

### **TRANSFER OF A SENIOR EXECUTIVE WITHIN THE PUBLIC SERVICE**

### **SCHEDULE**

Under the *Public Service Act 1996*, within the Department of the Premier and Cabinet, the Senior Executive listed hereunder be transferred from date of commencement of duty on a contract basis for a period of [number] years to the role shown, and that notification be published in the Queensland Government Gazette.

| Vacant Role and Classification   | Name and Payroll Number                  | Current-Role and Classification  |
|--|--|--|
| Director Administration Services Governance Division Department of the Premier and Cabinet Brisbane SES2 | JONES John Paul LL.B., B.A. (PA/1234567) | Director Administration Unit Environmental Protection Agency Brisbane SES2 (PO/609031) |
| ( <del>PO/1-234567)</del>  |  | (SCHEDULE ENDS)  |
|  |  |  |
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Date

Minute No

### **EXECUTIVE COUNCIL OF QUEENSLAND**

DEPARTMENT OF THE PREMIER AND CABINETPUBLIC SERVICE COMMISSION

Public Service Act 2008 South Bank Corporation Act 1989

AN APPOINTMENT

The Council recommends to Her Excellency the Governor that the appointment of a member of the the chairperson of the Public Service Commission South Bank Corporation, as set out in the enclosed Schedule, be approved.(MINUTE ENDS)

Approved.....

Sample Appointment Minute

#### Appendix 6 continued

### **EXPLANATORY MEMORANDUM**

### <u>Minister</u>

Premier and Minister for Trade Minister's Title

### **Subject**

Appointment of a member to the South Bank Corporationthe chairperson of the Public Service Commission.

### **Legislative Provision**

Sections 45 and 64 of the *Public Service Act 2008*Section 7 of the *South Bank Corporation Act 1989*.

### **Background**

The Public Service Act 2008 (the Act) provides that the chairperson of the Public Service Commission (the Commission) is appointed by the Governor in Council. Under the Act, the term of the appointment and the conditions of office not provided for under the Act are decided by the Governor in Council. The term of appointment cannot be more than five years.

Mr John Smith was appointed as the chairperson a member toof the South Bank Corporation ('the Corporation')Commission for a term from 10 January 200512 to 9 December January 200914. Mr Smith has submitted his resignation from the Corporation Commission. Consequently, there is a vacant position on the Corporation.

Ms Anne Jones has been nominated to fill the position of chairperson for the vacant position.

Ms Jones is currently employed as <u>Chief Executive of Managing Director</u>, JONES and Co., Queensland, and is considered suitable for appointment to the chairperson role. She has received numerous awards including the 2001 Queensland Design Award, the 2001 Innovative Design Award and 1999 Young Queenslander of the Year. She is also currently involved with a number of community welfare organisations.—A curriculum vitae is attached.

It is proposed that Ms Jones be appointed for a term of two years.

# Purpose and Consequence

The purpose of this Minute is to seek approval for the appointment of Ms Anne Jones as a member of the the chairperson of the Public Service Commission South Bank Corporation.

#### Consultation

Consultation has occurred with the Office of Women's Policy, Multicultural Affairs Queensland, the Central Register and the South Bank Corporation Department of the Premier and Cabinet.

### Sample Appointment Minute

### Results of Consultation

The Office of Women provided five names. A search of the Central Register provided three names. Multicultural Affairs Queensland provided two names. The South Bank Corporation supports the proposed nominee. No issues were raised.

|   | D. D. W. AC''A A Name MD  |
|---|---|
| <a href="Solder-General">&lt; Director-General</a> 's Name>r Leo Keliher Director-General | Peter Beattie < Minister's Name >, MP Premier and Minister for Trade < Minister's Title > |
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Approved .....

Sample Appointment Minute



Date

Minute No

### EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF EDUCATION, TRAINING AND EMPLOYMENT AND TRAINING

EXPENDITUREPROJECT COMMENCEMENT APPROVALS

The Council recommends to Her Excellency the Governor that-

- (a) the expenditure project commencement value of \$10,600,000 (inclusive of GST) for the acquisition of computer equipment upgrade project, as set out in the enclosed Schedule 'A', be approved; and
- (b) the expenditure project commencement value of \$12,763,000 (inclusive of GST) for the construction of school buildings at Bundaberg, Tewantin and Yandina, as set out in the enclosed Schedule 'B', be approved.(MINUTE ENDS)



| _                  |   |
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| Approved           |   |
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Sample Expenditure Project Commencement Approval Minute



Date

Minute No

### **EXECUTIVE COUNCIL OF QUEENSLAND**

DEPARTMENT OF THE PREMIER AND CABINETPOLICEQUEENSLAND POLICE SERVICE

REVISED EXPENDITURE PROJECT APPROVAL

The Council recommends to Her Excellency the Governor that revised expenditure project value of \$3-2102 000 000 (including GST) for the construction of [XYZ Police Station], as set out in the enclosed Schedule, be approved.(MINUTE ENDS)

Approved .....

### **EXPLANATORY MEMORANDUM**

### <u>Minister</u>

Premier and Minister for Tradethe ArtsMinister for Police, Corrective Services and Emergency Services-<Minister's title>

### **Subject**

Revised expenditure project value of \$31202 000 000 (including GST) for the construction of [XYZ Police Station].

### **Background**

On 305 June-July 2012039 (Minute No. 345), the Governor in Council approved the expenditure project commencement value of \$2517 -0500-000- (including GST) for the construction of [XYZ Police Station].

Since that time, an unforeseen rise in the cost of building supplies and unanticipated change in design have occurred. As a consequence, the tenderer for the project, ABC Pty Ltd, has advised that the total cost of the project will now be \$3 000 000an additional \$44 500 000 (including GST) is required to undertake the project by ABC Pty Ltd to complete thise project. The Department has conducted an independent costing and concurs with the new project cost quoted by ABC Pty Ltd.

Funding for the additional value of the project has been allocated in the department's ABC budget.

The project is still expected to be completed by December 2012.

### Purpose and Consequence

The purpose of this Executive Council Minute is to seek Governor in Council approval for <u>the</u> revised expenditure project value of \$31220 000 000 (including GST) for the construction of [XYZ] Police Station.

### Consultation

Treasury Department.Queensland Treasury and Trade.

### Results of Consultation

Treasury DepartmentQueensland Treasury and Trade supports the revised expenditureproject value.

Dr Leo Keliher<u>Ken Smith</u><<u>Director-General's name</u>><u>Peter BeattieAnna BlighNeil Roberts</u><<u>Minister's name</u>:
Director-General

<u>Premier and Minister for Tradethe ArtsPolice</u>,

Sample Revised Expenditure Project Approval Minute

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|       | Corrective Services and Emergency Services (Minister's title) |
|-------|---|
| Date: | Date:   |



(SCHEDULE ENDS)

### Appendix 8 continued

# **SCHEDULE**

| Previous <del>Amount Project Value</del> Approved 30-June 200395 February 2012 (Minute No. 345) | Additional Amount               | Total   |
|---|---------------------------------|---|
| \$ <u>17<del>5</del> 52 0</u> 00 000 (including GST)  | \$41-04-500 000 (including GST) | \$3 <u>1022</u> 000<br>000 <u>(including</u><br><u>GST)</u> |

Minute No

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Date

### EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF HOUSING AND PUBLIC WORKS

EXPENDITUREPROJECT COMMENCEMENT APPROVAL

The Council recommends to Her Excellency the Governor that expenditure the project commencement value of \$111 700 000 (inclusive of GST) in the form of a grant to ABC Institute Ltd to conduct research into DEF, be approved.(MINUTE ENDS)

Sample Expenditure Project Commencement Approval (Grant) Minute

# **Appendix 10 – Proclamation**

Currently not uploaded to the website, and will be updated as part of the major update to the Handbook.

#### Appendix 14

Local Government (Planning and Environment) Act 1990 (repealed) Integrated Planning Act 1997 Sustainable Planning Act 2009

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### PLANNING SCHEMES (APPROVAL OF AMENDMENTS) ORDER (NO. 2) 20<u>12</u>04

#### Short title

This Order in Council may be cited as the Town Plan (Approval of Amendments) Order (No. 2) 20<u>12</u>04.

#### Commencement

This Order in Council commences on 19 December-June 201294. 2.

#### Approval of Amendments of Planning Schemes

Approval is given to the amendment of the planning schemes which are specified in the Schedule.

#### THE SCHEDUK

| Planning Scheme Date of Notification of Approval of Planning Scheme The City of Brisbane Date of Notification of Land it of Approval of Planning Scheme Lots 3 and 4 on R.P. 85120 Yeerongpilly | Land Excluded and Included and Zoning Maps Affected Maps Affected |
|---|---|
|---|---|

### ENDNOTES

- Made by the Governor in Council on . . .
- Notified in the Gazette on .
- Not required to be laid before the Legislative Assembly.

  The administrating agency is the Department of Local Government, Planning, Sport and Recreation State. Development, Infrastructure and Planning.

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Statutory Instrument

Appendix 15

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|   | Date Minute No   | 7/>   |
|   | EXECUTIVE COUNCIL OF QUEENSLAND  |   |
|   | DEPARTMENT OF NATURAL RESOURCES AND MINES-   |   |
|   | Mineral Resources Act 1989   |   |
| İ | GRANT AND ISSUE OF LEASE; AND RENEWAL OF LEASE   | •   |
|   | The Council recommends to Her Excellency the Governor that   |   |
| ļ | (a) the Mining Lease without survey, as set out in the enclosed Schedule 'A', be granted.  | Formatted: Justified  |
|   | and issued; and  | Formatted: Not Strikethrough Formatted: Tab stops: 10.03 cm, Le |
|   | (b) the Mining Lease without survey, as set out in the enclosed Schedule 'B', be-  | Formatted: Justified  |
|   | renewed.(MINUTE ENDS)  |   |
|   |  |   |

Minute Showing Partial Withdrawal

Approved.....



Date

Minute No

### EXECUTIVE COUNCIL OF QUEENSLAND

### DEPARTMENT OF HOUSINGHOUSING AND PUBLIC WORKS

Acts Interpretation Act 1954
Residential Tenancies and Rooming Accommodation Act 20081994 (Repealed)

#### A REVOCATION

The Council recommends to Her Excellency the Governor that Executive Council Minute No. 156 dated 29 January 2011049 relating to the appointment of Ms Nora Smith to the position of Director of the Residential Tenancies Authority, be revoked. (MINUTE ENDS)



Approved.....

**Sample Revocation Minute** 

#### Appendix 16 continued

#### EXPLANATORY MEMORANDUM

#### **Minister**

Minister for Public Works, Housing and RacingCommunity-Services and Housing and Minister for Women <Minister's title>

#### Subject

Revocation of Executive Council Minute No. 156 dated 29 January 2011049 relating to the appointment of Ms Nora Smith to the position of Director of the Residential Tenancies Authority, be revoked.

### Legislative Provisions

Section 24AA of the Acts Interpretation Act 1954
Section 295473 of the Residential Tenancies and Rooming Accommodation Act 19942008

#### Background

Ms Nora Smith was appointed to the position of Director of the Residential Tenancies Authority on 15 January 2011049 (Minute No. 156).

Ms Smith has recently been appointed as a Director of XYZ Pty Ltd. Legal advice (Aattachedment 1) concludes that this appointment could potentially represent a conflict of interest with Ms Smith's role as Director of the Residential Tenancies Authority.

### Purpose and Consequence

The purpose of this Executive Council Minute is to revoke Executive Council Minute No. 156 dated 29 January 2011049 relating to the appointment of Ms Nora Smith to the position of Director of the Residential Tenancies Authority.

### Consultation

The Office of the Queensland Integrity Commissioner, and Crown Law were consulted.

#### Results of Consultation

The revocation is supported.

Frank Peach John Smith Director-General's name Robert Schwarten Karen Struthers, Minister's name MP

Director-General

\_\_\_Minister-for-

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Public WorksCommunity-Services and Housing and

Sample Revocation Minute

Appendix 16 continued Minister for Women, Housing and
Racing Minister's title> Date: Date: Formatied: Tab stops: 10.75 cm, Left

Sample Revocation Minute



Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

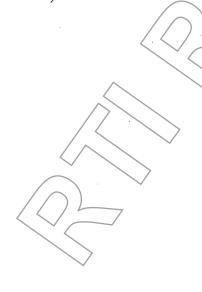
### DEPARTMENT OF EMERGENCY SERVICES COMMUNITY SAFETY

Acts Interpretation Act 1954 Fire and Rescue Service Act 1990

A RESCISSION AND REMUNERATION

The Council recommends to Her Excellency the Governor that-

- (a) Schedule "B" of Executive Council Minute No. 111 of 1 April 200411 approving the remuneration and allowances payable to members of the Emergency Services Advisory Council, be rescinded; and
- (b) remuneration and allowances payable to members of the Emergency Services Advisory Council as set out in the enclosed Schedule "A", be approved.(MINUTE ENDS)



Approved.....

Sample Rescission Minute

### EXPLANATORY MEMORANDUM

#### **Minister**

<Minister's Title> for Emergency Services

### Subject

Rescission of Schedule "B" of Executive Council Minute No. 111 of 1 April 201104 approving the remuneration and allowances payable to members of the Emergency Services Advisory Council and remuneration and allowances payable to members of the Emergency Services Advisory Council.

### Legislative Provision

Section 24AA of the Acts Interpretation Act 1954 Section 44 of the Fire and Rescue Service Act 1990

### **Background**

On 1 April 201104, the Governor in Council approved Executive Council Minute No. 111 which in Schedule "B" to that Minute provided for the remuneration and allowances payable to members of the Emergency Services Advisory Council. However, Schedule "B" of this Minute incorrectly omitted a special assignment fee payable to members.

It is proposed to rescind Schedule "B" to this Minute and seek Governor in Council approval for the remuneration payable to members including the payment of a special assignment fee.

### Purpose and Consequence

The purpose of this Executive Council Minute is to seek Governor in Council approval to rescind Schedule "B" of Executive Council Minute No. 111 of 1 April 201104 approving the remuneration and allowances payable to members of the Emergency Services Advisory Council, and approval for the remuneration and allowances payable to members of the Emergency Services Advisory Council.

#### Consultation

The Department of Industrial Relations Public Service Commission and members of the Emergency Services Advisory Council.

### Results of Consultation

| All | parties | consulted | concur | with | the | proposed | action. |
|-----|---------|-----------|--------|------|-----|----------|---------|
|-----|---------|-----------|--------|------|-----|----------|---------|

| <director-general's name="">Michael Kinnane</director-general's> | Chris C   |
|--|-----------|
| Director-General   | ≤Minister |
| Date:  |           |

Chris Cummins (Minister's Name) MP Minister's Title for Emergency Services Date:

Sample Rescission Minute

Appendix 17 continued



Sample Rescission Minute



Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF TOURISM, FAIR TRADING AND WINE INDUSTRY
DEVELOPMENTJUSTICE AND ATTORNEY-GENERAL

Acts Interpretation Act 1954 Recording of Evidence Act 1962

AN AMENDMENT

The Council recommends to Her Excellency the Governor that amendment to Schedule "A" of Executive Council Minute No. 111 of 1 April 200412 substituting the words "Susan Stevens" for the words "Susan Stephens" to correct the name of a person appointed as a recorder for the Commercial and Consumer Tribunal, be approved.(MINUTE ENDS)



Approved.....

Sample Amendment Minute

### Appendix 18 continued

### **EXPLANATORY MEMORANDUM**

#### Minister

<Minister's Title>-for-Tourism, Fair Trading and Wine Industry Development

### **Subject**

Amendment to Schedule "A" of Executive Council Minute No. 111 of 1 April 201204 substituting the words "Susan Stevens" for the words "Susan Stephens" to correct the name of a person appointed as a recorder for the Commercial and Consumer Tribunal.

### Legislative Provisions

Section 24AA of the Acts Interpretation Act 1954 Sections 6 and 7 of the Recording of Evidence Act 1962

### **Background**

On 1 April 201294, the Governor in Council approved Executive Council Minute No. 111 appointing twelve persons as recorders for the Commercial and Consumer Tribunal. However, Schedule "A" of this Minute incorrectly referred to an appointee as Susan Stephens. It is proposed to amend this Minute to record Susan Stevens as the correct name of the appointee.

### Purpose and Consequence

The purpose of this Executive Council Minute is to seek Governor in Council approval to amend Schedule "A" of Executive Council Minute No.111 of 1 April 201203 inserting Susan Stevens instead of Susan Stephens as the correct name of a recorder for the Commercial and Consumer Tribunal.

#### Consultation

The Department of the Premier and Cabinet.

### Results of Consultation

The Department of the Premier and Cabinet supports the Minute.

Helen Ringrose <u>Oirector-General's Title</u> Director-General Margaret Keech Minister's Title, MP

Minister's Title-for Tourism, Fair Trading
and Wine Industry Development

Date:

Date:

Sample Amendment Minute

Minute No

Appendix 20

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# EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF COMMUNITIES, CHILD SAFETY AND DISABILITY SERVICES

EXPENDITURE PROJECT COMMENCEMENT APPROVAL

The Council recommends to His Excellency the Acting Governor that the expenditure project commencement value of \_\_\_\$15 8890 000 for the allocation of funding to XXX Inc to provide counselling and support services to victims of crime for 12 months, as set out in the enclosed Schedule, be approved.(MINUTE ENDS)

Approved.....

| Sample Minute - Communities, Child Safety and Disability Services (Acting Governor)



Date

Minute No

## **EXECUTIVE COUNCIL OF QUEENSLAND**

DEPARTMENT OF QUEENSLAND HEALTH

Health Quality and Complaints Commission Act 19372006

A TERMINATION REMOVAL AND AN APPOINTMENT

The Council recommends to the Deputy Governor that-

- (a) the <u>removal appointment</u> from office of <u>an Assistant Commissioner to the an officer to a Statutory Office Health Quality and Complaints Commission</u>, as set out in the enclosed Schedule 'A', be <u>terminated approved</u>; and
- (b) the appointment of an officer to a Statutory Office Assistant Commissioner to the Health Quality and Complaints Commission, as set out in the enclosed Schedule 'B', be approved.(MINUTE ENDS)

Approved.....

#### Appendix 23

Minute No

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#### EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF ABORIGINAL AND TORRES STRAIT ISLANDER POLICYNATIONAL PARKS, RECREATION, SPORT AND RACING

<u>Brisbane Forest Park Act 1977</u> Community Services (Aborigines) Act 1984

A BY-LAWS

The Council recommends to Her Excellency the Governor that the <u>Brisbane Forest Park Amendment By-law (No. 1) 2012</u>, which by laws adopted by the Cherbourg, Wujal-Wujal, Hope Vale and Umagico Aboriginal Councils marked 'A' to 'D' respectively, which provides for the <u>protection of certain fauna within the parkmaintenance of law and order in those Aboriginal Council areas</u>, be approved (MINUTE ENDS)

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Approved.....

Sample Minute -- Aberiginal and Torres-Strait Islander PelicyNational Parks, Recreation, Sport and Racing



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Date

Minute No

### EXECUTIVE COUNCIL OF QUEENSLAND

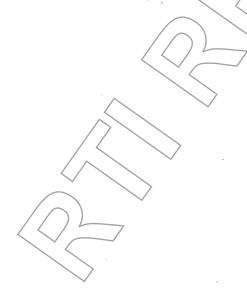
DEPARTMENT OF CORRECTIVE SERVICES COMMUNITY SAFETY

Corrective Services Act 20069

A REGULATION; APPOINTMENTS; AND REMUNERATION

The Council recommends to Her Excellency the Governor that-

- (a) the Corrective Services (Establishment of Prisons) Amendment Regulation (No. 2) 2012049 marked 'A', which declares the [name of place] Detention Centre to be a prison, be made; -and
- (b) the appointments of members of community corrections boards, as set out in the enclosed Schedule 'B' at the rates of remuneration specified therein, be approved.(MINUTE ENDS)



Approved.....

Sample Minute - Corrective Services Community Safety

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Date

Minute No

#### EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF STATE DEVELOPMENT-AND INNOVATION, INFRASTRUCTURE
AND PLANNING

Industrial Development Act 1963

SALE OF LAND AND A REGULATION

The Council recommends to Her Excellency the Governor that-

- (a) the sale of land at Cannon Hill, as set out in the enclosed Schedule 'A'; be approved;
- (b) the Industrial Development (Sale of Surplus Land) Regulation 2012047 marked 'B', which provides for the sale of a parcel of land for industrial purposes within the Wulkuraka Industrial Estate, be made. (MINUTE ENDS)



Approved......

Sample Minute - State Development, Infrastructure and PlanningInnevation



Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

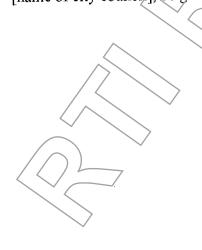
DEPARTMENT OF ENVIRONMENTAL AND HERITAGE PROTECTION AGENCY

Beach Protection Act 1968 (repealed)
Coastal Protection and Management Act 1995

A PERMIT AND CONSENTS

The Council recommends to Her Excellency the Governor that-

- (a) a permit to erect two units at Bargara, as set out in the enclosed Schedule 'A', be granted;
- (b) consent to subdivide land at [description of land], as set out in the enclosed Schedule 'B', be given; and
- (c) consent to [name of developer] to subdivide land at [description of land] as indicated on Plan [plan number.], originally described as [lot number parish, county] situated within an erosion prone area, subject to the condition that the area designated as Public Open Space on [plan number] be surrendered to the State as Reserve for Beach Protection and Coastal Management Purposes under the management and control of [name of city council], be given.(MINUTE ENDS)



| Approved |  | • |
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Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF LOCAL GOVERNMENT, PLANNING, SPORT AND RECREATIONNATURAL RESOURCES AND MINES

Land ocal Government (Planning and Environment) Act 1990 (repedied)

Integrated Planning Act 1997 Act 1994

#### **ORDERS**

The Council recommends to Her Excellency the Governor that-

- (a) the enclosed Order marked 'A' which amends the City of Gold Coast Planning Schemeprovides for the resumption of land for road purposes, be made; and
- (b) the enclosed Order marked 'B' which amends changes the City of Mackay Planning Schemethe tenure of areas of port land as specified therein, be made (MINUTE ENDS)



| Approved | <br> |
|----------|------|

Sample Minute – Local Government, Planning, Sport and Recreation Natural Resources and Mines



Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF PRIMARY INDUSTRIES AND AGRICULTURE. FISHERIES AND FORESTRY

Food Production (Safety) Act 2000

A REGULATION AND APPOINTMENTS

The Council recommends to Her Excellency the Governor that-

- (a) the Food Production (Safety) Postponement Amendment Regulation (No. 1) 2012 marked 'A', which provides for increases in the penalties for offences, be made; and
  - (b) the appointment of members to the board of directors of Safe Food, as set out in the enclosed Schedule 'B', be approved.(MINUTE ENDS)



Approved.....



Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF EDUCATION, MPLOYMENT AND TRAINING AND EMPLOYMENT

Agricultural Education (Queensland College of Teachers) Act 2005 1994

A PROCLAMATION; AND APPOINTMENTS; AND REMUNERATION

The Council recommends to Her Excellency the Governor that-

- (a) the Proclamation marked 'A', fixing 5 February 200412 as the day on which the provisions of the Act that are not in force commence, be made; -and
- the appointments to the <u>bB</u>oards of the <u>Queensland South Queensland Agricultural College of Teachers, Emerald Agricultural College, Lower Burdekin Agricultural College and Longreach Agricultural College, as set out in the enclosed Schedules 'B' to 'E' respectively, for a period of threefour years from 5 February 201204, with remuneration and allowances as detailed in the Schedules, be approved.(MINUTE ENDS)</u>



Sample Minute - Education, mployment and Training and Employment



Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

DEPARTMENT OF TRANSPORT AND MAIN ROADS

Transport Infrastructure Act 1994

### **NOTICES**

The Council recommends to Her Excellency the Governor/that-

- (a) the Notice marked 'A', for the taking of land for transport infrastructure purposes, be made; and
- (b) the Notice marked 'B', for the closure of parts of roads, be made. (MINUTE ENDS)



Approved.....

Sample Minute – Transport and Main Roads



Date

Minute No

## **EXECUTIVE COUNCIL OF QUEENSLAND**

DEPARTMENT OF ENERGY AND WATER SUPPLY

Gladstone Power Station Agreement Act 1993

A REGULATION

The Council recommends to Her Excellency the Governor that the *Gladstone Power Station Agreement Regulation 200412*, which provides for the continuation of long service leave and retrenchment entitlements for employees at Gladstone Power Station, be made.(MINUTE ENDS)

Approved.....

#### MINISTER FOR STATE DEVELOPMENT AND INNOVATION

|                                      |   | / >              |
|--------------------------------------|---|------------------|
| EXECUTIVE COUNCIL<br>OFFICE USE ONLY | SHORT TITLE AND FILE<br>NUMBER  | DATE OF APPROVAL |
|                                      | State Development and Public Works Organisation (Bikeways Project Board and Metropolitan Transit Project Board) Repeal Order 2003 (S97/0385 VG4)* | 27 Novembor 2003 |

<sup>\*</sup> The File Number is located at the bottom of the subordinate legislation,





Date

Minute No

# EXECUTIVE COUNCIL OF QUEENSLAND

QUEENSLAND TREASURY AND TRADEDEPARTMENT

Government Owned Corporations Act 1993

AN APPOINTMENT

The Council recommends to Her Excellency the Governor that the appointment of Ms Jayne Smith to the position of Chief Executive Officeras a Director of the board of Brisbane Energy, be approved.(MINUTE ENDS)

Approved.....

Sample Shareholding Minister Minute

### EXPLANATORY MEMORANDUM

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| Deputy Premier, Treasurer and Minister for Sport <minister's th="" ti<=""><th>itle&gt;</th></minister's> | itle> |
|--|-------|
| <minister's title="">-for Natural Resources and Mines</minister's>                                       |       |

#### Subject

Appointment of Jayne Smith as Chief Executive Officer (CEO)a Director of the board of Brisbane Energy.

## **Legislative Provision**

Section 89102(1) of the Government Owned Corporations Act 1993.

### **Background**

The position of CEO of Brisbane Energy (BE)There is a became vacancy on the board of Brisbane Energy (BE) following the resignation of Mr John Smith t-on 10 February 201203. BE's Chief Financial Officer, Ms Smith, has been acting in the position, following the departure of the previous CEO.

The Board of BE appointed national firm Jones and Black to carry out the recruitment exercise. After short listing, final interviews involving one internal and three external applicants were conducted. The interview panel recommended Ms Smith be appointed to the position and on 31 July 2003, the BE Board approved the appointment. It is proposed that Ms Jayne Smith be appointed as a Director of the BE board to fill this vacancy. Ms Smith possesses the skills and knowledge commensurate with the duties of the role.

#### Purpose and Consequence

The purpose of this Minute is to approve the appointment of Ms Jayne Smith as CEO of a Director of the board of BE.

### Consultation

Consultation has occurred with the Bboard of Brisbane Energy and shareholding Ministers.

## Results of Consultation

| There are no objections to the proposed appointmen | There | are no | objections | to the | e proposed | appointmen |
|--|-------|--------|------------|--------|------------|------------|
|--|-------|--------|------------|--------|------------|------------|

| Gerard Bradley <under name="" treasurer's=""> Under Treasurer and Under Secretary Date:</under> | Terry Mackenroth <a href="Minister">Minister</a> 's Name, MP Deputy Premier, Treasurer <a href="Minister">Minister</a> 's Title <a href="mailto:and-Minister for Sport">and Minister for Sport</a> Date: |
|---|--|
|   |  |

Appendix 33 continued

Scott Flavell<br/>
Scott Flavell<br/>
Sirector-General's Name>

John Mickel <a href="Minister's Name">MP</a> <a href="Minister's Title">Minister's Title</a> for Energy

Date:

Date:

